MEETING

STATE OF CALIFORNIA

THE RESOURCES AGENCY

CENTRAL VALLEY FLOOD PROTECTION BOARD

RESOURCES BUILDING

1416 NINTH STREET

AUDITORIUM

SACRAMENTO, CALIFORNIA

FRIDAY, APRIL 18, 2008

8:43 A.M.

JAMES F. PETERS, CSR, RPR CERTIFIED SHORTHAND REPORTER LICENSE NUMBER 10063 ii

APPEARANCES

BOARD MEMBERS

- Mr. Benjamin Carter, President
- Mr. Butch Hodgkins, Vice President
- Ms. Lady Bug Doherty, Secretary
- Mr. John Brown
- Ms. Teri Rie
- Ms. Emma Suarez

STAFF

- Mr. Jay Punia, Executive Officer
- Mr. Eric Butler, Senior Engineer
- Ms. Virginia Cahill, Legal Counsel
- Mr. Dan Fua, Supervising Engineer
- Mr. Gary Hester, Chief Engineer
- Ms. Lorraine Pendlebury, Staff Analyst
- Mr. Geoffrey Shumway, Staff Analyst

DEPARTMENT OF WATER RESOURCES

- Mr. Steve Dawson, Acting Chief, Floodway Protection
- Ms. Nancy Finch, Staff Counsel
- Mr. Dave Gutierrez, Acting Deputy Director, Public Safety & Business Operations

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APPEARANCES CONTINUED

- Mr. George Qualley, Chief, Division of Flood Management
- Mr. Chris Scobba
- Mr. Keith Swanson, Chief, Flood Maintenance Office

ALSO PRESENT

- Mr. Paul Brunner, Three Rivers Levee Improvement Authority
- Mr. Tom Eres, Hofman Ranch
- Ms. Leslie Fritzsche, City of Sacramento
- Mr. Pete Ghelfi, Sacramento Area Flood Control Agency
- Mr. John Hoge, United State Army Corps of Engineers
- Mr. Ken Kirby, Kirby Consulting
- Mr. Ken Rood, Northwest Hydraulic Consultants
- Mr. Jim Sandner, United States Army Corps of Engineers
- $\operatorname{Mr.}$ Scott Shapiro, Three Rivers Levee Improvement Authority
- Ms. Debra Smith, California Attorney General's Office
- Mr. Ken Zilis, Walker Macy

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	Consider approval of Resolution 08-05, which includes the following actions to approve the project:			

- 1. Review and adoption of the findings that there is not substantial evidence that the proposed project will have a significant effect on the environment
- 2. Adoption of the Mitigated Negative Declaration
- 3. Approval of the Mitigation Monitoring Plan
- 4. Approval of the American River Watershed Lower American River Features Mayhew Drain Closure Structure Project

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PROCEEDINGS

- 2 PRESIDENT CARTER: Good morning, ladies and
- 3 gentlemen. If everybody could take their seat, we'll go
- 4 ahead and start the meeting of the Central Valley Flood
- 5 Protection Board at this time.
- 6 Mr. Punia, could you call the roll, please.
- 7 EXECUTIVE OFFICER PUNIA: Jay Punia, Executive
- 8 Officer, Central Valley Flood Protection Board.
- 9 The following members are absent today as of now:
- 10 Board Member Rose Marie Burroughs; Board Member Teri Rie;
- 11 and ex officio members, Assemblywoman Lois Wolk and
- 12 Senator Darrell Steinberg.
- 13 And Board Member Emma Suarez is here, I think --
- 14 she's here, so she's joining us.
- 15 PRESIDENT CARTER: Okay. Thank you very much.
- And for the record, we don't expect Member
- 17 Burroughs to join us today. We have not heard from the
- 18 other members that are absent. We expect them to appear.
- 19 Okay. So we'll go ahead on to Item 2, Approval
- 20 of the Minutes for February 15th, 2008.
- We'll entertain a motion to approve or amend.
- What's the pleasure of the Board?
- 23 SECRETARY DOHERTY: I make a motion that we
- 24 approve the minutes as presented.
- VICE-PRESIDENT HODGKINS: I'll second.

1 PRESIDENT CARTER: All right. We have a motion

- 2 and a second to approve the minutes as set out.
- 3 Any discussion?
- 4 All those in favor indicate by saying aye.
- 5 (Ayes.)
- 6 PRESIDENT CARTER: And opposed?
- 7 Let the record reflect the motion carried
- 8 unanimously.
- 9 Okay. Item 3, Approval of the Agenda for today.
- 10 Do we have any suggested changes to the agenda
- 11 for today?
- 12 BOARD MEMBER BROWN: I move approval, Mr.
- 13 Chairman.
- 14 PRESIDENT CARTER: Excuse me?
- BOARD MEMBER BROWN: I move approval.
- 16 PRESIDENT CARTER: Okay. We have a motion to
- 17 approve.
- 18 Is there a second?
- 19 SECRETARY DOHERTY: I will second it.
- 20 PRESIDENT CARTER: Okay. We have a motion and a
- 21 second.
- 22 Discussion?
- 23 Mr. Punia, did you have some suggestions?
- 24 EXECUTIVE OFFICER PUNIA: Staff has some
- 25 recommendations before you approve the agenda.

- 1 Item 8A, Corporation Agreement, Three Rivers
- 2 Levee Improvement Authority, Feather River Repair Project,
- 3 Segment 2 Feather River Setback Levee, Yuba County.
- 4 Consider approval of a corporation agreement.
- 5 At the request of the applicant, we are
- 6 requesting to postpone this item. Applicant is asking
- 7 that they need to coordinate this with Yuba County a
- 8 little more before the Board should consider this
- 9 assurance agreement. So staff is recommending that we
- 10 postpone this for a future meeting.
- 8D, Permit No. 18321, Department of Water
- 12 Resources. Consider approval of Permit No. 18231 to drill
- 13 exploratory borings and install piezometers in project
- 14 levees throughout the Central Valley Flood Control system.
- 15 On this item, the U.S. Army Corps of Engineers is
- 16 reviewing the request. And they have some suggestions to
- 17 the Department of Water Resources, technical issues. And
- 18 we haven't received a letter from the U.S. Army Corps of
- 19 Engineers for their concurrence on this permit, so we are
- 20 requesting that this item be removed from the agenda. And
- 21 we will bring it back in a future meeting.
- 22 VICE-PRESIDENT HODGKINS: Can we discuss that
- 23 one, just briefly.
- 24 I mean this is a permit to let DWR go forward
- 25 with soil borings. And unlike a normal encroachment

1 permit, there's no long-term effect on the levees here.

- 2 And so this is one where I would like us to think about
- 3 dealing with it separately today and, in effect, giving
- 4 the General Manager the authority to issue this permit
- 5 when the Army Corps is satisfied incorporating whatever
- 6 conditions they want.
- 7 I mean DWR is not going to go out and drill holes
- 8 here in a way that threatens the integrity of those
- 9 levees. And drilling the holes is very important in terms
- 10 of state safety.
- 11 So I guess I'd like to take it off of consent and
- 12 see if we can work our way through it.
- BOARD MEMBER BROWN: And I like that idea, Mr.
- 14 Chairman. The piezometers are a good indication of the
- 15 health of the levees. And the more we have in the levees,
- 16 generally the better. So I concur.
- 17 PRESIDENT CARTER: Okay.
- 18 EXECUTIVE OFFICER PUNIA: Okay. Moving on.
- 19 Item 8G, Permit No. 18175, City of Sacramento.
- 20 Consider approval of Permit No. 18175 to remove existing
- 21 bridge and construct a 60-foot-wide, 328-foot-long bridge,
- 22 supported by five bents with four supporting columns at
- 23 each bent across the Natomas East Main Drain Canal.
- 24 Staff hasn't received the final letter from the
- 25 U.S. Army Corps of Engineers on this permit. But we have

1 heard from the Corps that they have conceptually okayed

- 2 with this proposed project. And the Corps staff is
- 3 planning to be here and address the Board. So we
- 4 request -- the staff is requesting that we pull this item
- 5 from the consent and that the Board should hear it and
- 6 then take appropriate actions.
- 7 BOARD MEMBER BROWN: Okay.
- 8 EXECUTIVE OFFICER PUNIA: 8H, Permit No. 18213,
- 9 City of Lathrop. Consider approval of Permit No. 18213 to
- 10 install six 36-inch-diameter steel storm water pipes
- 11 through the levee, construct a reinforced concrete outfall
- 12 structure, and place rock riprap along the approximately
- 13 200 linear feet of the right bank of the San Joaquin
- 14 River.
- The U.S. Army Corps of Engineers is still
- 16 reviewing this permit, and they haven't completed their
- 17 review. So staff is requesting -- and haven't provided
- 18 their comments to us. So staff is requesting that we pull
- 19 this item, and we will bring it back in a future Board
- 20 meeting.
- 21 Continuing with this. In Item No. 12, Kaweah
- 22 Project. Consider adoption of Resolution 08-06.
- 23 At the request of the Kaweah Delta Water
- 24 Conservation District -- they're working with the Board's
- 25 counsel, Nancy Finch -- that the Kaweah Delta Water

1 Conversation District is still resolving some issues

- 2 related to real estate transactions, so they have
- 3 requested that we postpone this item for a future Board
- 4 meeting. The staff is requesting to remove this item from
- 5 the agenda for this meeting.
- 6 Those are the changes being requested by the
- 7 staff. Thank you
- 8 PRESIDENT CARTER: Okay. Ladies and gentlemen,
- 9 we have a couple suggestions from the staff. The
- 10 suggested changes are -- and I'll kind of combine these
- 11 with Vice President Hodgkin's suggestion -- but remove
- 12 Item 8A from the consent calendar for a future meeting,
- 13 future consideration; remove Item 8D from the consent
- 14 calendar and hear it today as a hearing; remove Item 8G
- 15 from the consent calendar and hear that today as a
- 16 hearing; and then remove item 8H from the consent calendar
- 17 for future consideration at a future meeting; and,
- 18 finally, remove Item 12 from the agenda for today for
- 19 future consideration at a future meeting.
- 20 Are there any other suggested changes?
- Mr. Hodgkins.
- 22 VICE-PRESIDENT HODGKINS: I have a question here
- 23 about procedural.
- 24 I would like to not take action on 8A but discuss
- 25 a policy matter that comes up because that permit was on

- 1 this agenda. Is it permissible to just do that even
- 2 though the item's pulled from the agenda?
- 3 PRESIDENT CARTER: Might we do that as part of
- 4 the Three Rivers Levee Improvement Authority monthly
- 5 report?
- 6 VICE-PRESIDENT HODGKINS: That would be okay with
- 7 me, I guess.
- 8 SECRETARY DOHERTY: So it's not removed till
- 9 later; it's removed for discussion?
- 10 VICE-PRESIDENT HODGKINS: No, it was pulled.
- 11 PRESIDENT CARTER: No. It would be removed for
- 12 future consideration.
- 13 VICE-PRESIDENT HODGKINS: Yeah.
- 14 PRESIDENT CARTER: Pull it from the consent
- 15 calendar and place it for a future meeting.
- 16 Is this policy matter specific to this permit --
- 17 VICE-PRESIDENT HODGKINS: Yes.
- 18 PRESIDENT CARTER: -- and it requires discussion
- 19 on the permit?
- 20 VICE-PRESIDENT HODGKINS: It's the question again
- 21 where we have these JPAs that are created to do flood
- 22 control. And then for the indemnification we are reaching
- 23 through the JPA and requiring that the parent agencies
- 24 also provide an indemnification. And I think what I would
- 25 like to do -- I mean we did not do this to SAFCA even

1 though they've been in here for a couple of permits. And

- 2 I would like as a matter of policy to have staff perhaps
- 3 with your help consider whether or not it is necessary and
- 4 appropriate to continue to do this, given that we now have
- 5 legislation that has shared the liability with the
- 6 planning agencies if they go ahead with approving
- 7 development in an area -- anyway, you know -- and also we
- 8 have a requirement that by 2025 you can't build a house
- 9 unless it's -- unless it has 200-year protection. Because
- 10 I think it is important for us to be consistent with all
- 11 of the permittees. And SAFCA is exactly the same as Three
- 12 Rivers. And I'm sure west Sacramento is the same as Three
- 13 Rivers. It's a JPA, that is created partly to put a veil
- 14 out to protect the City of West Sacramento or the City of
- 15 Sacramento, County of Sacramento from any liability here.
- And so I just would like to have that analysis
- 17 come back, particularly with some perspective from the
- 18 Attorney General's office at the same time this permit
- 19 comes back unless that's a problem for the applicant.
- 20 PRESIDENT CARTER: I think -- if I can make a
- 21 suggestion in terms of trying to perhaps initiate that
- 22 discussion, that most of that's probably going to have to
- 23 happen at a future meeting.
- 24 VICE-PRESIDENT HODGKINS: Yes, absolutely.
- 25 PRESIDENT CARTER: But to initiate that

1 discussion, I think that can be handled as part of a task

- 2 leader report for the Three Rivers Levee Improvement
- 3 Authority, because it doesn't apply specifically or
- 4 uniquely to Three Rivers. It applies to permits in
- 5 general and policy. And I think you can initiate that and
- 6 request that staff do some work on that between now and
- 7 the next meeting as part of your task report for Three
- 8 Rivers.
- 9 VICE-PRESIDENT HODGKINS: Okay. But part of what
- 10 I have in mind -- and maybe we can still do this -- is
- 11 actually getting a policy document one way or the other in
- 12 front of the Board on this, so we pick a direction, say
- 13 it's going to be our policy and move forward with it.
- 14 LEGAL COUNSEL CAHILL: So I think what I'm
- 15 hearing is that if we remove this item today, because it
- 16 was on consent and there's no staff report -- or not a
- 17 significant discussion, that item then would be agendized
- 18 for a future meeting with some staff input.
- 19 VICE-PRESIDENT HODGKINS: Yeah.
- 20 PRESIDENT CARTER: Okay. But I think there will
- 21 be opportunities to kind of initiate that discussion
- 22 today.
- VICE-PRESIDENT HODGKINS: Okay.
- 24 PRESIDENT CARTER: So let me just review again
- 25 changes to the agenda:

1 Approving -- or removing for future consideration

- 2 Items 8A and 8H and Item 12; and removing from the consent
- 3 calendar for hearings today Items 8D and 8G.
- 4 Any other suggested changes to the agenda for
- 5 today?
- 6 Mr. Brown, do you accept those amendments to
- 7 your --
- 8 BOARD MEMBER BROWN: Yes. I recall my earlier
- 9 motion and will make a new motion now, making the changes
- 10 in the agenda as you so stated. So moved.
- 11 PRESIDENT CARTER: Okay. Do we have a second?
- 12 VICE-PRESIDENT HODGKINS: I'll second.
- 13 PRESIDENT CARTER: Okay. A motion and a second.
- 14 Any further discussion?
- 15 All those in favor indicate by saying aye.
- 16 (Ayes.)
- 17 PRESIDENT CARTER: And opposed?
- 18 Let the record reflect the motion carried
- 19 unanimously.
- 20 All right.
- 21 SECRETARY DOHERTY: Are we supposed to have a
- 22 roll call vote?
- 23 PRESIDENT CARTER: I'm trying to -- the question
- 24 was: Are we supposed to have a roll call vote? We want
- 25 to try and keep track of membership voting. And so

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1 instead of doing a roll call on each one, I'm indicating

- 2 on some of these simpler matters that we have a unanimous
- 3 consent.
- 4 SECRETARY DOHERTY: If it's unanimous.
- 5 PRESIDENT CARTER: And entering that into the
- 6 record.
- 7 SECRETARY DOHERTY: All right. Otherwise I'll
- 8 keep track of who says no at that point.
- 9 PRESIDENT CARTER: At this time we're on to Item
- 10 4 in our agenda, which is time for members of the public
- 11 to come and address the Board on items that are not on our
- 12 agenda for today. We invite you all to come and address
- 13 the Board.
- We do ask that you please fill out these 3 by 5
- 15 cards so that we know to recognize you if you do want to
- 16 speak. And we ask that you please try and limit your
- 17 comments to five minutes for the Board.
- I do not have any cards here for Item 4 today.
- 19 Is there any member of the public out there that
- 20 wishes to address the Board on unagendized items today?
- 21 Seeing none, we'll move on.
- 22 Item 5, Report of the Activities of Department of
- 23 Water Resources.
- Mr. Qualley, good morning. Welcome.
- 25 DWR DIVISION OF FLOOD MANAGEMENT CHIEF QUALLEY:

1 Good morning, President Carter, members of the

- 2 Board.
- 3
 I'll start off with water conditions.
- 4 As good as January and February were in terms of
- 5 precipitation increasing the snowpack, March was pretty
- 6 much of a bust. We see the numbers on the report here
- 7 that we're still at 90 percent of average to date through
- 8 April 1st. And the snowpack water content is about what
- 9 it should be at this time of year. And if you look at
- 10 last year, we only had about 40 percent of snowpack water
- 11 content last year.
- 12 So certainly this was a better year. But since
- 13 we had come into this year in a dry condition, we still
- 14 remain in a dry condition.
- 15 March. Statewide, March for our precipitation
- 16 was about 20 percent of average. And I recall here in the
- 17 City of Sacramento, I think March 30th was the first day
- 18 that we got any precipitation at all in the city.
- 19 I think I'll just move forward to Status of
- 20 Legislatively Mandated Activities. We're going to begin
- 21 reporting on this, as was requested by the Board.
- 22 And you're all familiar with the sequence of
- 23 events that took place, you know, to get us to where we
- 24 are, the white paper in January of '05 and the flooding in
- 25 Katrina, passage of the bonds in November of '06 by

- 1 propositions 1E and 84.
- 2 And really for about a two-year period Department
- 3 of Water Resources was working with the Legislature, with
- 4 local stakeholders, with a whole variety of folks on
- 5 various types of legislation. And in October 2007
- 6 Governor Schwarzenegger did sign a package of six bills
- 7 that provided, you know, significant changes in terms of
- 8 flood management:
- 9 SB 5 by Machado required adoption of the Central
- 10 Valley Flood Protection Plan by July 1st of 2012, and also
- 11 established flood protection requirements for local
- 12 land-use decisions consistent with that plan.
- SB 17 of course you're very familiar with, which
- 14 required the renaming -- or reform and renaming of the
- 15 Board, and also required development of a State Plan of
- 16 Flood Control document.
- 17 AB 5, some clarifying of technical changes to
- 18 some of the other bills.
- 19 AB 70 addressed flood liability.
- 20 AB 156 changed several water code provisions
- 21 related to operation of the state/federal flood control
- 22 system.
- 23 And, finally, AB 162 addressed flood-related
- 24 matters in several elements of the general plans -
- 25 land-use, conservation, safety and housing elements of the

- 1 general plans.
- 2 So what we've done, we put together a
- 3 spreadsheet, you know, to track. These bills have various
- 4 timelines in them for various entities. Many of those
- 5 responsibilities are with the Department of Water
- 6 Resources. Some are with local agencies. So we put
- 7 together the spreadsheet that's attached to, you know,
- 8 today's talk. And what I was planning on doing was
- 9 reporting on the ones that are, you know, coming up the
- 10 closest at different meetings. If it's necessary to
- 11 report every month because of the progress activities,
- 12 I'll do that. If there's more of a gap between the
- 13 activities going on, I may not report every month. But we
- 14 will be keeping this spreadsheet up-to-date and keeping
- 15 you apprised, you know, of progress on achieving the
- 16 milestones.
- 17 For today I was going to talk about some
- 18 milestones that are due actually on July 1st of 2008. And
- 19 those are found in SB 5 and AB 156.
- 20 In SB 5 there's actually two portions of that
- 21 bill that have that July 1st date. One requires DWR to
- 22 develop preliminary maps for 100-year and 200-year
- 23 floodplains for areas provided -- protected by project
- 24 levees.
- 25 And the other section requires by July 1st to

1 give notice to cities and counties in Central Valley

- 2 outside areas protected by project levees regarding
- 3 floodplain maps and flood risks.
- 4 And our Floodplain Management Branch has been
- 5 working diligently on that -- actually they were starting
- 6 to work on that before the legislation was even passed.
- 7 And they've been pulling information from various sources.
- 8 We list a number of sources that they're using for the
- 9 data, various types of FEMA maps, information from the
- 10 comprehensive study, digital maps that FEMA has available.
- 11 And they are on track to complete these activities prior
- 12 to July 1st. And they will be -- plan to present this
- 13 information to the Board at your July meeting.
- 14 The other one I wanted to report on today is AB
- 15 156, Local Maintaining Agency Reports. This bill required
- 16 that on or before September 30th of each year a local
- 17 agency responsible for the O&M of a project levee will
- 18 prepare and submit to the Department a specified report of
- 19 information for inclusion in periodic reports that we'll
- 20 be making by December 31st of each year. And this is one
- 21 where the -- you know, the information wasn't actually due
- 22 on July 1st, it becomes effective on July 1st of 2008.
- 23 So for -- it indicates various requirements for
- 24 project levees, nonproject levees, and for other types of
- 25 private levees. For the project levees, the reports need

1 to include information that's relevant to the condition or

- 2 performance of the levee, information identifying known
- 3 conditions that might impair or compromise the level of
- 4 protection provided by the levee, a summary of the
- 5 maintenance performed by the local agency during the year,
- 6 a statement of work and the estimated cost for O&M of the
- 7 project levee for the current fiscal year, and any other
- 8 relevant information that could impact or be relevant to
- 9 the condition or performance of the levee.
- 10 For nonproject levees, it requires, you know,
- 11 pretty much the same type of information.
- 12 So we are preparing a report -- or we'll be
- 13 preparing a report which will be available for use on the
- 14 DWR website. We'll be hosting informational meetings
- 15 starting next month, May and June, through the Central
- 16 Valley to, you know, make sure everybody's aware of this
- 17 requirement. And we'll be preparing and transmitting to
- 18 the Board a report on the levees operated and maintained
- 19 by each of the local agencies.
- 20 And, you know, this report will be available on
- 21 the website. We'll be distributing this information to
- 22 the local agency, to any city or county within the
- 23 jurisdiction, and any public library to really get the
- 24 information broadly distributed.
- 25 Moving on to some of our regular features.

1 Levee Evaluations Branch. I'll just highlight a

- 2 couple of the things there. They're working closely with
- 3 RD 17, SAFCA, RD 1000, Three Rivers, LD 1 to review issues
- 4 concerning some of the early implementation projects.
- 5 This is just a matter of sharing information that they've,
- 6 you know, developed that'll be useful to the project
- 7 proponents for these projects as they move into the
- 8 construction phase.
- 9 The other thing I'll mention is they had their
- 10 eighth Independent Consulting Board meeting concerning
- 11 levee evaluations. That took place at the end of March
- 12 and beginning of April. I attended the first day of that.
- 13 And let me tell you, we have really got -- you know, we
- 14 talk about blue ribbon panels of this or that. But we've
- 15 got some incredible expertise advising our levee
- 16 evaluation folks on this whole -- you know, the evaluation
- 17 process. So it was really impressive to me to attend that
- 18 session.
- 19 The work is described in three basic areas:
- 20 And Sutter Basin this report has been distributed
- 21 to the Corps and others for QA/QC and will be
- 22 incorporating those comments and distributing the Phase 1
- 23 Geotech evaluation report to the stakeholders next month.
- 24 Marysville, that report has already been
- 25 distributed to the stakeholders and we're getting comments

- 1 back from them.
- 2 And in the central area of course we've had a
- 3 number of planning meetings and design workshops with the
- 4 Corps regarding the Natomas levees. That's been very well
- 5 publicized in the media, all of the things relevant to the
- 6 Natomas levees.
- 7 And I think that's the main things on levee
- 8 evaluations.
- 9 Levee repairs. Not a whole lot of change from
- 10 last month. There is eight sites that are going to be
- 11 moving forward for construction that didn't have any
- 12 encroachments or any issues related to getting the work
- 13 started. Some of the other ones there's some additional
- 14 technical issues that have to be dealt with. But they are
- 15 moving forward as quickly as they can on these.
- 16 They will be moving forward with the slurry wall
- 17 repair on a stretch of the Chowchilla Bypass. The Corps
- 18 will be, you know, cooperating with us on PL 84-99 for
- 19 that. So that's, you know, a pretty significant outcome
- 20 there.
- 21 On the Early Implementation Program. For Three
- 22 Rivers, you know, keeping in mind this material was
- 23 prepared a couple of weeks ago, the decision document had
- 24 been signed at the end of March. And we have executed the
- 25 funding agreement. It's been executed by TRLIA and by

- 1 Department of Water Resources by Director Snow. And it
- 2 went to DGS last Friday -- Department of General Services.
- 3 And we expect that we'll get that back from them sometime
- 4 next week so that we can -- you know, once DGS approves
- 5 it, then it will be considered fully executed.
- 6 For the other three EIPs, they've all submitted
- 7 their work plans as required to move forward. And we
- 8 expect the decision memorandums on those three to go
- 9 forward to the Director next week as well. And then we'll
- 10 be proceeding with funding agreements. We've already had,
- 11 you know, discussions with each of them on those funding
- 12 agreements.
- 13 Local Levee Evaluations Program. We posted the
- 14 package for the guidelines on April 16th. And you can
- 15 find that on the FloodSAFE website right now. We're
- 16 soliciting comments on those. And we'll have a workshop
- 17 sometime in early May. And then we want to be able to
- 18 move forward with actually the solicitation for grants.
- 19 The Local Levee Program, the funding is available
- 20 for -- will be available for two key activities. One is
- 21 to assist local flood control management agencies to
- 22 evaluate and perform urgently needed repairs on the
- 23 levees. And the other part is to assist local agencies
- 24 with geotechnical exploration of existing local levees.
- 25 And when we say local levees, these are nonproject levees.

- 1 They're not part of the state/federal system. In the
- 2 current funding cycle \$40 million will be available for
- 3 local levee urgent repairs and 20 million will be
- 4 available for local levee evaluation.
- 5 Our Project Development Branch, I just have one
- 6 item. I included a much more detailed discussion on the
- 7 Orestimba project. Mr. Brown had some questions on that
- 8 last month, and so I wanted to provide more information.
- 9 I did the best I could from memory at the meeting.
- 10 And the other thing I'll add to what's in the
- 11 written report here is there's some workshops that have
- 12 been organized by Senator -- Congressman Cordoza's office.
- 13 And there was one on April 15th in Newman. And it wasn't
- 14 a fully public workshop. It was invited members of the
- 15 local community and representatives of the Corps and
- 16 Department of Fish and Game, Department of Water
- 17 Resources, and Nature Conservancy. And there will be
- 18 additional workshops like that in -- I think they're
- 19 planning for June and July. And that will lead up to in
- 20 September the Corps is scheduled to be able to determine
- 21 what their national economic development plan is. And
- 22 currently they're proceeding with their technical work on
- 23 the two alternatives, the levee system alternative and the
- 24 upstream dry dam alternative.
- 25 SECRETARY DOHERTY: Mr. Qualley?

1 DWR DIVISION OF FLOOD MANAGEMENT CHIEF QUALLEY:

- 2 Yes.
- 3 SECRETARY DOHERTY: You mentioned something that
- 4 I'm curious about on the Orestimba Project. On page 12
- 5 you said new floodplains for projects will be ready.
- 6 They've just declared that these are floodplains or you're
- 7 going to be doing something with the floodplains? What do
- 8 you mean, new projects?
- 9 DWR DIVISION OF FLOOD MANAGEMENT CHIEF OUALLEY:
- 10 I think they're just -- okay, let me find that
- 11 exact --
- 12 SECRETARY DOHERTY: Page 12. It's in the first
- 13 paragraph.
- 14 DWR DIVISION OF FLOOD MANAGEMENT CHIEF QUALLEY:
- Oh, that's technical terminology. You know,
- 16 they've taken hydrology information, and using the
- 17 hydraulic models, you know, they determine the floodplain
- 18 areas for their calculation. It has nothing to do with
- 19 FEMA floodplains or any of that. It's just part of their
- 20 technical process to, you know, define the flooding area.
- 21 SECRETARY DOHERTY: Yeah. When it said new
- 22 projects on the floodplains, I thought, oh, good, are we
- 23 going to build on some more floodplains?
- 24 DWR DIVISION OF FLOOD MANAGEMENT CHIEF QUALLEY:
- Yeah, it's defining these floodplains for

1 evaluation on -- you know, on each of the alternatives.

- 2 It could have been worded better.
- 3 SECRETARY DOHERTY: Thanks.
- 4 BOARD MEMBER BROWN: I know at one time the dam
- 5 that was being proposed on Orestimba years ago, before Los
- 6 Banos Grande, had a potential yield of surplus water out
- 7 of the Delta of about 70,000 acre-feet long-term average.
- 8 There was that kind of yield still available at that time
- 9 through the Delta. That probably, no doubt, has changed.
- 10 But there's also a native water around 10,000 acre-feet.
- 11 So collectively a 260,000 acre-foot reservoir in that
- 12 canyon up there would produce an annual average yield of
- 13 about 70 or 80,000 acre-feet of water.
- 14 In your flood control studies, particularly in
- 15 Orestimba, are you considering maybe making that a
- 16 multiple purpose project up there?
- 17 DWR DIVISION OF FLOOD MANAGEMENT CHIEF QUALLEY:
- 18 As I mentioned in my comments last month, you
- 19 know, when the Corps gets involved with the projects like
- 20 this, they're -- you know, they're a single-purpose flood
- 21 control agency. So from the inception of the Corps's
- 22 involvement, the focus has always been to provide flood
- 23 risk reduction. And to pursue water supply would require
- 24 a fundamental reformulation of the whole project and you'd
- 25 have different partners participating. And I haven't

- 1 heard the local entities pushing for that. I'm sure
- 2 they -- you know, there's many representatives there that
- 3 would love to see something that would provide more than
- 4 one purpose. But this particular, you know, study
- 5 process, planning process is moving along on a
- 6 single-purpose front. And they basically have to pull
- 7 this back and start with a new process, which would, you
- 8 know, take a lot longer to move forward.
- 9 BOARD MEMBER BROWN: There's a lot of work that's
- 10 been done on that already. You may want to look into
- 11 that, the way the state needs new supplies of water today.
- 12 DWR DIVISION OF FLOOD MANAGEMENT CHIEF QUALLEY:
- 13 And in the study you're talking about, there was
- 14 sufficient unappropriated water to --
- 15 BOARD MEMBER BROWN: Yes, there's unappropriated
- 16 water on the Delta. In fact, the appropriations had been
- 17 made by the Wolf's Land and Cattle Company, who owned all
- 18 of that property at that time up Orestimba Creek.
- 19 And the yield that could best be determined then,
- 20 long-term average yield, was about 70,000 acre-feet; plus
- 21 the native water in the canyon itself, an additional 10.
- 22 So that makes a substantial yield for an area they
- 23 certainly could use more water.
- I don't know what the yield out of the Delta
- 25 might be today with all of the additional restrictions

1 that's been placed on the Delta. But it's hard to build a

- 2 project today without having multiple purposes benefits
- 3 associated with it. And if you get flood control and
- 4 water yield and soil stabilization and conservation
- 5 practices out there, then collectively you may have a
- 6 project.
- 7 DWR DIVISION OF FLOOD MANAGEMENT CHIEF QUALLEY:
- 8 Yeah. And I apologize for not following up on
- 9 that after you raised the question last month. And I will
- 10 look into, you know, some of the historical background on
- 11 that.
- 12 Did you have a particular citation on that study
- 13 that would -- I mean I can find it, but --
- 14 BOARD MEMBER BROWN: Was it -- it was done
- 15 privately by the Wolf's Land and Cattle Company. And I
- 16 think Boyle Engineering did the study on it. And I would
- 17 guess that was probably back around in the '82, '83,
- 18 '84 -- 1984 area.
- 19 DWR DIVISION OF FLOOD MANAGEMENT CHIEF OUALLEY:
- 20 Okay. And I'm sure the Stanislaus County Public
- 21 Works folks would have the background on that. So I --
- 22 BOARD MEMBER BROWN: I don't think they -- they
- 23 probably do not. I know Dave Kennedy was made aware of
- 24 that project at the time. And he decided to go on to Los
- 25 Banos Grande.

- 1 DWR DIVISION OF FLOOD MANAGEMENT CHIEF QUALLEY:
- 2 I will find the information and report back next
- 3 month.
- 4 Any other questions or comments on --
- 5 BOARD MEMBER BROWN: The other came in that I
- 6 mentioned to you, Silver Creek. I think that's the one
- 7 that historically every three or four years or thereabouts
- 8 floods out the City of Mendota. Is that right, Gary?
- 9 Wasn't it Silver Creek that I think goes in to Mendota?
- 10 And I know that the Jones family down there has been
- 11 trying to do something with the soil stabilization and
- 12 retention basins and dams for a number of years. And
- 13 maybe the time's come to take another look at Silver
- 14 Creek.
- 15 And then of course you have Arroyo Pasajero,
- 16 which dumps, I don't know, a half a million yards of silt
- 17 there just west of the canal and sometimes into the
- 18 California Aqueduct.
- 19 DWR DIVISION OF FLOOD MANAGEMENT CHIEF OUALLEY:
- 20 Well, that one the Department is very much
- 21 involved in. In fact, I worked on that myself over 30
- 22 years ago. So that's a really long-term project.
- BOARD MEMBER BROWN: Well, maybe the time's the
- 24 getting ripe for all those.
- 25 DWR DIVISION OF FLOOD MANAGEMENT CHIEF QUALLEY:

1 Well, there is actually progress being made on

- 2 Arroyo Pasajero. I haven't kept myself up to date
- 3 exactly, but I know they had gotten to the point of a
- 4 project that would help alleviate the problems of sediment
- 5 coming into the aqueduct. And it's a big problem.
- 6 BOARD MEMBER BROWN: I know Jay and Gary Hester
- 7 are working on that, at least giving it some thought of
- 8 proaction to see if there's something more that we can do
- 9 to help in those areas. So you may get a chance to have a
- 10 discussion with those gentlemen on it.
- 11 DWR DIVISION OF FLOOD MANAGEMENT CHIEF QUALLEY:
- 12 Sure. I will do that.
- 13 PRESIDENT CARTER: Mr. Hodgkins.
- 14 VICE-PRESIDENT HODGKINS: Mr. Qualley, as I read
- 15 the legislation, I sort of came to the conclusion that the
- 16 Legislature had as part of their strategy writing into
- 17 legislation various reports and the notice to people who
- 18 live behind the levee to make it clear to people exactly
- 19 what their flood risk is, to get that information up so
- 20 that any individual could figure out what kind of flood
- 21 risk they face.
- 22 And I'm curious in both the initial mapping --
- 23 will DWR -- are any of the levee evaluations far enough
- 24 along to where they might lead you to believe that a
- 25 particular levee is not safe even though perhaps now it is

1 mapped as providing adequate protection? And if so, will

- 2 that get included in these reports? And then I guess I
- 3 would ask the same question about the update of the maps
- 4 where we have created now provisionally accredited levees,
- 5 levees which I guess are accredited but not certified. I
- 6 don't remember the terminology. Is that all going to get
- 7 put into these reports where -- DWR is supposed to take
- 8 the report from the local agency and incorporate, as I
- 9 read it, that kind of information into it, and then that's
- 10 supposed to be -- is that what you're doing?
- 11 DWR DIVISION OF FLOOD MANAGEMENT CHIEF QUALLEY:
- 12 I'm not sure if all that will be in the initial
- 13 notifications. You know, I'm not working so closely with
- 14 that to know all the details. I believe that this
- 15 notification that's due by July 1st, just because of the
- 16 timing and the amount of work required, will be pretty
- 17 much based on this existing information of those five
- 18 areas that were cited in the report, where they're, you
- 19 know, really related to water surface elevation and, you
- 20 know, the FEMA information and previous modeling efforts.
- 21 But this is going to be a -- it's a recurring thing that
- 22 we need to, you know, provide the best available
- 23 information to -- you know, to the people in the valley.
- 24 So as other types of information, whether it's
- 25 from the levee evaluations or anything else, comes

1 available, we have an obligation to provide that to the

- 2 people.
- 3 This initial thing though I think is pretty much
- 4 going to be based on this existing information, if that's
- 5 available, regarding water surface.
- 6 VICE-PRESIDENT HODGKINS: But eventually you see
- 7 that information being incorporated into those reports in
- 8 the future?
- 9 DWR DIVISION OF FLOOD MANAGEMENT CHIEF OUALLEY:
- 10 I would believe so. I'm going to verify that
- 11 with -- if that's a really good topic of discussion for me
- 12 to have with the staff that's working on that. But it
- 13 makes sense to me. I think that's our obligation, is to,
- 14 you know, provide the full breadth of information that we
- 15 have available. That's the whole point, is to make people
- 16 aware of what their risk is.
- 17 And actually one of the other interesting parts,
- 18 and we've had discussions on this in the past, what's the
- 19 best way to convey the risk? I mean, you know, we
- 20 engineers can talk about numbers and probabilities and all
- 21 that. But we need to find a number of ways to convey the
- 22 risk because, you know, different people have different
- 23 perspectives. And so we need to consider that when we're
- 24 doing our risk notifications and any type of public
- 25 communication.

1 VICE-PRESIDENT HODGKINS: I understand the

- 2 difficulty.
- 3 Then I guess the other thing -- two other things.
- 4 There's nothing in here about the status of the
- 5 feasibility study on the San Joaquin. Now as I -- where
- 6 is that? I mean --
- 7 DWR DIVISION OF FLOOD MANAGEMENT CHIEF QUALLEY:
- 8 The Corps has almost completed with the project
- 9 management plan on that. And we've been -- we've had a
- 10 number of meetings with the local representatives and with
- 11 the Corps. And we're -- you know, everybody's anxious
- 12 to -- you know, because the Project Management Plan
- 13 basically defines the scope of the study. And then from
- 14 that the local partners can decide, you know, how they
- 15 want to participate in the study. You know, they need to
- 16 make determinations of how much of the cost share they
- 17 want to be involved in. It probably will be more than one
- 18 entity on the San Joaquin side that participates.
- 19 So kind of you're coming to grips with the
- 20 Project Management Plan, what all, you know, do we want to
- 21 study both in terms of potential measures and alternatives
- 22 and just the geographic scope, where we pretty well got
- 23 that together. And the goal is to complete that PMP
- 24 within the next few weeks and be able to execute the
- 25 appropriate agreements.

- 1 VICE-PRESIDENT HODGKINS: Okay. We had a San
- 2 Joaquin Subcommittee. And I'm not going to speak for the
- 3 other subcommittee members. But I would love the
- 4 opportunity to be involved in some of the meetings as you
- 5 start to scope out with the local stakeholders where
- 6 they're going.
- 7 DWR DIVISION OF FLOOD MANAGEMENT CHIEF QUALLEY:
- 8 Okay. And we'd be happy to do that.
- 9 VICE-PRESIDENT HODGKINS: Okay. And then last of
- 10 all I'd just like to compliment you. This is I thought a
- 11 very good summary of where we are and what's going on.
- 12 And I really appreciate somebody putting the effort into
- 13 putting this together. If it was you, it's a good job.
- 14 DWR DIVISION OF FLOOD MANAGEMENT CHIEF QUALLEY:
- 15 Are you talking about on legislation or just --
- 16 VICE-PRESIDENT HODGKINS: The whole status of
- 17 activities of the Department of Water Resources. That's a
- 18 much, much more informative document than we've been
- 19 getting in the past and I really appreciate that.
- 20 DWR DIVISION OF FLOOD MANAGEMENT CHIEF QUALLEY:
- 21 Well, thank you very much. And it's an effort by
- 22 virtually every part of the division. They really pull
- 23 together to provide the information. And I will pass that
- 24 on to the staff. I appreciate the comment.
- 25 BOARD MEMBER BROWN: I really concur with Mr.

- 1 Hodgkins also.
- 2 By the way, the name just came to me on the
- 3 project manager, if it might help you, was I think Dave
- 4 Hardan H-a-r-d-a-n with Boyle Engineering in Bakersfield,
- 5 on the Orestimba Project. I don't have the number.
- 6 DWR DIVISION OF FLOOD MANAGEMENT CHIEF QUALLEY:
- 7 Thank you. I'll follow up.
- 8 BOARD MEMBER SUAREZ: Mr. President?
- 9 PRESIDENT CARTER: Mr. Suarez?
- 10 BOARD MEMBER SUAREZ: Yes. Again, I too want to
- 11 join in thanking you for the work, especially the
- 12 legislative report. It was something that we had talked
- 13 about since the beginning of the year. This is very
- 14 helpful.
- 15 And I would like to request from Mr. Punia if he
- 16 could have staff look at the material. There are items
- 17 outlined here that the legislation requires for DWR to
- 18 come to this Board for review and approve before they're
- 19 finalized. And I would like staff to identify those and
- 20 capture them here so we could have a complete picture.
- 21 For example, the building codes changes. That is one
- 22 thing that has to come to this Board before it's finalized
- 23 and heads out to the Building Commission. I want to
- 24 mention that the Board doesn't need its own dead -- you
- 25 know, the legislative deadlines.

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1 But I want to thank you so much for your work.
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- 2 DWR DIVISION OF FLOOD MANAGEMENT CHIEF QUALLEY:
- 3 Thank you.
- 4 SECRETARY DOHERTY: Ms. Suarez, you want Mr.
- 5 Punia to do what?
- 6 BOARD MEMBER SUAREZ: Go ahead.
- 7 EXECUTIVE OFFICER PUNIA: I think Board Member
- 8 Suarez needs -- that which item needs the Board approval.
- 9 So we identify and track those so that we are coordinating
- 10 with DWR before bringing to the Board, and there's
- 11 sufficient time by the time DWR prepares that that the
- 12 Board can react and approve those items.
- BOARD MEMBER SUAREZ: So, for example, this chart
- 14 that we have here, I would like for you to go through it
- 15 and identify the items that need to come to us and by what
- 16 deadline, so we can keep it all one track, in one
- 17 document. That would be very helpful.
- 18 EXECUTIVE OFFICER PUNIA: We'll do that.
- 19 BOARD MEMBER SUAREZ: Thank you.
- 20 DWR DIVISION OF FLOOD MANAGEMENT CHIEF QUALLEY:
- 21 Thank you.
- 22 PRESIDENT CARTER: Any other questions for Mr.
- 23 Qualley?
- 24 Excellent. Thank you very much.
- We're, surprisingly enough, running a little bit

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1 ahead of schedule in spite of our late start. So we are

- 2 going to move to Item No. 16, Report of the Activities of
- 3 the Executive Officer, to fill in some time before we move
- 4 on to Item 6.
- 5 So, Mr. Punia.
- 6 EXECUTIVE OFFICER PUNIA: Good morning, President
- 7 Ben Carter and Board members. Jay Punia, Executive
- 8 Officer, Central Valley Flood Protection Board.
- 9 Today I want to bring a few items, issues which
- 10 we are working on. And then there's a general information
- 11 item I would like to share with you, ten or so.
- 12 As you are aware, that based upon the new
- 13 legislation, we have to bring all the permits due to
- 14 evidentiary hearings to the Board for its consideration.
- 15 And I just want to let you know that it's pretty taxing
- 16 and difficult for the Board staff to bring each and every
- 17 permit to the Board for its consideration.
- 18 For a historic perspective, before the new
- 19 legislation was passed we were -- we used to bring it less
- 20 than 5 percent of the permits for Board's consideration,
- 21 and rest of the permits were approved by the staff. But
- 22 based upon this new legislation, we have to bring all the
- 23 permits for evidentiary hearings. And it's definitely
- 24 added additional workload and it definitely increased the
- 25 year package also substantially. And the only solution

1 for this based upon our discussion with our legal counsel

- 2 and with the staff is that we have to propose a new
- 3 legislation in which they will direct the staff that we
- 4 will establish a criteria which permit needs to come to
- 5 the Board and that the rest of the permits can be handled
- 6 by the staff.
- 7 So staff is working with Department of Water
- 8 Resources and the resources agencies to add language in AB
- 9 1360 -- senate bill 1360. So it will take some time, but
- 10 ultimately we'll resolve this issue. But it's an issue at
- 11 hand at this time.
- 12 PRESIDENT CARTER: Mr. Punia?
- 13 EXECUTIVE OFFICER PUNIA: Yes.
- 14 PRESIDENT CARTER: I had a discussion earlier in
- 15 the week with Member Rie. And she has some ideas in terms
- 16 of how other public agencies handle situations like this
- 17 that may relieve some of the workload of staff in terms of
- 18 some of the burden in preparing full staff reports for
- 19 every single permit. And I asked her to talk to both you
- 20 and Ginny on this to find out both if it's workable for
- 21 the staff as well as legal or fits within the mandates of
- 22 the law.
- 23 So that is another option that we ought to
- 24 explore in addition to trying to amend the language of the
- 25 legislation in the SB 1360.

1 I regret that she's not here. But she will get

- 2 with you off line and discuss maybe another option.
- 3 EXECUTIVE OFFICER PUNIA: Thank you. We'll be
- 4 glad to discuss with Board Member Teri Rie. Any help we
- 5 can get, that's appreciated.
- 6 The second item I want to bring to the Board's
- 7 attention is that the U.S. Army Corps of Engineers has
- 8 revised their policy on reviewing the permits under their
- 9 Section 208-10. Previously those permits were reviewed by
- 10 the Operations Section; that is, I think you are familiar
- 11 with Mr. Jim Sandner and Ms. Meegan Nagy's group. But
- 12 since Katrina they're trying to analyze these permits in
- 13 more detail. That's the good news, that they're involving
- 14 their geotechnical staff, John Hess's group, and the
- 15 hydraulics people to review the permits. But the
- 16 consequences is that it's taking much longer at the Corps
- 17 to get their comments back so that we can issue the
- 18 permit. So, consequently, it's taking much longer to get
- 19 the permits out.
- 20 And so we at our level are working with the U.S.
- 21 Army Corps of Engineers so that they can expedite this
- 22 review and so that we can still issue permits to the
- 23 applicants without delaying their project.
- 24 But the bottom line is that the Corps needs more
- 25 resources in that area and additional funding to expedite

- 1 that review under Section 208.10.
- 2 The third item. As you may be already aware,
- 3 that the Floodway Protection Section of the Department of
- 4 Water Resources staff is helping us to review the permit
- 5 applications and develop the permits for the chief
- 6 engineer's review before we can issue the permits. And
- 7 there are several vacancies in that section, the Floodway
- 8 Protection Section. We had a total staff of eight. And
- 9 at this time there are four vacancies.
- 10 So the good news is that our staff is working
- 11 with the DWR staff and trying to recruit and fill the
- 12 vacancies. Gary Hester is working very closely with Eric
- 13 Koch, the Chief of the Flood Project Office, so that we
- 14 can fill these vacancies. And they have finished the
- 15 interviews for the section chief. And then they have to
- 16 continue this process so that we can fill these vacancies
- 17 as soon as possible. And it's impacting our process of
- 18 issuing the permits.
- 19 PRESIDENT CARTER: Mr. Punia?
- 20 EXECUTIVE OFFICER PUNIA: Yes.
- 21 PRESIDENT CARTER: If I can just add a comment
- 22 there.
- For Mr. Qualley and DWR, I can't overstate the
- 24 importance of this group and the business of the Board.
- 25 And we ask that you proceed with as much alacrity as you

- 1 can muster to fill those seats and take care of that
- 2 group, because we are -- we're floundering at this point
- 3 in term of -- floundering in paperwork and permits.
- 4 DWR DIVISION OF FLOOD MANAGEMENT CHIEF QUALLEY:
- 5 Yeah, we agree 100 percent with everything you
- 6 just said. And we're trying to do everything we can to
- 7 get those positions filled. They're just -- the process
- 8 takes time. But I agree a hundred percent on the
- 9 importance of that. We're doing everything we can.
- 10 PRESIDENT CARTER: Okay. And hopefully in the
- 11 future we jump on these issues a little earlier and start
- 12 the process as soon as we have issues.
- 13 So appreciate your help on that.
- 14 EXECUTIVE OFFICER PUNIA: And in the meantime,
- 15 the Board staff is working very closely with the Floodway
- 16 Protection Section. Eric, Dan, and Gary Hester is doing
- 17 the best they can to keep these processes going.
- 18 Okay. Now, I want to shift to just general
- 19 information items so that the Board is aware.
- 20 U.S. Army Corps of engineers Headquarters has
- 21 issued a letter recently delegating authority to the
- 22 Division -- the South Pacific Division to process the 408
- 23 requests for the Feather River Setback Levee Segment 2
- 24 Project.
- 25 But along with that delegation there are still a

1 lot of additional requirements that needs to be fulfilled

- 2 before their division can issue the approval on the
- 3 project alteration under Section 408. So we will be
- 4 working with the Three Rivers Levee Improvement Authority
- 5 to go over the requirements so that we can provide all the
- 6 information to the Division so that we can get the
- 7 authorization from the Division.
- 8 As you may recall, we have requested to the
- 9 headquarters to delegate this authority to the District or
- 10 the Division. And we are glad to see that the Corps has
- 11 responded and delegated this authority to the Division to
- 12 issue this 408 approval to the state.
- 13 And our contract with the Peters Shorthand,
- 14 Department of General Services has approved our contract,
- 15 and I'm glad that we will be able to pay our transcription
- 16 services.
- 17 Our I want to commend our support staff, Lorraine
- 18 and Geoff, to keep this process going. And it's a major
- 19 undertaking to get the Department of General Services'
- 20 approval -- to get the approval on this contract.
- 21 And Department of Water Resources invited me to
- 22 participate in the selection of the Chief of Flood Project
- 23 Office. And I will be working with George on the
- 24 selection process.
- On May 2nd, the Assistant Secretary of the Army,

1 Mr. Woodley, is coming to Sacramento. And the U.S. Army

- 2 Corps of engineers has invited Board to participate and
- 3 meet Mr. Woodley. I have talked to the Corps and
- 4 indicated that Board President and Vice President would
- 5 like to meet Mr. Woodley also. So three are possible will
- 6 be meeting Mr. Woodley on May 2nd.
- 7 And our budget change proposals were approved by
- 8 the Department of Finance and the Governor's office, and
- 9 they've been sent to the Legislature. And hopefully they
- 10 will be included in the final budget. And we are glad
- 11 that at least they are approved by the Governor's office
- 12 and the Department of Finance.
- 13 And I want to express my appreciation for the
- 14 Department's support in this area. Dave Gutierrez, who's
- 15 here, and his staff -- Budget staff helped us quite a bit
- 16 to get this thing through the process.
- 17 BOARD MEMBER BROWN: When do you anticipate, Jay,
- 18 that will be completed?
- 19 EXECUTIVE OFFICER PUNIA: Well, estimate of the
- 20 budget is approved. So the funding will come starting
- 21 July 1st, 2008. So we are getting five positions in the
- 22 General Fund and five positions through the proposition
- 23 funding. So once we get the additional staff, obviously
- 24 you will see the change and much improved process.
- 25 BOARD MEMBER BROWN: That's great. That's been a

1 long, hard road for you. And we recognize and appreciate

- 2 your effort.
- 3 EXECUTIVE OFFICER PUNIA: Thank you.
- 4 As you may recall, the U.S. Army Corps of
- 5 Engineers has put the Stockton area on notice due to the
- 6 deficiencies on the Bear Creek and Calaveras River. We
- 7 worked with the local community and the U.S. Army Corps of
- 8 Engineer's and we have developed an action plan to address
- 9 these deficiencies by December 31st, 2008. We have asked
- 10 the U.S. Army Corps of Engineers to grant us extension.
- 11 The original deadline was the end of March. Obviously we
- 12 were not able to meet -- clear those deficiencies, so we
- 13 are seeking an extension. And if the Corps doesn't grant
- 14 the extension, then this area can be mapped by the FEMA
- 15 into the floodplains, and the local community has to
- 16 purchase the flood insurance. So that there's a huge
- 17 consequence if we don't get the extension from the U.S.
- 18 Army Corps of Engineers.
- 19 Department of Water Resources has invited
- 20 Reclamation Board staff in the selection of the consultant
- 21 team to work on the development of the new plan of flood
- 22 control. So Dan Fua, our staff person, is working with
- 23 the DWR in this selection process.
- 24 And now that the BCP has been approved, we have
- 25 started our negotiations with the Department of Water

- 1 Resources to initiate our long-term memorandum of
- 2 understanding. Board President Ben Carter and
- 3 Vice-President Butch Hodgkins are involved, so we will be
- 4 continuing this process so that we can develop our
- 5 long-term memorandum of understanding with the Department
- 6 of Water Resources.
- 7 Department of Water Resources staff and myself
- 8 met with the General McMahon, the Commander of the South
- 9 Pacific Division. He invited us to participate in a
- 10 meeting so that -- how the Corps can help and facilitate
- 11 early implementation project. So Department in
- 12 coordination with the Board staff developed 20 points,
- 13 which we presented to the General, that how the Corps can
- 14 help us to keep these projects moving.
- 15 Some time back the Department -- the Board asked,
- 16 and staff has developed a flow chart showing our permit
- 17 process. And we are planning to put this flow chart on
- 18 our website so the applicants can see what the process is
- 19 and how much time that each action in this process takes.
- 20 Our plan is -- it's a first draft -- that we will present
- 21 it to the Board. Once the Board is comfortable, then we
- 22 will put it on our website. So that's the goal.
- 23 PRESIDENT CARTER: Your timing on that?
- 24 EXECUTIVE OFFICER PUNIA: I think by next meeting
- 25 we will be able to include it in the Board's package so

1 that the Board can review it. And once it's approved by

- 2 the Board, then we'll put it on our website.
- 3 And Board also asked to develop a tool to track
- 4 the permits. We are working on developing a tracking
- 5 tool. We have initial draft of it where we can track
- 6 where the pending permits are. And that also I'm hopeful
- 7 that by next Board meeting we can at least present you
- 8 that where we are. And ultimately the goal is to put that
- 9 information also on the web so the applicants see where
- 10 their -- what's the status of their permit.
- 11 Information item. I think Ms. Hofman has
- 12 contacted the -- her attorney has contacted the
- 13 Department, the Board. And she's willing to dedicate the
- 14 easements along the Western Pacific Interceptor Canal
- 15 50-foot easement. That easement was required under the
- 16 Three Rivers Levee Improvement project that we should have
- 17 the 50-foot easement on both sides of the Western Pacific
- 18 Interceptor Canal. So Ms. Hofman has indicated that she
- 19 will dedicate this easement to the Sacramento/San Joaquin
- 20 Drainage District. So we appreciate her generosity.
- 21 I think those are the main items I wanted to
- 22 share with you. If you have any questions, I'll be glad
- 23 to answer.
- 24 PRESIDENT CARTER: Any questions for Mr. Punia?
- Thank you very much.

- 1 EXECUTIVE OFFICER PUNIA: Thank you.
- 2 PRESIDENT CARTER: All right. We'll move on to
- 3 Item 6, FloodSAFE Strategic Plan. I see that Mr.
- 4 Gutierrez has joined us.
- 5 Good morning and welcome.
- 6 (Thereupon an overhead presentation was
- 7 Presented as follows.)
- 8 DWR ACTING DEPUTY DIRECTOR GUTIERREZ: Thank you.
- 9 Okay. Members of the Board, first of all I'd
- 10 like to thank you for giving us the opportunity to discuss
- 11 our FloodSAFE Strategic Plan with you again. My name's
- 12 Dave Gutierrez. I'm the Acting Deputy Director of DWR in
- 13 Public Safety.
- 14 I'd like to introduce to you Ken Kirby. Ken is
- 15 our consultant. He's a member of our executive team that
- 16 has been putting together the strategic plan, among other
- 17 things, over the past several months. And Ken will be
- 18 helping with the presentation today.
- 19 First of all I'd kind of like to take a few steps
- 20 back and let you guys know what we've been trying to
- 21 accomplish.
- 22 As many of you know, we've been kind of going on
- 23 a two-pronged approach; and the two-pronged approach being
- 24 the fact that over the last couple of years we've been
- 25 focusing much of our time and our resources on some of the

1 immediate needs, some projects such as erosion repairs of

- 2 some of our levees. We've had a chance to start some of
- 3 the evaluations that are going to be necessary for the
- 4 Central Valley Flood Protection Plan, which we're going to
- 5 talk a little bit about today, as well as early
- 6 implementation projects that I know you all are familiar
- 7 with. These are projects that we consider no regrets that
- 8 are going to fit into the overall plan no matter what the
- 9 plan is in the future.
- 10 But we've always known that we have to do more of
- 11 a strategic approach to what we're trying to accomplish.
- 12 And so what we've been trying to do is during this
- 13 two-pronged approach switch our focus and switch our focus
- 14 more towards the strategic approach. And so what we'd
- 15 like to do today is introduce that strategic -- the
- 16 FloodSAFE Strategic Plan to you today. It's a statewide
- 17 effort. And the Board is a critical member of what we're
- 18 trying to accomplish here, especially when we deal with
- 19 the Central Valley Flood Protection Plan. So as you know,
- 20 the plan needs to be approved by you. And what we want to
- 21 do is make sure we're communicating effectively to the
- 22 Board and staff members of the Central Valley Flood
- 23 Protection Board so that we accomplish our objectives as
- 24 efficiently as we possibly can.
- 25 --000--

1 DWR ACTING DEPUTY DIRECTOR GUTIERREZ: So what

- 2 I'd like to indicate to you today is the fact that we are
- 3 introducing the plan. At this point the plan is in draft
- 4 form. And it's purposely left in draft form. You're
- 5 going to notice that the plan is probably 80 or 90 percent
- 6 complete. There's actually portions of the plan that are
- 7 just placeholders right now. And what we want to do is
- 8 eventually start getting feedback from the Board on the
- 9 plan itself. We want your input to help us develop and
- 10 finish off the plan.
- 11 And what we're trying to accomplish today is just
- 12 the introduction. We're not at this point looking for
- 13 comments on the particular strategic plan itself. But
- 14 instead what we'd like to do is we'd like to focus on what
- 15 is the best way we can communicate with the Board and the
- 16 staff of the Board so that we can make sure that the
- 17 Board's completely aware of what we're trying to
- 18 accomplish with the Central Valley Flood Protection Plan
- 19 as well as any other components that the Board will be a
- 20 part of.
- 21 And so that's what we're really asking for you
- 22 today. So if we could have a communication between us
- 23 today, talk about what's the best way to communicate in
- 24 the future. And then our plan would be to come back and
- 25 then start digesting the strategic plan with you. We can

- 1 then focus more specifically on some of the components.
- 2 So with that, what I'd like to do is I'm going to
- 3 turn it over to Ken, who's going to -- we have a
- 4 PowerPoint presentation for you to introduce it. And
- 5 we'll kind of just go from there.
- 6 So with that, Ken. I'll ask Ken to come up.
- 7 MR. KIRBY: Well, thank you, Dave. And good
- 8 morning.
- 9 I'm going to go through a very quick overview of
- 10 the strategic plan to introduce to you the elements that
- 11 we have in the plan. And then after that, if you'd like
- 12 to discuss elements, I'd be glad to do that.
- --000--
- 14 MR. KIRBY: First I'd like to say that FloodSAFE
- 15 California is a program that we've developed within the
- 16 Department as a multi-faceted program to improve public
- 17 safety through integrated flood management.
- 18 The program is developed with four major
- 19 emphases. It's a statewide program. And we're focusing
- 20 on four different large groups of actions:
- 21 Improving emergency response.
- Improving flood management systems, which is
- 23 where a big portion of the work that we're doing resides.
- We're improving operation and maintenance; and
- 25 informing and assisting the public.

1 All of the activities and projects that we're

- 2 developing as part of FloodSAFE fit into one of these four
- 3 categories.
- 4 FloodSAFE is primarily funded by propositions 1E
- 5 and 84. There is a big focus, as you know, on the
- 6 state-federal system in the Central Valley and Delta.
- 7 And we're expecting this effort to be about the
- 8 ten-year effort for what's laid out in the strategic plan
- 9 and the funds that we have available right now.
- 10 --000--
- 11 BOARD MEMBER BROWN: Do have a prevention in
- 12 those goals? This is operation and maintenance and -- but
- 13 what about prevention?
- 14 MR. KIRBY: I'm not sure what you mean by
- 15 prevention. Can you --
- 16 BOARD MEMBER BROWN: Well, the construction of
- 17 facilities, like we're talking in Orestimba and such.
- 18 MR. KIRBY: Yes. The improved flood management
- 19 systems, as I said, that's the major portion of the
- 20 effort. And that involves structural, nonstructural
- 21 options, all of the types of things that you would I think
- 22 put in prevention.
- 23 BOARD MEMBER BROWN: That's in one of those? So
- 24 I missed it.
- MR. KIRBY: The green one on the right-hand side,

1 improve flood management systems. It's the primary focus

- 2 of the funding.
- BOARD MEMBER BROWN: Okay.
- 4 --000--
- 5 MR. KIRBY: Now, the purpose of the strategic
- 6 plan, why did we develop the strategic plan or why are we
- 7 developing a strategic plan. We hope to capture a shared
- 8 vision for success. As you know, the flood management
- 9 needs statewide are tremendously complicated. There are
- 10 many, many stakeholders involved. And there's a great
- 11 need to invest a lot of money. We're hoping to enroll
- 12 broad participation through the development of this plan
- 13 so that we can rally our partners to help us take some
- 14 very big steps in improving flood management and public
- 15 safety throughout the state.
- We hope that this document, this strategic plan,
- 17 will serve as a cornerstone to focus the massive efforts
- 18 that need to be done over the next ten years. As many of
- 19 you know, I'm sure, that when you embark on a very large
- 20 complicated program, it's very easy to get lost in the
- 21 details. And we want to have a document that helps focus
- 22 people back on the big picture and what it is that we're
- 23 trying to accomplish.
- 24 --000--
- MR. KIRBY: We've developed a vision for

1 FloodSAFE, which is a fairly comprehensive vision. And if

- 2 you don't mind, I'd like to read it to you.
- 3 "A sustainable integrated flood management and
- 4 emergency response system throughout California that
- 5 improves public safety, protects and enhances
- 6 environmental and cultural resources, and supports
- 7 economic growth over the next 50 years."
- 8 So, again, the vision is the intent to help
- 9 people keep their eye on the long-term view: What is it
- 10 that we're doing when we start a number of these projects
- 11 and what are we hoping to accomplish?
- 12 --000--
- MR. KIRBY: Now, integrated flood management is a
- 14 term -- well, integration is a theme throughout this
- 15 entire document in our discussion, and I wanted to speak a
- 16 little bit to what that means to us. Integrated flood
- 17 management recognizes integration on a number of fronts.
- 18 First, that there's an interconnection between flood
- 19 management actions within the broader water resources
- 20 management arena. What we do to manage flood flows has
- 21 a -- can have a very direct impact on water quality, the
- 22 environment, water supply, and other things.
- 23 We also recognize the value of coordinating
- 24 across geographic and agency boundaries. As Mr. Punia
- 25 already indicated, we're working closely with the Corps

1 and others. We have different authorities and different

- 2 jurisdictions. But we absolutely need to integrate our
- 3 efforts if we're going to be successful.
- 4 There's also a need to evaluate opportunities and
- 5 potential impacts from a systems perspective. We're
- 6 passed the time where we can effectively look at flood
- 7 management needs on a small local scale. In many cases,
- 8 any actions that we take on a small local jurisdiction
- 9 could have potentially large impacts outside of our
- 10 geographic area. And so we're looking at this from a
- 11 systems perspective.
- 12 We also recognize that the Department is
- 13 committed to the importance of environmental stewardship
- 14 and sustainability through all the actions that we take
- 15 with this FloodSAFE program
- 16 --000--
- 17 MR. KIRBY: Now, we've laid out five FloodSAFE
- 18 goals.
- 19 The first one is to increase flood protection.
- 20 And you could include in there I think the term that you
- 21 were referring to as in terms of prevention, preventing
- 22 flooding. So in this case we're looking to improve flood
- 23 protection both from an individual citizen standpoint but
- 24 also from a societal standpoint.
- We're wanting to improve preparedness and

- 1 response, because we want to underscore that no matter
- 2 what we do to prevent floods or to provide protection,
- 3 there will always be a flood that will happen somewhere.
- 4 We can never eliminate the possibility of flooding, so we
- 5 need to be prepared for that and be able to mount a quick
- 6 and effective response.
- We recognize that in order to fund these types of
- 8 activities we must be able to sustain economic growth.
- 9 That is a central part of the California Water Plan. It's
- 10 a part of the mission of DWR. And we believe it's very
- 11 relevant in the flood management perspective.
- 12 We have a goal to protect and enhance ecosystems.
- 13 As all of you know, when we're dealing with rivers and
- 14 floodplains there is a lot of direct connection with
- 15 environmental resources, and we want to do everything we
- 16 can to enhance and protect those.
- 17 And we want to promote sustainability. All of
- 18 the investments that we make over the next ten years to
- 19 move towards this broad vision of integrated flood
- 20 management will require us to continue to maintain it in
- 21 the future. And we want to build our system and modify
- 22 our system, improve our system to the extent possible to
- 23 make it easier to maintain in the future.
- 24 --000--
- MR. KIRBY: Now, our goals, as you can see,

- 1 they're fairly broad sweeping goals. And they're the
- 2 kinds of things that are never done. Improving public
- 3 safety is never done. So we wanted to develop some very
- 4 specific objectives, things that we can measure on a
- 5 certain timeframe to see if we're being successful. All
- 6 of these foundational objectives are set up to accomplish
- 7 the goals, to help us contribute accomplishing the goals.
- 8 So the ones that are laid out in the document --
- 9 in the draft document -- and I'm not going to go through
- 10 all of them here, I'll give you some examples -- they're
- 11 very specific targets to produce lasting outcomes from the
- 12 program activities and investments that we're making. For
- 13 example, one of our foundational objectives is to provide
- 14 200-year level or greater protection -- flood protection
- 15 to all urban areas in the Sacramento/San Joaquin Valley by
- 16 December 31st, 2025.
- 17 We also have a foundational goal to establish an
- 18 interagency mitigation banking program that provides
- 19 lasting environmental benefits by January 1st, 2012. And
- 20 this is related to much of the activities that will need
- 21 to be done as part of FloodSAFE.
- 22 Another example is that we'd like to delineate
- 23 expected floodplains for 100- and 200-year flood flows for
- 24 all urban communities in the Sacramento/San Joaquin Valley
- 25 by January 1, 2012.

- 1 Now, there are several more foundational
- 2 objectives in the draft document, but I wanted to share
- 3 with you some examples.
- 4 --000--
- 5 BOARD MEMBER SUAREZ: Mr. President, I have a
- 6 quick question.
- When you speak about foundational objectives, are
- 8 you talking about the items that are legislatively
- 9 mandated either by the bonds or by the new legislation?
- 10 Some of these things it seems that you don't have a choice
- 11 but to complete by certain dates certain because of the
- 12 bond monies and that. Right?
- 13 MR. KIRBY: All of our foundational objectives
- 14 that we put in the plan are consistent from our view of
- 15 what's in the legislation. You're correct, some of the
- 16 dates are legislated. As you know, even though the
- 17 legislation is quite comprehensive, there's still a lot of
- 18 details that were left to the Department to figure out.
- 19 And so we fleshed out our interpretation of what we
- 20 believe the legislation to be directing us to do. So this
- 21 is a little -- it goes further than what the legislation
- 22 does. But we believe it's very consistent with our recent
- 23 legislation.
- I hope that's not me.
- 25 PRESIDENT CARTER: Somebody got a cell phone?

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1 MR. KIRBY: It might be me. I apologize.
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- 2 --000--
- 3 MR. KIRBY: Okay. Now, when you look at the
- 4 vision that we've laid out in FloodSAFE and you look at
- 5 the foundational objectives, they're quite lofty. And
- 6 there's no way that DWR can accomplish this vision or the
- 7 objectives without close cooperation from a number of
- 8 partners. So as part of our vision, as part of this
- 9 strategic plan we're acknowledging that DWR is providing
- 10 leadership to respond to the state law that you were just
- 11 asking about, but we will work closely with a number of
- 12 partners. Now, as part of the strategic plan development,
- 13 we're inviting each partner to describe and fulfill roles
- 14 in the strategic plan.
- 15 Here's a list of the partners that we've
- 16 identified to date. And as you can see, the Central
- 17 Valley Flood Protection Board, the U.S. Army Corps of
- 18 Engineers are two of the -- we expect to be a very
- 19 frequent interaction in terms of developing and
- 20 implementing this FloodSAFE vision.
- 21 We have a number of other state and local
- 22 agencies -- state and federal agencies listed here, as
- 23 well as expecting to work closely with a number of local
- 24 agencies and local partners, tribal governments, and other
- 25 interests such as NGOs.

1 --000--

- 2 MR. KIRBY: Now, this morning I'd like to talk
- 3 about -- as I mentioned, we are identifying in the
- 4 strategic plan a list of key roles from our partners. So
- 5 we've taken the liberty to draft what we understand your
- 6 roles might be in participating in FloodSAFE with us. And
- 7 I'd like to go through that with you, recognizing that
- 8 it's a draft, and we'd really like to get your feedback to
- 9 see if we've captured how you see yourself participating
- 10 with us in this vision.
- 11 So I'd like to go through the Central Valley
- 12 Flood Protection Board authorities as we've described them
- 13 in the plan and then several of the key roles.
- 14 We see that you as the Board cooperate with the
- 15 Corps in building and operating the State Plan of Flood
- 16 Control facilities, including levees; that you approve or
- 17 deny plans for reclamation or flood protection involving
- 18 excavation near rivers in the Sacramento/San Joaquin
- 19 Drainage District; provide oversight of flood management
- 20 facility operation and maintenance; develop and administer
- 21 floodways; acquire property necessary for flood
- 22 management; and regulate encroachments on the flood
- 23 management system. These are key authorities that we
- 24 believe are relevant to the FloodSAFE program.
- 25 --000--

1 MR. KIRBY: Now, and some of the key roles that

- 2 we're expecting that you will likely perform, and we're
- 3 hoping that you'll endorse that in fact you will perform
- 4 these or modify as needed:
- 5 Establish and enforce standards for maintenance
- 6 and operation of flood management works along the
- 7 Sacramento River, the San Joaquin River, their tributaries
- 8 and related areas.
- 9 Approve and adopt a schedule for mapping areas at
- 10 risk of flooding in the Sacramento River and San Joaquin
- 11 River drainage by December 31, 2008, and annually
- 12 thereafter. And that one is a legislated requirements.
- 13 Approve and adopt a newly developed Central
- 14 Valley Flood Protection Plan by July 1, 2012, which the
- 15 Department is responsible to deliver to you a plan by
- 16 January 1, 2012.
- --o0o--
- 18 MR. KIRBY: To collaborate with state and federal
- 19 agencies regarding multi-objective flood management
- 20 strategies that incorporate agricultural conservation,
- 21 ecosystem protection and restoration, or recreational
- 22 components.
- 23 Help establish a system of mitigation banking by
- 24 which mitigation credits may be acquired in advance for
- 25 flood control work to be performed related to the State

- 1 Plan of Flood Control.
- 2 Adopt a status report prepared by DWR for the
- 3 State plan of flood control.
- --000--
- 5 MR. KIRBY: Participate in developing and
- 6 implementing federal flood protection projects in the
- 7 Central Valley with local agencies.
- 8 Review and comment on local flood emergency
- 9 management plans and updates to general plans based on the
- 10 Central Valley Flood Protection Plan.
- 11 So these are some of the key roles that we see
- 12 you playing as part of the implementation of FloodSAFE.
- 13 And I'd be happy to talk with you about that either at the
- 14 end of this presentation, or if you'd like to do it now.
- 15 It's up to you.
- 16 Would you like me to continue and come back to
- 17 this, or do you want to talk about it now?
- 18 BOARD MEMBER BROWN: No. But I really like what
- 19 you presented so far. I think your approach on this and
- 20 particularly this multi-benefit program that you've
- 21 assigned us to work with you is -- I was really hoping
- 22 would be in there.
- MR. KIRBY: Good.
- Okay. Anything else?
- 25 PRESIDENT CARTER: Ms. Suarez.

1 BOARD MEMBER SUAREZ: I have a quick question,

- 2 yes.
- 3 When you outlined the roles and the authorities,
- 4 are you including the new authorities that the Board
- 5 acquired the beginning of the year, or are these just the
- 6 traditional authorities that you are used to us doing in
- 7 partnership in partnership with you?
- 8 MR. KIRBY: The way it's described in here is I
- 9 did not attempt -- or I should say we did not attempt,
- 10 because there are many people that contributed to the
- 11 material in this plan, we did not attempt to describe all
- 12 of your authorities or all of your roles. We're defining
- 13 the ones that are key -- that we see key to the success of
- 14 FloodSAFE. So it does have a mix of your traditional
- 15 roles and authority and some of your newly appointed
- 16 authorities and roles. But it is not a comprehensive
- 17 list.
- 18 PRESIDENT CARTER: Any other questions?
- 19 BOARD MEMBER BROWN: No. I just suggest staff to
- 20 take a hard look at our key role right up there that's on
- 21 the screen right now and make sure we follow through with
- 22 that and then help these folks out.
- 23 PRESIDENT CARTER: Okay. Mr. Kirby, go ahead and
- 24 proceed, please.
- MR. KIRBY: Thank you.

1 --000--

- 2 MR. KIRBY: Now, available state funds are a key
- 3 piece of our ability to engage in FloodSAFE. The bond
- 4 sections do restrict spending. There's quite a bit of
- 5 guidance given by the Legislature and the voters as to how
- 6 we spend this money. And we have been pouring through
- 7 those documents to make sure that we understand what was
- 8 intended and what's allowed.
- 9 I want to make this point, and you'll hear it
- 10 from us often, that the needed actions to improve
- 11 integrated flood management statewide far exceeds our
- 12 available state funding. So we certainly are committed to
- 13 leveraging our state funds with federal and local funds.
- 14 And I think it's very likely that we will need additional
- 15 state funds in the future to continue to implement this
- 16 vision.
- 17 Now, because we don't have sufficient funds to do
- 18 all of the things that could and need to be done to
- 19 improve flood management throughout the state, we have to
- 20 make some very difficult decisions in prioritizing
- 21 spending. And our strategic plan is starting to address
- 22 that.
- --000--
- 24 MR. KIRBY: The bond funds are distributed. This
- 25 is a very simple view, but it gives you a sense of the

1 priority that was given according to the funds. Much of

- 2 the funds, a very large segment of the funds, 3.275
- 3 billion, were dedicated for use in the Central Valley,
- 4 primarily on the state and federal project system and the
- 5 Delta.
- 6 There are \$680 million dedicated for use outside
- 7 the Central Valley, primarily through subventions. There
- 8 are a few other things that can be done.
- 9 And then statewide there's 935 million provided
- 10 through Prop 1E and 84 to do things like floodplain
- 11 mapping, flood corridor, storm water grants, and other
- 12 flood improvements statewide.
- Now, I will also point out that Prop 84 provided
- 14 a lot of money for use in regional improvements -
- 15 integrated regional water management planning, integrated
- 16 regional water management implementation. And those funds
- 17 because of the way the Department set up that program also
- 18 allow and, in fact, encourage integrated flood management
- 19 at the regional level. So those funds, it's over a
- 20 billion dollars of Prop 84 money that was set aside for
- 21 those regional projects, can be used to improve flood
- 22 management.
- --000--
- MR. KIRBY: Now, because this is such a large and
- 25 complicated program, we're looking for ways in our

1 strategic plan to help us talk about it in effective ways.

- 2 So we've divided location as one of the key items when
- 3 we're discussing our opportunities, our available funding,
- 4 and our requirements. So, as I mentioned, this is a
- 5 statewide program, but there is a very big distinction
- 6 between the Central Valley and outside the Central Valley.
- Within the Central Valley there's a distinction
- 8 in some cases between the Delta and the Central Valley
- 9 Flood Protection System. And when I use the term "Central
- 10 Valley Flood Protection System," I mean all actions,
- 11 structures, facilities throughout the entire
- 12 SanJoaquin/Sacramento Valleys that are used to manage
- 13 floods, not just the state/federal system.
- 14 Within the Central Valley Flood Protection System
- 15 and within the Delta there is the state/federal system,
- 16 which you're very familiar with, and other facilities as
- 17 well.
- 18 Now, we've been wrestling with the terminology
- 19 that was given to that state/federal system. As you know,
- 20 the state/federal system has this very mysterious name
- 21 called the State Plan of Flood Control, which refers to a
- 22 set of facilities. In talking with our average
- 23 stakeholder, that's a very confusing term. It leaves them
- 24 to believe that we're talking about something statewide as
- 25 opposed to that which exists only in the Central Valley.

1 So we're looking to do a substitution in terms of how we

- 2 talk about it and calling it the State Flood System in the
- 3 Central Valley. And you'll see that -- if you look
- 4 through the document, you'll see that we're introducing
- 5 this term to try and be more clear and more specific with
- 6 our stakeholders as we talk about this.
- 7 --000--
- 8 MR. KIRBY: Now, another important piece of the
- 9 strategic plan and another way of looking at funding and
- 10 policy-type choices is the Legislature gave us some
- 11 definitions to work with related to land use:
- 12 Urban areas are defined as more than 10,000
- 13 people in a development. And a development is a specific
- 14 legislated term based on federal code.
- 15 Urbanizing community is one where we expect more
- 16 than 10,000 people in a development within ten years.
- 17 However, I'll point out, there's no start date. So we're
- 18 looking at it as anything by 2025 that's likely to have
- 19 10,000 needs urban protection in the Central Valley.
- 20 Rural areas or essentially non-urban. Those
- 21 areas with diffuse population and often primarily used for
- 22 agriculture.
- 23 And then we've added a category as we look at
- 24 this called system-wide and environmental from a land-use
- 25 perspective. We want to continue to engage in a broad

1 perspective that considers the explicit linkages between

- 2 the first three categories and environmental health.
- 3 --000--
- 4 MR. KIRBY: Now, we've also laid out in the
- 5 strategic document some implementation strategies. This
- 6 is not an implementation plan. That's to follow, and I'll
- 7 talk about that more. But we have laid out a broad
- 8 framework by which we can engage in our implementation:
- 9 One, as I've already mentioned but it's very key
- 10 to the success of this program, is the support
- 11 collaborative participation.
- 12 We also, as is consistent with the California
- 13 Water Plan, promoting a strong regional focus.
- 14 We have a number of proposed actions that we will
- 15 make and that we will need to take:
- And as Dave Gutierrez already mentioned, we're
- 17 making improvements as soon as possible. Whenever we're
- 18 ready to make investments on non-regrets projects, we're
- 19 taking action now.
- 20 We also recognize a need to do further analysis
- 21 of a system from a broad perspective. So we've already
- 22 engaged -- as Mr. Punia mentioned, we're in the process of
- 23 selecting a support team to prepare the Central Valley
- 24 Flood Protection Plan, which will be a very extensive
- 25 systems analysis of the Central Valley.

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1 We also need to plan future improvements
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- 2 throughout the state. As I mentioned, much of the money
- 3 that's currently available under the propositions is for
- 4 use in the Central Valley. But there are great needs
- 5 outside the Central Valley as well that we need to deal
- 6 with, and we are committed to identifying what those are
- 7 so that we can guide future investment decisions.
- 8 We fully intend to provide an investment strategy
- 9 for the available funds that we have as part of the
- 10 strategic planning document. I'll just note, if you've
- 11 looked for it, there's a placeholder in the document right
- 12 now and we didn't -- we haven't filled it in. We're
- 13 getting very close to having that worked out. I would say
- 14 within the next few weeks we should be able to have
- 15 something that can be reviewed.
- We also are laying out a cost-sharing approach.
- 17 I haven't mentioned it to date, but I think many of you
- 18 know the state is in a very unusual and unprecedented
- 19 position to have much more money available to work on
- 20 these types of large projects than the federal government
- 21 has allotted to the U.S. Army Corps of Engineers. So
- 22 we're finding ourselves in a very unusual situation of
- 23 funding projects well in advance of federal dollars. And
- 24 we are thinking carefully and discussing broadly how we
- 25 can do that in a responsible manner.

1 --000--

- 2 MR. KIRBY: Now, I want to speak to planning
- 3 activities. I know that you're very interested in the
- 4 Central Valley Flood Protection Plan. I want to put it in
- 5 context with a number of planning activities that were
- 6 underway.
- 7 As I mentioned, of the four major activities that
- 8 I talked about early on, one of them is to improve flood
- 9 management systems. Well, one of the steps to improve
- 10 flood management systems, which I'll talk about in a
- 11 little bit, is to plan improvements. So we have a number
- 12 of planning efforts underway.
- 13 The first one is the FloodSAFE strategic Plan.
- 14 That's what I'm introducing to you today. The simplest
- 15 way to think about that is we're laying out what to
- 16 accomplish as part of FloodSAFE.
- 17 The next one that will follow on is the FloodSAFE
- 18 Implementation Plan. And that plan will address how to
- 19 accomplish the things that we said we're going to
- 20 accomplish in the strategic plan. I'll mention, and some
- 21 of you may be familiar, that the Department is embarked on
- 22 organizing to deliver FloodSAFE through a project-centered
- 23 organization. We are working very carefully to define
- 24 discrete projects with discrete outcomes, with clear
- 25 scopes, with clear budgets, clear timelines, and clear

- 1 resources. As we develop project management plans for
- 2 each of the projects, which will also be described in the
- 3 strategic plan, that will become our Program
- 4 Implementation Plan.
- 5 We are looking at the statewide needs, statewide
- 6 strategic policy document. And we've made the decision to
- 7 incorporate that as part of the California Water Plan,
- 8 which already has a well functioning structure and
- 9 stakeholder interaction process. So we're adding in a
- 10 much more rigorous way statewide flood management planning
- 11 as a part of that document.
- 12 Now, I'll also point out that Prop 84 requires us
- 13 to develop what's called an economically viable flood
- 14 control rehabilitation plan. We're interpreting that as
- 15 our charge to identify existing flood risk throughout the
- 16 state, to identify need and opportunity, to estimate the
- 17 cost to meet those needs and opportunities, and to come up
- 18 with a financing strategy to make the needed future
- 19 improvements and to continue to maintain those into the
- 20 future.
- 21 Now, one of our biggest efforts, I think probably
- 22 the most challenging planning activity that we're going to
- 23 embark on in the next ten years as part of FloodSAFE, is
- 24 the Central Valley Flood Protection Plan. And we're
- 25 interpreting this, and the legislation is quite clear,

- 1 that this is to be a system-wide plan for improving
- 2 integrated flood management in the entire Central Valley,
- 3 excluding the Tulare Lake Basin.
- 4 We are planning to embark on this planning effort
- 5 within the next several weeks. We expect that in the
- 6 mid-May we'll be taking our FloodSAFE Strategic Plan out
- 7 to do public workshops. And while we're in the Central
- 8 Valley we'll also be introducing our ideas about how we're
- 9 going to create the Central Valley Flood Protection Plan.
- 10 And I'll be glad to talk with you more about our ideas at
- 11 this point.
- 12 We also have Integrated Regional Water Management
- 13 Plans. And those are regional plans with state
- 14 assistance. This is a program that's already been
- 15 underway within the Department. As I mentioned before, it
- 16 already allows for and encourages the integration of flood
- 17 management as part of regional planning. Historically
- 18 most of the money that's been made available from the
- 19 state is focused more on water supply and water quality.
- 20 We now have some funds that we can contribute towards this
- 21 effort to enhance and bolster the flood management
- 22 component of those plans.
- 23 And, finally, there are going to be, and already
- 24 are, a number of project feasibility studies that are
- 25 underway in cooperation with the federal government with

1 the U.S. Army Corps or Engineers, that are doing detailed

- 2 project studies to get to construction.
- 3 --000--
- 4 MR. KIRBY: Now, one way to think about all of
- 5 the activities that are going on in the Central Valley is
- 6 that we're investing to reduce risk. We're looking at
- 7 opportunities, we're taking actions that can improve
- 8 public safety, reduce the risk of damages related to
- 9 floods. So we put together a graphic that can help
- 10 describe a number, as I said, of the multi-faceted actions
- 11 that are underway. And each of these investments in these
- 12 small steps start to bring down risk for the individual
- 13 that is facing it.
- Now, I want to point out that that last line on
- 15 the bottom axis is called residual risk. And I can't
- 16 overemphasize this enough: No matter what investments we
- 17 make, there will always be residual risk of flooding. And
- 18 some alternatives are more robust and lower the residual
- 19 risk more than others. And we're being very mindful to
- 20 see if we can avoid situations where our residual risk is
- 21 unacceptably large.
- --000--
- MR. KIRBY: I also want to point out, even while
- 24 we're reducing risk, we recognize that between now and,
- 25 say, 2025 the total societal risk of damages is likely

1 going to be higher no matter what we do. But the question

- 2 is: How much higher? Well, we're talking about trying to
- 3 keep it from growing too fast. As economic growth occurs,
- 4 as population growth occurs, there will by definition be
- 5 more risk if they're living in the floodplain.
- --000--
- 7 MR. KIRBY: Another point that we're making in
- 8 the document is that this again is a very multi-faceted
- 9 and complicated program, so there will be many different
- 10 activities occurring simultaneously. We're not able
- 11 because of the different state of system to start from one
- 12 place, step through methodically, and end up in one place
- 13 in all of our activities.
- 14 What this diagram is meant to show again are
- 15 those four major groups of activities across the top:
- 16 Improve flood management systems, improve emergency
- 17 response systems, improve flood management system
- 18 maintenance, and inform and assist the public. Each of
- 19 those have cycles of activity that are ongoing. And
- 20 depending on the situation, we may be in all of those
- 21 different boxes that are shown in the cycle at the same
- 22 time, depending on what the situation is.
- 23 For instance, some of the areas -- if you look
- 24 under "Improve Flood Management Systems" in that first
- 25 circle, the one to the left is "Implement." In some

1 others, like the early implementation projects that you've

- 2 already been discussing, we're implementing -- we're
- 3 giving money to locals, awarding money to locals so they
- 4 can start bidding projects in other areas. We're still
- 5 assessing existing conditions. We don't know for certain
- 6 whether we'll be doing all those things at the same time
- 7 as is appropriate.
- 8 --000--
- 9 MR. KIRBY: Our next steps are to continue
- 10 refining the draft strategic plan, including the
- 11 investment strategy that I mentioned and including the
- 12 cost-sharing approach. We're getting very close to having
- 13 those done and ready for public discussion.
- 14 We do plan to conduct public workshops throughout
- 15 the state to discuss the strategic plan starting probably
- 16 in the second week of May. And while we're in the Central
- 17 Valley, we plan to discuss our Central Valley Flood
- 18 Protection planning process.
- 19 And we are beginning work already on developing a
- 20 Program Implementation Plan through the development of
- 21 project management plans.
- --000--
- MR. KIRBY: At this time, I'd be happy to
- 24 entertain questions and see if I can clarify anything that
- 25 I didn't make clear.

- 1 PRESIDENT CARTER: Mr. Hodgkins.
- VICE-PRESIDENT HODGKINS: Well, David's preamble
- 3 here was not to try and comment specifically on the plan.
- 4 And so part of what we need to discuss is how do we do
- 5 that in the long term.
- 6 But one of the things that I didn't see in here,
- 7 and I need a little bit of an update as you think about
- 8 the strategic plan initially, out of the three and a half
- 9 million that was available in the Central Valley, there
- 10 was -- DWR was saying that a billion of that -- three and
- 11 a half billion -- a billion is committed to the Delta.
- 12 Now, is that still the case?
- 13 MR. KIRBY: Well, I don't -- I'm not familiar
- 14 with what you're speaking to in terms of the commitment.
- 15 If you're speaking to what was in the Governor's bond
- 16 expenditure plan, what the commitment was that we would
- 17 spend at least one billion of that three and a half
- 18 billion available in the Central Valley and the Delta on
- 19 urban improvements, some of which could be in the Delta.
- 20 We've also committed at least 500 million of that
- 21 investment in the Delta, which could also include urban
- 22 improvements. There was also a commitment I believe for a
- 23 minimum of 300 million to help with non-urban
- 24 improvements.
- 25 VICE-PRESIDENT HODGKINS: So I think from my

- 1 standpoint sitting up here, it's very hard for me to
- 2 understand what's going to go on in the Delta. Okay? I
- 3 know that those levees are in very poor shape in the event
- 4 of an earthquake, that that's a concern from a water
- 5 supply standpoint and health of the Delta standpoint. And
- 6 I'm wondering if there's any way to give anybody an idea
- 7 in the strategic plan about what you think those
- 8 commitments might be.
- 9 MR. KIRBY: Well, I can tell you that our
- 10 approach right now is to defer the investment decisions on
- 11 the large scale to the Delta Vision process. So what
- 12 we're saying is that we're doing non-regret projects in
- 13 the Delta right now where we know we're making
- 14 improvements that likely will not be stranded no matter
- 15 what happens in the Delta Vision process. But that we
- 16 will reserve the bulk of the funding -- other than urban
- 17 improvements that meet the early implementation criteria,
- 18 we'll reserve the funding to be directed according to the
- 19 outcome of the Delta Vision process.
- 20 VICE-PRESIDENT HODGKINS: And that might be in
- 21 the investment strategy when it comes out?
- MR. KIRBY: Yes, it is.
- VICE-PRESIDENT HODGKINS: Very good. That will
- 24 be helpful.
- 25 PRESIDENT CARTER: Ms. Suarez.

1 BOARD MEMBER SUAREZ: I was wondering if you

- 2 could look back at your Slide No. 20, where you outlined
- 3 the planning activities.
- 4 MR. KIRBY: Yes.
- 5 BOARD MEMBER SUAREZ: Could you roughly give me a
- 6 timetable of what we're looking at here? Not detailed.
- 7 But are we looking five years, two years?
- 8 MR. KIRBY: Yes. The FloodSAFE Strategic Plan,
- 9 as I mentioned, we hope to go to public workshops in
- 10 mid-May. So I would like to have a final strategic plan
- 11 adopted by the beginning of the next fiscal year in July.
- 12 Our FloodSAFE Implementation Plan likely will be
- 13 complete by -- well, certainly by the end of this calendar
- 14 year, by the end of December, and hopefully sooner.
- The California Water Plan is on a legislated
- 16 cycle in terms of producing updates. The next one is due
- 17 in 2009. So the public draft will be out in 2008. And
- 18 we're currently engaged on the statewide flood management
- 19 planning component of that. You'll see, if you look at
- 20 it, that we've added quite a bit.
- 21 BOARD MEMBER BROWN: Is this Bulletin 160?
- MR. KIRBY: Yes, Bulletin 160, that's correct.
- The Central Valley Flood Protection Plan, we owe
- 24 you an interim product in 2010, and we have to deliver to
- 25 you a final recommended plan January 1, 2012.

1 The Integrated Regional Water Management Plans

- 2 are already underway. And we are hoping to introduce
- 3 guidelines for a new grant program that looks at all of
- 4 the integration of flood management and all the other
- 5 integrated water management objectives probably by the
- 6 third to fourth quarter of this calendar year.
- 7 And those Integrated Regional Water Management
- 8 Plans are developed by the regional entities themselves.
- 9 So some of them already have adopted plans, some of them
- 10 are beginning. So that cycle will continue.
- 11 And project feasibility studies, a number of them
- 12 are underway. The Department is currently engaged with a
- 13 number of these with the federal government and other
- 14 local partners. And we are beginning a grants program and
- 15 directed expenditure program to allow us to accelerate
- 16 that. But these will continue to happen throughout the
- 17 next ten years.
- 18 BOARD MEMBER SUAREZ: So if I can follow up on
- 19 the framework or itinerary that you just set out.
- 20 We look -- you're starting from now to as far out
- 21 as 2012 we're going to be engaged -- the Department's
- 22 going to be engaged in a strategic planning regarding
- 23 flood control and flood safety in the area.
- 24 And I was wondering, knowing that, if you could
- 25 help us address a question that we increasingly keep

1 getting from members of the public, people commenting on

- 2 particular projects. And here's what we've been hearing
- 3 as of lately. There's a lot of planning that's going to
- 4 occur that is going to look at the system from a
- 5 system-wide perspective, and that we as a board should
- 6 slow down and in many case stop making decisions until
- 7 this planning process is completed. And that in many ways
- 8 is an appealing way of thinking. Sure, we should wait if
- 9 we're planning to conclude. But I was wondering if -- but
- 10 at the same time it doesn't make a lot of sense, because
- 11 we want to take care of projects that we can right now and
- 12 provide the safety that we can right now.
- 13 So I was wondering if you could help us kind of
- 14 think through that question since it keeps coming up.
- 15 MR. KIRBY: Yes, it's a very relevant, timely
- 16 question. And I'll just say I'm glad that it's you
- 17 sitting up there and not me.
- 18 But the reality is we don't have enough money to
- 19 do all of the improvements that we need to make. So we're
- 20 left to make some very tough choices.
- 21 And here's where it come down from the
- 22 Department's perspective. We absolutely are committed to
- 23 doing the system-wide analysis. But no matter what we
- 24 find in the system-wide analysis of the Central Valley
- 25 Flood Protection Plan, we know that we have major

1 metropolitan and urban areas currently within the Central

- 2 Valley that are in danger of being under more than 20 feet
- 3 depths of water if a flood should occur. And no one can
- 4 convince us that it doesn't make sense to go ahead and
- 5 make those improvements if we're ready to make them now.
- 6 So, yes, we understand the concern of going ahead
- 7 of a system-wide analysis. But when we know that we have
- 8 great segments of our population at great risk, we have to
- 9 do everything we can to protect them if we have the
- 10 opportunity to do so.
- BOARD MEMBER SUAREZ: Thank you.
- 12 PRESIDENT CARTER: Any other questions?
- 13 VICE-PRESIDENT HODGKINS: Can we talk a little
- 14 bit about how we provide you input?
- 15 MR. KIRBY: Yes, please. That would be great.
- 16 VICE-PRESIDENT HODGKINS: As I think about what
- 17 I've heard -- first of all, I would love to get a copy of
- 18 Slide 21 that's readable. I cannot read it up there and I
- 19 can't read it when you produce four to a page. So --
- MR. KIRBY: Okay, yes.
- 21 VICE-PRESIDENT HODGKINS: Remember, some of us
- 22 are old.
- 23 (Laughter.)
- 24 VICE-PRESIDENT HODGKINS: Our vision is failing.
- 25 You know, as I think about what you said, it

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1 seems to me that, you know, there may be a couple of areas

- 2 where the Board at least would like to get in a
- 3 discussion. Okay? One is in sort of the vision mission
- 4 part of this. Okay? And I don't think we're on a
- 5 different page. But it seems to me what we're trying to
- 6 do here is, while we are doing a strategic plan that's
- 7 going to guide us over the next ten years or to 2025, take
- 8 your choice, we intend to do that in a way that we
- 9 accomplish what -- we set a foundation for future efforts
- 10 as society decides it needs more protection, if it does,
- 11 than what we have now. And some of the issues I don't
- 12 think we'll be able to technically address, the climate
- 13 change issue. It's going to be something to some extent
- 14 that I think has to be booted down the road so we can see
- 15 what actually happens and try and -- okay. So there's
- 16 those.
- 17 Then there's the Central Valley Flood Protection
- 18 Board's authorities and key roles. I think we might want
- 19 to have an opportunity to discuss those with you. And
- 20 then there are some specific goals in the plan, some
- 21 detailed goals that we'd like to go through. So would it
- 22 make sense for us to have our staff go through and look at
- 23 these perhaps with a subcommittee of the Board and produce
- 24 a set of comments that could then come back perhaps at the
- 25 next Board meeting, although that's -- I don't know what

- 1 else is on staff's table -- where we would have an
- 2 opportunity at the Board to kind of go through them in
- 3 that way? Does that make any sense to you at all, or the
- 4 rest of the Board?
- 5 MR. KIRBY: Well, from my perspective, I think
- 6 that seems like a very reasonable approach. And we can
- 7 certainly accommodate that schedule.
- PRESIDENT CARTER: Okay.
- 9 SECRETARY DOHERTY: Ken, I have a question.
- 10 Actually, in reality, the plan that you're
- 11 drawing up is already being implemented even though you
- 12 haven't reached a final conclusion, isn't that correct?
- MR. KIRBY: Well, certainly parts of it are
- 14 underway. But there's still many, many decisions to be
- 15 made. And we want to make sure that we have a clear
- 16 understanding among our partners that we're going to
- 17 continue to work together even more closely than we have
- 18 in the past. And that's the part that I think is very
- 19 important that we still need to work through.
- The financing strategy, which is not in the
- 21 document that you have now, I think will also be something
- 22 people will want to weigh in on. It addresses one of the
- 23 questions that you mentioned, how much of the money that
- 24 we currently have available do we spend ahead of
- 25 completing a system-wide analysis in the Central Valley?

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1 So some of those things have not been decided.
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- 2 We've tried to frame this so that it's a very workable
- 3 foundation in terms of the strategic document. But
- 4 there's still -- we expect to have significant discussion
- 5 and the ability to modify it as we need to collectively.
- 6 SECRETARY DOHERTY: So even though when the plan
- 7 is completed, you will continue to modify it?
- 8 MR. KIRBY: I do see it as a living document.
- 9 Although my hope is that once we have pretty broad
- 10 acceptance of what we're trying to accomplish, that that
- 11 wouldn't change much over the next several years. I
- 12 think -- I see it potentially changing significantly. If
- 13 we were to have another large influx of state funds, then
- 14 I think we'd need to revisit it. But I'm hoping that once
- 15 we adopt it by the middle of this year, that it stands for
- 16 a number of years.
- 17 BOARD MEMBER BROWN: Mr. Chairman?
- 18 PRESIDENT CARTER: Mr. Brown.
- 19 BOARD MEMBER BROWN: Ken, a concern I have is
- 20 that we spend a lot of time and energies on conveyance out
- 21 through the Delta. And that's necessary. But I also have
- 22 the strong belief, having worked in flood control for a
- 23 good number of years, that major prevention as opposed to
- 24 conveyance is the place to start. And many of these
- 25 communities on the east and west side of the valley, San

1 Joaquin Valley particularly, but Sacramento too, is that

- 2 there's opportunities for control of the drainage in the
- 3 foothills themselves with soil stabilization practices,
- 4 range management, retention basins, detention basins, and
- 5 soil conservation practices.
- I would hope that you would run an opportunity
- 7 analysis of these smaller watersheds, as we've discussed,
- 8 Silver Creek and Arroyo Pasajero, and Orestimba and a good
- 9 number more. But also on the east side of the valley,
- 10 from the Kaweah and St. Johns on north. There's some
- 11 opportunities and needs in those small communities.
- 12 So I would hope that your study would incorporate
- 13 the prevention of flooding as opposed to dealing with it
- 14 through conveyance, or in addition to.
- 15 MR. KIRBY: Yes. And I can assure you that that
- 16 is part of our strategy. We are intending to cover the
- 17 entire Sacramento/San Joaquin watershed to invite
- 18 participation by all communities to identify
- 19 opportunities.
- 20 A large degree of our funding that was made
- 21 available in this round of bonds is dedicated to the
- 22 state/federal facility, which is on the valley floor and
- 23 the Delta. But we do have some capability to make
- 24 improvements outside of that system as well. And we're
- 25 looking for all of those, as well as identifying

1 opportunities to do those even if we need additional

- 2 funding.
- 3 BOARD MEMBER BROWN: Okay. That multi-benefits I
- 4 think is part of the key on producing projects today.
- 5 MR. KIRBY: Yes.
- 6 VICE-PRESIDENT HODGKINS: I might note that as
- 7 part of the Integrated Regional Water Management Plans,
- 8 IRWMPs, there seems to be an effort to try and get some of
- 9 the IRWMPs on the valley floor to reach out and figure out
- 10 what would make sense from, and I'll call it, a watershed
- 11 improvement/soil conservation standpoint in terms of
- 12 integrating those into regional water management plans.
- 13 It's not an easy task to do, because most of the IRWMPs
- 14 are being done by folks that are very focused on water
- 15 supply. But there is an effort. And I think this is very
- 16 consistent with that effort. Actually making it happen is
- 17 the challenge.
- 18 MR. KIRBY: Yes. And I'm involved in that effort
- 19 as well. I have been involved in the development of
- 20 Integrated Regional Water Management Program for a number
- 21 of years. And as I mentioned, we are going to use some of
- 22 our available flood planning money to try and enhance and
- 23 expand the participation for folks in that planning
- 24 process beyond the more traditional water supply approach.
- 25 So the Department is working on strategies to do just

- 1 that.
- 2 VICE-PRESIDENT HODGKINS: Yeah.
- 3 PRESIDENT CARTER: Any other questions, comments?
- 4 I think, Butch, your suggestion regarding staff
- 5 going through with a subcommittee of the Board on specific
- 6 elements that apply to the Board, the plan is a good one.
- 7 Do we have any Board members that are interested
- 8 in participating in that?
- 9 VICE-PRESIDENT HODGKINS: Well, I am of course.
- 10 But maybe, John, would you be --
- 11 BOARD MEMBER BROWN: I --
- 12 VICE-PRESIDENT HODGKINS: We both live in
- 13 Sacramento. It enables us to work together and not drive
- 14 Ben away from the ranch.
- 15 BOARD MEMBER BROWN: I would appreciate that, Mr.
- 16 Chairman.
- 17 PRESIDENT CARTER: As long as you all --
- 18 VICE-PRESIDENT HODGKINS: -- keep you posted.
- 19 PRESIDENT CARTER: -- keep the rural communities
- 20 in mind.
- 21 (Laughter.)
- 22 PRESIDENT CARTER: Okay. Very good.
- So, Jay, if you can pull together a meeting or
- 24 some sort of a plan to review this and get the three or
- 25 four or five of you together. And then bring Dave and Ken

1 in when you've got something substantial. Bring something

- 2 back to the Board the next meeting preferably and then --
- 3 we'll do that.
- 4 Dave, do you have anything you want to add or you
- 5 need any additional feedback?
- 6 DWR ACTING DEPUTY DIRECTOR GUTIERREZ: No, I
- 7 think that's exactly what we were after today. So I
- 8 think -- and the direction is perfectly in line with what
- 9 I think we'd need to accomplish. So what we'll probably
- 10 end up doing is taking this document piece by piece. And
- 11 we'd probably start off with maybe the vision, the goals
- 12 and the role of the Board. And we'll start that
- 13 discussion amongst the committee. Then we'd bring it back
- 14 to the Board with a conclusion. Hopefully get that behind
- 15 us. Then move on to the next piece. And we'll just take
- 16 it piece by piece. We have several months we'll be
- 17 working on this document, not only with the Board but
- 18 other members of the public as well as organizations. And
- 19 hope to finish this off and get a document that we could
- 20 all be actually a partner of.
- 21 So it's in perfect line with what we're trying to
- 22 accomplish.
- 23 PRESIDENT CARTER: I think the Board's very
- 24 anxious to participate and help where we can. And thank
- 25 you for the invitation.

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1 DWR ACTING DEPUTY DIRECTOR GUTIERREZ: Great.
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- 2 PRESIDENT CARTER: All right. If there's nothing
- 3 else on Item 6, what we'll do at this point is we will
- 4 take an approximately 12 to 15 minute recess. We'll
- 5 reconvene back here at 10:45 and continue with Item 7.
- 6 (Thereupon a recess was taken.)
- 7 PRESIDENT CARTER: Ladies and gentlemen, if I
- 8 could ask you to take your seats, we'll go ahead and
- 9 continue with our meeting, please.
- 10 We are on Item No. 7 on our agenda for today,
- 11 Three Rivers Levee Improvement Authority Monthly Report.
- Mr. Brunner.
- Good morning, welcome.
- 14 MR. BRUNNER: Good morning, President Carter,
- 15 members of the Board. This is our monthly update for the
- 16 Board. And I'll refer you to our monthly report that we
- 17 gave you in your packet. We also added one other item for
- 18 you that I saw that wasn't included, which was just the
- 19 report of the development in the area that was handed out
- 20 prior to the meeting.
- 21 As I go through the report today, I'm going to
- 22 ask Scott to come up at the end -- Scott Shapiro -- to
- 23 address item 8A, which is the cooperative agreement
- 24 discussion. At least entertain some discussion during
- 25 that time. That was an item that came up during the

- 1 agenda-setting portion of the meeting.
- 2 During our last meeting that we had we did go
- 3 through a discussion, and Member Hodgkins did ask us to go
- 4 through specifically and try to streamline, clean up or
- 5 get specific direction on each one of our items. So we
- 6 did try to do that. Depending upon the will of the Board,
- 7 I'll go in some detail or no detail on some items with
- 8 that.
- 9 I'm going to start today's discussion on funding.
- 10 And I think George Qualley from DWR gave a good recap, at
- 11 least a high level, as to where we are. We have made
- 12 really good progress on the State Funding Agreement.
- 13 We're now at the point where it's over at DGS, and
- 14 hopefully it does get signed next week. I'm still hopeful
- 15 it still gets signed this week. But next week get signed.
- 16 That will really trigger a bunch of different things for
- 17 us. Because once it is signed -- I know DWR has been very
- 18 cooperative working with us to be able to start issuing
- 19 checks for the advance payments of money to flow into our
- 20 project. That will allow us hopefully then to put money
- 21 directly into escrow for land purchases, allow our
- 22 contractor to start the work and start the construction,
- 23 particularly on the setback, and also to allow us to go
- 24 forward on construction on the construction work itself.
- 25 Since the last time we did meet, there were some

1 changes that happened in our funding program. We did go

- 2 through -- at the last meeting we were talking about
- 3 having our development community still part of our funding
- 4 plan. And the agreements, we had the second funding
- 5 agreement that we're working through.
- 6 Right after that meeting, we did have a series of
- 7 discussions through the Board of Supervisors and the TRLIA
- 8 Board and to review what was coming back from the
- 9 development community. And we had certain members of
- 10 them, two that directly -- two out of the nine that
- 11 directly said they would not participate or could not
- 12 participate and two that needed more time. That did not
- 13 leave us with sufficient funding to make the local share
- 14 that was identified for them for the local -- for the EIP
- 15 project. And I think we had somewhere around 13 of the
- 16 \$30 million directly identified.
- 17 That caused quite a bit of reaction internally in
- 18 Yuba County. And the end result was that we ended up
- 19 getting I think a, particularly in this economic time
- 20 today and where we are, a more sound financial plan. That
- 21 came together with YCWA and also Yuba County directly
- 22 coming forward to participate and coming up with a
- 23 strategy of acquiring funding through their COPs and
- 24 bonding, and securing that with their local funding to do
- 25 that.

1 So they represent now -- we have a local meet of

- 2 around 53 million. They represented approximately \$46
- 3 million that they committed to the project. A local land
- 4 owner came forward and was willing to contribute around
- 5 5.4. And RD 784 through their own collections of monies
- 6 that were directly related to the setback and pumping
- 7 projects that we had was able to come in at \$1.4 million
- 8 of new money to our project, which added up to the 53.
- 9 We have submitted that new financial plan to the
- 10 state for the EIP project, and they have accepted that.
- 11 You heard this morning about the decision document and the
- 12 financial and our agreement being signed by Lester Snow.
- 13 So that's all greatly appreciated, and we're ready to move
- 14 forward now on our project.
- 15 You'll see in their an update. I made a bullet
- 16 in here that, not for this particular meeting but in the
- 17 subsequent meeting perhaps in May, I asked Scott Shapiro
- 18 to work with counsel from The Rec Board to go through the
- 19 second implementation agreement, see what we need to work
- 20 through there. That's our commitment with working with
- 21 you all and the Flood Control Board here -- Flood
- 22 Protection Board as to how we proceed into the future.
- There's probably some things we need to tweak and
- 24 work through. I know that TRLIA has sent out a message to
- 25 the development community about the flood insurance and

- 1 about maintaining the information flow to all new
- 2 purchasers of homes and that that would continue to do.
- 3 So we anticipate that would still continue to work as
- 4 before.
- 5 With that, let me go to the levee construction
- 6 and work. And on several of these items -- this is still
- 7 on the first page -- I'm just going to note on them and
- 8 not try to describe them in details because they've been
- 9 here before. But this is an effort to meet the need that
- 10 came up about coming up with a closing on each item.
- 11 The CalTrans yard -- or the detention basin that
- 12 was there, we're going to consider that particular action
- 13 from TRLIA's point of view for this report to be
- 14 completed. We submitted the documentation. I talked to
- 15 Jay about that. And they're working into their schedules
- 16 to get the work done and the encroachment permit issued.
- 17 TRLIA has actually turned over the 11 miles that
- 18 were certified, including this facility here too, RD 784,
- 19 to continue to maintain. It's captured in our O&M
- 20 maintenance plan. So I think we -- from our perspective,
- 21 we think we've done what we need to do. And so we'll just
- 22 leave it with your staff to issue their permit whenever
- 23 they want to -- you know, feel that they need to or how
- 24 they're going to deal with it.
- 25 PRESIDENT CARTER: So is staff in concurrence or

1 are you reviewing that conclusion to determine concurrence

- 2 or not?
- 3 EXECUTIVE OFFICER PUNIA: Yes, we agree. We have
- 4 the information. And due to the workload, we were not
- 5 able to issue the permit. But I think absent that, we
- 6 have the time, we will issue them the permit.
- 7 SECRETARY DOHERTY: I also have a question.
- 8 And the Reclamation District 784 has the ability
- 9 and the capabilities to maintain this 11 miles?
- 10 MR. BRUNNER: We are -- I'm going to say yes,
- 11 particularly in the lines of TRLIA's support. I mean we
- 12 do -- you just heard briefings on urban standards and that
- 13 from the strategic plan. A combination of what RD 784 has
- 14 on their assessment district that they already have in
- 15 place for funding, along with monies that TRLIA will have
- 16 in our budget to go forward is to maintain that -- the
- 17 local maintenance for the levee system.
- 18 SECRETARY DOHERTY: But they would not be able to
- 19 without your support?
- 20 MR. BRUNNER: Our forecast would be they would
- 21 not be able to. We plan to do an assessment district in
- 22 the area. We have not yet gone forward to have the ballot
- 23 for that or to form the assessment district. But in the
- 24 coming year we plan to go out and do an assessment
- 25 district. That would bring them full amounts up to do

- 1 urban standard maintenance.
- 2 If there's no other questions on that, I'll move
- 3 on.
- 4 On the second page, there are several items here
- 5 that are dealing with the Western Pacific Interceptor
- 6 Canal, items 2 and 3. On these items, my updates really
- 7 infer or state that we're going to be moving these really
- 8 into an O&M manner of approach and remove them from our
- 9 reports.
- 10 We do have a closure on each one. The first one
- 11 dealt with the culvert. We're going to go ahead and work
- 12 with the -- continue to work with the landowner on that
- 13 for this.
- 14 We were pleased to hear during the report today,
- 15 and I've heard a little bit from the staff before, your
- 16 staff, on Ms. Hofman's property and the 50-foot easement
- 17 on both sides, of dedicating the area. That will work for
- 18 us to at least to gain that easement.
- 19 We're still considering and we're -- TRLIA will
- 20 still make the offer to Ms. Hofman to purchase the
- 21 property on it. They may or may not accept. But we think
- 22 that there's rationale to go forward to make the offer.
- 23 If the levee is built on top of Ms. Hofman's property, so
- 24 we have an easement on it today. But the additional 50
- 25 feet will help. We're concerned a little bit about the

1 cows still going up. And the cows did cause damage on the

- 2 levees.
- 3 SECRETARY DOHERTY: How much damage?
- 4 MR. BRUNNER: There's -- I've asked RD 784 and
- 5 contractor to come up with an estimate for that. It's not
- 6 in the hundreds. It's probably in the thousands of
- 7 dollars to repair the levee, to go in and regrade or
- 8 whatever they need to do with the cow work that was -- the
- 9 hooves and the damage that was done on the vegetation on
- 10 the levees.
- 11 So our intention is to capture that and then
- 12 provide that information or pass it to Ms. Hofman to
- 13 recompensate for the damage on the levees.
- 14 SECRETARY DOHERTY: I thought you wanted to get
- 15 rid of vegetation on the levees. Now you're saying they
- 16 destroyed vegetation on the levees.
- 17 MR. BRUNNER: Well, you don't want to get rid of
- 18 all vegetation on the levees. You're wanting to get rid
- 19 of trees and other things with large root structures in
- 20 the levees.
- 21 In this particular case we did go through and
- 22 vegetate the levee. And then when you go through and you
- 23 have now hoof marks in the levees, depressions that are
- 24 there that need to be resurfaced so that we can do
- 25 maintenance. Part of the maintenance is that we want to

1 try to move away from burning on levees if possible. And

- 2 you have different types of vehicles that we may be
- 3 purchasing, along with RD 784, to do other types of
- 4 maintenance, of grading and just cutting down weeds on the
- 5 area. There's -- we think that there's still advantages
- 6 of purchasing the property and moving forward.
- 7 SECRETARY DOHERTY: If you are thinking about
- 8 purchasing the property, you might also think -- and just
- 9 throwing it in, this is just a suggestion -- you might
- 10 offer to build a fence as part of the purchase price. And
- 11 then you wouldn't be troubled by trespass any longer.
- 12 Strong fences make good neighbors.
- MR. BRUNNER: Well, I think the fencing -- good
- 14 consideration on that. The fencing that was put up before
- 15 is still there. The gates are down now. The last time I
- 16 drove by at least they were down. Our understanding,
- 17 which is one of the items on 2 and 3 here for that
- 18 property, is that I understand that Ms. Hofman, the
- 19 attorney, Mr. Eres, has approached the staff about -- your
- 20 staff on getting an encroachment permit for the fencing
- 21 and gates. And that process is underway, I think nearing
- 22 completion, which would allow that actually to be
- 23 officially there.
- 24 So if it needs to be improved, that could be part
- 25 of the deal, to work out the cost of fencing and the

- 1 purchasing of the property.
- PRESIDENT CARTER: I think just as a comment, I
- 3 had some experience in grazing levees over the last
- 4 several decades. And I don't know whether these
- 5 depressions that the cattle are making are cosmetic or
- 6 they're structural. But if you're looking to, you know,
- 7 reduce burning on the -- of grasses and what not on the
- 8 levee, there's nothing better than livestock to graze it
- 9 off. And you have less residual and less to maintain.
- 10 So I think that in general grazing is a good
- 11 practice in terms of helping with vegetation management,
- 12 and can even sometimes compact the slopes of the levees if
- 13 it's managed properly.
- 14 MR. BRUNNER: The key point -- and I did provide
- 15 staff a CD of the levee right after the activity was going
- 16 on. And perhaps staff could provide it for your review.
- 17 The grazing occurred during the wintertime when this
- 18 ground is soft. And there were considerable depressions
- 19 and that that happened. It wasn't just vegetation
- 20 control. So there was damaged surface on the levees that
- 21 were there.
- The grazing can help obviously on certain
- 23 portions of the levees to cut down the vegetation. But I
- 24 would consider looking at the CD and giving some feedback
- 25 from that.

- 1 PRESIDENT CARTER: We will.
- 2 SECRETARY DOHERTY: I wouldn't mind visiting that
- 3 area also. I visited it before. And if I remember
- 4 correctly, there was gravel on top of the levees. I can't
- 5 imagine, unless you had a thousand head up there in that
- 6 space, that they could do that much damage.
- 7 MR. BRUNNER: I don't recall gravel being on the
- 8 levee face in that part of the levee that was there.
- 9 SECRETARY DOHERTY: Well, I'll stop in and take a
- 10 look.
- 11 MR. BRUNNER: Okay.
- 12 VICE-PRESIDENT HODGKINS: It's on the access road
- 13 on top of the levee.
- 14 MR. BRUNNER: Yeah, on the access road there
- 15 would be gravel. And this is on the embankments. The
- 16 slope of the embankment is where the --
- 17 SECRETARY DOHERTY: Yeah, there's no gravel
- 18 there.
- MR. BRUNNER: Not that I'm aware of.
- 20 SECRETARY DOHERTY: No. I was talking about the
- 21 surface on the top, the crest.
- MR. BRUNNER: On the Yuba River levee there's
- 23 a -- I'm down on B1 on page 2. We're still working
- 24 through that effort. That hydraulic analysis is to be
- 25 completed by the end of this month, so we should be able

1 to provide something next month in more detail for the

- 2 group.
- 3 On segments 1 and 3, on construction on page 3 of
- 4 the report, we are moving forward with notices to proceed
- 5 on both segments 3 and 1. This work is to be done by
- 6 Nordic Industries.
- 7 And we're still working through a couple of the
- 8 items that are listed here with staff. We think that
- 9 those will work through and be able to proceed on the
- 10 projects very soon.
- On segment 2, the -- we're now in negotiations --
- 12 since the EIP project is very close to now being fully
- 13 executed, the contractor that we will be awarding the
- 14 foundation work and the embankment work is Teichert. We
- 15 plan to do that award, at least a good portion of the
- 16 award of the project in the early to mid-May time period.
- 17 I think that ties in closely with the funding that will be
- 18 coming from the state, and we'll be able to then start the
- 19 setback work, moving forward very quickly here and start
- 20 that construction.
- 21 On page 4 is another item here in the top, Item
- 22 C, which deals with the EIS process and 408 permit. There
- 23 was a reference earlier this morning too on the 408
- 24 delegation letter coming. I think, Jay, you had mentioned
- 25 that during your report. We have received that. We'll

1 work directly with Jay to produce whatever we need for the

- 2 Corps to answer those questions.
- 3 We're appreciative of the delegation to the
- 4 division. We were hoping it would come all the way to the
- 5 district on the 408, but it did just go to the division.
- 6 Well, it makes it a much shorter drive for us to go to San
- 7 Francisco to work issues than flying to Washington on
- 8 issues. So that's at least a step in the right direction.
- 9 Utility crossings. We do have agreement now from
- 10 AT&T and Sprint on Item A there to put the markers.
- 11 Indication so far that they're not there yet. We'll
- 12 continue to follow up. And as I committed before, if they
- 13 don't go up soon, we'll go ahead and put them up on the
- 14 markers.
- 15 On Qwest, the Item B, the actions have -- from
- 16 our point of view, I think we've taken all the various
- 17 actions and provided the information to The Rec Board
- 18 staff, and have really asked for help on that case. And
- 19 for our case, since we can't really do anything more from
- 20 our vantage point, we'll leave it as such and remove it
- 21 from the report and maybe come back periodically and give
- 22 an answer. But instead of reporting continued the same,
- 23 it's really I think your staff's action now what the next
- 24 step is.
- 25 And then under building issue reports, the

- 1 graphic and the table that were there, you'll see that
- 2 there's been very little development that has occurred. I
- 3 think there's only even one building permit in March since
- 4 the last time we met. So there's not a lot of economic
- 5 growth going on in the area.
- 6 What I'm going to do now, if there's no questions
- 7 about my report specifically, is to ask Scott to come and
- 8 talk about Item 8A, a little bit about the cooperative
- 9 agreement, the item that was removed from the consent
- 10 agreement and potentially would be discussed in our time.
- 11 Scott.
- 12 PRESIDENT CARTER: Excuse me. I just have one
- 13 question on 3B.
- 14 So, Jay, can you tell the Board what the next
- 15 steps are there and give us an idea of timing on the Qwest
- 16 encroachment permit.
- 17 EXECUTIVE OFFICER PUNIA: I need to invite Gary
- 18 or Steve Dawson to give -- I think -- I don't recall if we
- 19 have sent anything to Qwest. Gary.
- 20 CHIEF ENGINEER HESTER: Board staff -- this is
- 21 Gary Hester, Chief Engineer. Board staff has discussed
- 22 this internally. And we need to have a follow-up
- 23 conversation with the Corps soil design staff to determine
- 24 what their concerns are, and then either require a
- 25 relocation of that utility in that location or whether

1 there are some other alternatives we can pursue. So Board

- 2 staff still needs to coordinate with the Corps on that.
- 3 PRESIDENT CARTER: Do you think that we will have
- 4 a determination and resolution and repair before the next
- 5 flood season?
- 6 CHIEF ENGINEER HESTER: I think it's possible.
- 7 Although, you know, I certainly can't give you the
- 8 assurance that that would happen.
- 9 PRESIDENT CARTER: Okay.
- 10 SECRETARY DOHERTY: Mr. Chairman?
- 11 No record of a permit has ever been -- has been
- 12 found for this, right?
- 13 CHIEF ENGINEER HESTER: That's correct.
- 14 SECRETARY DOHERTY: So they are in direct
- 15 violation right now?
- 16 CHIEF ENGINEER HESTER: Yes.
- 17 SECRETARY DOHERTY: So why would that take so
- 18 long to just say, "Hey, look, you guys. You violated the
- 19 law. Let's move that pipe"?
- 20 CHIEF ENGINEER HESTER: You know, I'll -- I think
- 21 it is possible. But I'm just not sure of what all we need
- 22 to do in order to make that happen.
- 23 VICE-PRESIDENT HODGKINS: Can I speak to this for
- 24 a minute?
- 25 SECRETARY DOHERTY: Sure.

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1 VICE-PRESIDENT HODGKINS: I mean part of the
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- 2 problem here is -- Qwest is communication?
- 3 SECRETARY DOHERTY: Uh-huh.
- 4 CHIEF ENGINEER HESTER: Yes.
- 5 VICE-PRESIDENT HODGKINS: And unless I'm wrong,
- 6 they're in bankruptcy. Don't I read something about the
- 7 problem with their stock and -- I don't know.
- 8 SECRETARY DOHERTY: I missed that.
- 9 VICE-PRESIDENT HODGKINS: But fundamentally when
- 10 you come up against a utility who's got their facility in,
- 11 they will ignore you, because your only tool to make them
- 12 comply is to go to court.
- 13 SECRETARY DOHERTY: What happened if you cut the
- 14 lines?
- 15 (Laughter.)
- 16 VICE-PRESIDENT HODGKINS: I would turn to the
- 17 attorney. Okay?
- 18 (Laughter.)
- 19 VICE-PRESIDENT HODGKINS: But I have seen
- 20 contractors cut PT&T trunk cables because they wouldn't
- 21 come out and move them. And at least the arguments fly
- 22 that that's costing them a hundred thousand dollars a
- 23 minute. And the action was way disproportionate to the
- 24 potential risk or loss to the contractors. So I think you
- 25 have to be very careful about doing that, as much as

1 it's -- you can threaten to do that, but I think they know

- 2 it's only a threat.
- 3 So it is part of the problem in that we don't
- 4 have any teeth without going to court to make anybody do
- 5 anything.
- 6 Would you disagree?
- 7 LEGAL COUNSEL CAHILL: No, I agree. And
- 8 enforcement has a lot of procedural steps, and it's not
- 9 quick. And ultimately we would take it to court.
- 10 PRESIDENT CARTER: All right. Very good.
- 11 Go ahead and proceed.
- 12 I'd just ask you -- we have removed Item 8A from
- 13 the agenda. We will not be discussing it today. If you
- 14 want to address why we're not discussing it briefly,
- 15 that's fine. But we don't want to get into a lengthy
- 16 discussion about it. That's for another meeting.
- 17 MR. SHAPIRO: Thank you, President Carter. Scott
- 18 Shapiro, General Counsel for Three Rivers.
- 19 Actually I have no intention to talk about the
- 20 cooperative agreement at this time or to go into why it's
- 21 off the agenda. I'll work with Ms. Cahill to make sure
- 22 the proper draft comes forward.
- Paul had asked me to come up to be prepared to
- 24 speak to the comments that Butch raised about wanting to
- 25 speak to the equity or inequity of these provisions being

1 in a cooperative agreement for Three Rivers where they're

- 2 not there for SAFCA. And so I just wanted to make myself
- 3 available to answer questions if you had questions or to
- 4 provide Three Rivers' perspective on that issue. But
- 5 Three Rivers does not have an agenda, if you will, to
- 6 cover this item right now, and wouldn't have spoken to it
- 7 at all if Member Hodgkins hadn't asked that it be
- 8 discussed today.
- 9 PRESIDENT CARTER: Okay.
- 10 MR. SHAPIRO: So I don't know if you have
- 11 questions of me or if I should sit down.
- 12 VICE-PRESIDENT HODGKINS: So that is not your
- 13 issue in deferring this agreement?
- 14 MR. SHAPIRO: It is our issue, but it is not our
- 15 issue in deferring the agreement. We object to it. I can
- 16 explain why we object to it at this time.
- 17 VICE-PRESIDENT HODGKINS: I think I've heard it,
- 18 Scott.
- 19 MR. SHAPIRO: In fact, I think you made the
- 20 argument fairly effectively yourself. And the only
- 21 element that hasn't been discussed previously is that a
- 22 requirement of wanting grant money is the execution of a
- 23 new comprehensive O&M agreement between RD 784 and the
- 24 State of California, which suffices to provide all of that
- 25 0&M responsibility in clarity and the remedies the state

1 has if O&M is not performed. That hasn't been discussed

- 2 before, but that's a new wrinkle to it.
- 3 Beyond that, we do object, but that's not why we
- 4 asked it to be pulled.
- 5 VICE-PRESIDENT HODGKINS: Okay. Thank you.
- 6 PRESIDENT CARTER: Anything else?
- 7 Very good.
- 8 We do have a --
- 9 VICE-PRESIDENT HODGKINS: Just a minor point.
- 10 When I asked them to update some of these items,
- 11 I was not anticipating that they would simply say, "We're
- 12 going to take it off the permit." So I think it's
- 13 important -- or "off the monthly report." I think it's
- 14 important that staff look at this monthly report and
- 15 holler if these items that they've said they're taking off
- 16 and going to pursue on their own are issues that you folks
- 17 feel strongly about, and let them know that, and the Board
- 18 as well. But you can just do that by sending them a
- 19 letter with a copy to the Board.
- 20 So our lack of comment is not agreement with you
- 21 that all these items should be dropped. It's, staff, look
- 22 and see if they should be dropped or not.
- 23 PRESIDENT CARTER: Thank you.
- 24 We do have a couple of folks who want to comment
- 25 on this particular item.

- 1 Mr. Eres.
- 2 MR. ERES: Good morning, President Carter,
- 3 members of the Board. Tom Eres representing Hofman Ranch.
- I have two sets of comments I'd like to make this
- 5 morning. One of them has to do with the items that are
- 6 being referred to as taken off the agenda. We appreciate,
- 7 Mr. Hodgkins, your comments. And then I have a couple of
- 8 general comments.
- 9 But Hofman Ranch, Ms. Hofman in particular,
- 10 thinks it's important for this Board to have the record
- 11 straight on what appears within this status report from
- 12 Three Rivers. There have been a lot of difficulties
- 13 between Hofman Ranch and Three Rivers, and I think the
- 14 Board is aware of a good deal of that.
- 15 So the point here is to again clarify where her
- 16 position is with respect to those items.
- 17 Mr. Brunner made a comment about Three Rivers
- 18 owning easements out there. They do not own any easements
- 19 on Hofman Ranch. Any easements on Hofman Ranch are a
- 20 title document with Sacramento/San Joaquin Drainage
- 21 District, which may or may not be part of the problem
- 22 because Three Rivers has tried to operate as if they did
- 23 have easements out there, which they do not. This goes
- 24 back to construction where they were required to have
- 25 temporary construction easements, which they did not get.

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1 That comment is important, because ultimately
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- 2 there was an agreement, at least Hofman Ranch thought, to
- 3 take care of the immediate problem of allowing access of
- 4 contractors on to the project in exchange for some
- 5 accommodation she was to receive, which she did not get
- 6 and which she still believes are in need enforcement. But
- 7 that's not a Board issue. I'm just giving you that as
- 8 background. That's an issue between her and Three Rivers
- 9 and RD 784.
- 10 Mr. Punia's correct. Ms. Hofman did offer and
- 11 has offered a 50-foot strip along the landward toe of the
- 12 Western Pacific Interceptor Canal to the Sacramento/San
- 13 Joaquin Drainage District for purposes of their
- 14 maintenance requirements. And I checked with your staff,
- 15 Dan Fua, in particular, to make sure that it was a
- 16 requirement of the Board. And it is contained not in
- 17 Title 21; it's contained in -- did I say 21? I mean 23.
- 18 It is contained in the permit that you issued to Three
- 19 Rivers, that they're supposed to have a 50-foot easement.
- 20 And as I indicated, Ms. Hofman is willing to provide that
- 21 to you all at no cost, again for maintenance purposes.
- 22 This issue that we read in the report that there
- 23 is precondemnation efforts being initiated by Three Rivers
- 24 for more than the 50 foot is a significant problem. And
- 25 if they pursue that, it will be a challenge. Hofman Ranch

- 1 is not interested in any offers to acquire fee simple
- 2 title. She's not interested in any offers to go from the
- 3 levee to Highway 70. That is basically a non-starter.
- 4 She will go along with the easement to you all.
- 5 I think that it's important also that there seems
- 6 to be this indication that Hofman Ranch was not
- 7 cooperative in trying to help in getting the location of
- 8 some pipe, that I think it's Station 264-60 or something
- 9 like that. I don't recall. She indicates to me that in
- 10 discussions with Mr. Brunner that she was asking specific
- 11 questions concerning that particular pipe and how it was
- 12 going to be located and what kind of equipment, over what
- 13 period of time, and whatever. So she doesn't want the
- 14 impression to be out here that she was not willing to sit
- 15 down and listen. But it has been difficult in
- 16 communications. And, again, that's nothing that we need
- 17 to get into at this stage of the game.
- 18 The issue of the fencing and the gate continues
- 19 to come up. It's like a bad penny. I mean it just
- 20 doesn't go away. It has to be resolved. We appreciate,
- 21 Mr. Carter, your comments, and Ms. Doherty. Just to
- 22 remind the Board, and I think we've indicated this before,
- 23 there is a problem that has happened with Three Rivers
- 24 when Hofman Ranch needed to graze cattle. There was a
- 25 difficulty with respect to Three Rivers, who had made an

- 1 agreement, and our understanding negotiated by county
- 2 counsel, wherein in exchange for certain accommodations by
- 3 Hofman Ranch, Three Rivers would in fact install gates.
- 4 Hofman Ranch said they would go ahead and install the
- 5 fencing.
- 6 This was an agreement. This agreement did not go
- 7 forward, we were advised, because RD 784, quote, "didn't
- 8 like gates and fences." And from that standpoint it in
- 9 effect evaporated. However, when Ms. Hofman needed to
- 10 take the actions to preserve the ability to have cattle
- 11 out there on the pastures, if you can believe it or not,
- 12 Three Rivers and 784 actually pursued a criminal complaint
- 13 against her with respect to the fact she was destroying
- 14 the levee. Fortunately that disappeared after a little
- 15 bit of look-see by appropriate offices of the district
- 16 attorney. But it gives you a little bit of a sense, a
- 17 little flavor here that we really have not the kind of
- 18 integrated relationship between Hofman Ranch, Three
- 19 Rivers, and RD 784.
- 20 On the issue of damage to the levee, I would
- 21 suggest to you our research tells us it's cosmetic, to use
- 22 that term, not structural. I too was out there about
- 23 three days ago to look at the levee. And the vegetation,
- 24 I don't know what they're referring to, appears to have
- 25 grown back. So again we think cattle grazing on that is

1 quite consistent. And there was a couple of rain storms I

- 2 think in October when the cattle were still there. That's
- 3 where the impressions came from. But we would suggest
- 4 again that is cosmetic. There are still issues of
- 5 trespass out there that need to be resolved.
- 6 But those are my comments with respect to the
- 7 references in the report dealing with basically Hofman
- 8 Ranch.
- 9 There are some questions that have been raised
- 10 with respect to apparently an O&M manual addendum that is
- 11 being prepared we understand by Three Rivers that is being
- 12 reviewed by the Corps of Engineers. We don't know if
- 13 you're aware of that or we don't know if you are
- 14 comfortable with that. And we're trying to get a copy of
- 15 it and we're trying to get some information about it. But
- 16 that's an alert to you.
- 17 I would indicate with respect to the Proposition
- 18 1E fundings, it was a comment made by President Carter at
- 19 the last meeting, "In fact, can state funding flow if
- 20 there are no federal permits?" And I believe Mr. Qualley
- 21 said he believed it could because they were not going to
- 22 be in the area where the permits are.
- We've asked for that in writing. And we have not
- 24 been able to obtain it in writing. I believe Mr. Qualley
- 25 said if there was a writing, it will be in the funding

- 1 agreement itself. So we have not seen that. But, again,
- 2 we think if it gets to General Services, then that must be
- 3 the determination that the state can issue money for
- 4 construction without a federal permit on what is clearly
- 5 designed to be a new levee.
- 6 We also have some concerns with this whole issue
- 7 of what happened with the developers. Mr. Hodgkins, you
- 8 called it right a number of months ago that this whole
- 9 structure was dependent on the market and developers; and
- 10 if they went south, what was going to happen. Well, now
- 11 we know. Yuba County was requested -- pleaded to
- 12 participate along with Yuba County Water Agency to come up
- 13 with the local share Mr. Brunner referred to. We've
- 14 objected to that in terms of shifting of responsibility at
- 15 the appropriate meetings of Yuba County Water Agency and
- 16 the Yuba County.
- 17 The difficulty we have is who's going to pay for
- 18 it? And at the end of the day we all know who's going to
- 19 pay for it. It's the taxpayer. We only need to figure
- 20 out how they're going to try to get it paid for and
- 21 whether it's a 218 election and then the creation of a
- 22 district or a tax or whatever. Those are battles yet to
- 23 be pursued. But we would indicate to you that this also
- 24 has a tie-in to what you will be addressing later on the
- 25 cooperative agreement, the indemnification clause. In

1 light of the commitments that had been made by the county

- 2 and Yuba County Water Agency, we're not sure there is any
- 3 credit worthiness with respect to putting those
- 4 indemnifications together. So we look forward to that
- 5 discussion when you have it I guess in the future.
- 6 I'll simply conclude by thanking you for the
- 7 opportunity to clarify the record with respect to Hofman
- 8 Ranch. They are more than willing to work with the
- 9 Central Valley Flood Protection Board. They get along
- 10 fine with your staff. I think to the extent that permits
- 11 are required, we're looking at an agreement, we're working
- 12 with your staff to do that. If there are permits, it goes
- 13 back to the agreements that were breached. And those
- 14 permits should have been obtained by 784 and Three Rivers.
- 15 And we should not even be discussing gates and fences at
- 16 this stage of the game.
- 17 Again, thank you very much for your patience.
- 18 PRESIDENT CARTER: Thank you, Mr. Eres.
- 19 Any questions from Mr. Eres?
- 20 SECRETARY DOHERTY: I don't have a question for
- 21 Mr. Eres. But I'd like to emphasize -- and I don't think
- 22 he did this enough -- if 784 didn't want to bother with
- 23 gates, those animals would have been out on the highway
- 24 and would have been a danger to the citizens. Somebody
- 25 would have hit them surely. So those gates were

1 essential, and I'm glad Ms. Hofman put them up. And

- 2 they're very easy to unwire and open.
- 3 PRESIDENT CARTER: Okay. Mr. Foley, did you want
- 4 to --
- 5 MR. FOLEY: I'll pass. No thank you.
- 6 PRESIDENT CARTER: You'll pass. Okay.
- 7 Mr. Shapiro.
- 8 MR. SHAPIRO: President Carter. Scott Shapiro,
- 9 General Counsel, Three Rivers.
- 10 Excuse the somewhat unorthodox nature of my
- 11 coming up and speaking under public comment on my own
- 12 client's item. But Three Rivers' credibility with this
- 13 Board is important to Three Rivers. And while I respect
- 14 Mr. Eres, and I agree that there has been bad
- 15 communication over the years between Three Rivers and Ms.
- 16 Hofman, there are certain factual statements made that I
- 17 feel must be corrected in the record, because it's
- 18 important to Three Rivers that the Board not question
- 19 Three Rivers actions or credibility. And so there are
- 20 simply five brief points I'd like to make.
- 21 First of all, in regard to a comment made
- 22 earlier, Three Rivers actually offered to construct
- 23 fencing along the toe of the levee along Ms. Hofman's
- 24 property. We would pay for it. We would do all the work
- 25 ourselves. The fencing would be designed to keep the

1 cattle off the slopes of the levee and would confine the

- 2 cattle to the crossing over the levee where there are
- 3 ramps, where there is gravel. That offer was made to Ms.
- 4 Hofman multiple times and has always been rejected.
- 5 Secondly, Three Rivers did not have an obligation
- 6 to obtain temporary construction easements on Ms. Hofman's
- 7 property which Three Rivers failed to do. Indeed, Three
- 8 Rivers' contract with Nordic Industries for the work on
- 9 the Western Pacific Interceptor Canal had a contractual
- 10 requirement that Nordic do all of its work from the top of
- 11 the levee, and that it not work next to the levee so as to
- 12 not injure her property.
- 13 Third, I have written a number of letters -- and
- 14 I don't have them with me, but it's two or three -- to Mr.
- 15 Eres and Ms. Hofman in which we've requested access to do
- 16 the trenching to locate this missing pipe. Not one of
- 17 those letters has been responded to in writing or
- 18 verbally. So the notion that Ms. Hofman is out there and
- 19 willing to cooperate with us in locating this pipe that
- 20 the Corps would like located is simply not demonstrated by
- 21 the record, which is we've written letters, we've
- 22 requested access, access has never been given.
- Fourth, there was a notion of Three Rivers
- 24 supposedly agreeing to construct gates. But actually Mr.
- 25 Eres noted county counsel agreed to construct gates.

1 County counsel is not Three Rivers. It is Yuba County

- 2 Counsel.
- 3 And fourth and finally, and perhaps most
- 4 importantly, Three Rivers did not pursue a criminal
- 5 complaint against Ms. Hofman. No staff, consultant, or
- 6 agent of Three Rivers contacted the district attorney, the
- 7 Sheriff or any deputy to complain about her activities
- 8 with regard to cattle on that levee. It is simply untrue
- 9 that we pursued a criminal activity.
- 10 Thank you.
- 11 PRESIDENT CARTER: Thank you.
- 12 Any other questions?
- 13 All right. Let's move on.
- 14 Item 8, Consent Calendar.
- As you'll recall, we modified our consent
- 16 calendar this morning. And what remains on it are items
- 17 8B, 8C, 8E, 8F, 8I, J, K, L, M, N, O, and P.
- 18 That's what's left on the consent calendar for
- 19 today.
- 20 So we'll entertain a motion to take action on the
- 21 consent.
- BOARD MEMBER BROWN: Mr. Chairman?
- 23 PRESIDENT CARTER: Yes, sir.
- 24 BOARD MEMBER BROWN: Before we do that, I have a
- 25 generic question on these issues here, with a couple of

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- 1 these consent items.
- What is that on the boring of pipelines through
- 3 the levees? Don't we require or have you considered
- 4 requiring a conduit for the bores where you -- we'd bore a
- 5 larger pipeline and slip the other pipeline in. In case
- 6 there's a leak that occurs, it occurs within the conduit
- 7 and not within the embankment?
- 8 CHIEF ENGINEER HESTER: Gary Hester, Chief
- 9 Engineer.
- 10 Yes, that is one method that is considered. And
- 11 if it's a reasonable solution, Board staff would review
- 12 that and approve it.
- BOARD MEMBER BROWN: Well, I notice on one or two
- 14 of the consent items is that we just have a bore but no
- 15 conduit for the bore.
- 16 CHIEF ENGINEER HESTER: The typical approach that
- 17 Board staff would follow would be to not provide a
- 18 specific recommendation for the method employed, as stated
- 19 in the permit, but they would review it and consider not
- 20 only the safety of the proposal, but whether it was
- 21 reasonable or not. And so Board staff typically does not
- 22 give a specific recommendation for the installation. But
- 23 they do review it to see that it meets the regulations.
- 24 BOARD MEMBER BROWN: Mr. Hodgkins, you had a lot
- 25 of experience in this. And mine has been that the prudent

1 way of doing those is to put a conduit and then slip the

- 2 water pipeline or gas main or whatever in the conduit to
- 3 where if there is a leak, it doesn't occur in the
- 4 embankment.
- 5 VICE-PRESIDENT HODGKINS: Well, I think, you
- 6 know, one of the eye-openers for me over the last ten
- 7 years has been the use of direct boring or directional
- 8 boring, where in effect they use a machine that's attached
- 9 to the front of the conduit that they remotely control
- 10 from the surface of the ground to drill a hole that's
- 11 roughly the size of the conduit, slightly larger. They
- 12 inject usually bentonite or some kind of a sealant that
- 13 also serves as a lubricant as they drag this through. And
- 14 while there are always problems that can occur with
- 15 tunnels, any way they're done, I think our experience with
- 16 SAFCA was that the direct boring was as reliable as the
- 17 boring and jacking of the casing and then placing the
- 18 conduit in the casing. There's always problems trying to
- 19 be sure that there is no voids outside the casing. And
- 20 there's a problem with a directional bored tunnel under
- 21 the Sacramento River that was for 25 feet in diameter. I
- 22 don't know if that's resolved yet or not.
- 23 But there are difficult things to control because
- 24 you can't see what you're doing. You've got to anticipate
- 25 you're going to have problems, monitor them after they're

- 1 done, and fix them if you do.
- BOARD MEMBER BROWN: Let's leave this like this
- 3 then. Maybe I'd like to have staff -- well, again to
- 4 putting conduits as opposed to the other alternative, you
- 5 can put the same bentonite around the conduit to protect
- 6 that from also maybe springing a leak. But obviously if
- 7 you have a pipe within a pipe and it leaks, it's going to
- 8 leak out at the ends and not through the embankment. So
- 9 I'm okay with this one here. But I'd like for you to go
- 10 ahead and think that through for the next one.
- 11 The other question, Mr. Chairman, is that several
- 12 of these are planting willows on the waterside of the
- 13 embankment. Why are we doing that?
- 14 SECRETARY DOHERTY: Planting what?
- 15 BOARD MEMBER BROWN: Willows. The N and O both
- 16 have willow plantings at the toe of the waterside slope on
- 17 the bank levee.
- 18 PRESIDENT CARTER: N, O, and P where they're
- 19 doing bank protection. Typically that's done for on-site
- 20 mitigation. And they're planted at the waterside low
- 21 water toe to provide habitat -- shaded riverine habitat
- 22 for aquatic species. That particular -- and you're
- 23 probably raising this in relation to the question with
- 24 regard to the Corps standard on levee vegetation and with
- 25 regard to protecting the core of the levee. The

1 vegetation standard, the Corps has delayed implementation

- 2 of some of that pending further review in the Central
- 3 Valley of California. And it has been a practice of DWR,
- 4 of the Board, and of the local district of the Corps to
- 5 try and do as much on-site mitigation as possible for
- 6 species. So that's the rationale behind it.
- BOARD MEMBER BROWN: Well, I don't object to
- 8 on-site mitigation. But I certainly cast a shadow of
- 9 doubt of the wisdom of planting willows inside channels.
- Mr. Hodgkins.
- 11 VICE-PRESIDENT HODGKINS: Come on, staff.
- 12 (Laughter.)
- 13 VICE-PRESIDENT HODGKINS: Willows are -- the
- 14 issue on the Corps veg policy is vegetation greater than
- 15 two or four inches in diameter. Trees, okay. And then in
- 16 addition to that -- and I'm not sure -- as I looked
- 17 through these permits, I noted at least one of them had a
- 18 letter from the Corps saying willows were permissible.
- 19 They do help to create a velocity barrier -- or a
- 20 velocity -- they tend to dissipate the shear forces that
- 21 would otherwise occur directly between the soil and the
- 22 moving water at high flows.
- 23 From the hydraulic standpoint, they tend to lay
- 24 down and not affect the capacity of the channel in any
- 25 significant way.

1 Now, the one question that I have is the basic

- 2 issue that you should be able to inspect the surface of
- 3 the ground. And I'm not sure exactly how that's done
- 4 other than to occasionally go through and thin the willows
- 5 and prune them up a bit, which is a headache for somebody
- 6 but it can be done. Maybe staff can help.
- 7 BOARD MEMBER BROWN: What do you do when the
- 8 trunk structure gets larger than the current limits that
- 9 are set, the two and a half inches?
- 10 VICE-PRESIDENT HODGKINS: You cut it down.
- BOARD MEMBER BROWN: Then what do you do with the
- 12 roots that's remaining in the embankment?
- 13 VICE-PRESIDENT HODGKINS: Well, with willows you
- 14 can cut it down, but it isn't going to kill it. It's
- 15 going to sprout again and the whole process will go over.
- 16 I think that's part of the reason they're allowed.
- 17 BOARD MEMBER BROWN: All right.
- 18 PRESIDENT CARTER: There's clearly -- there's not
- 19 a body of science that it's conclusive as to either the
- 20 benefits or the detriment of this particular practice.
- 21 There are arguments on both sides.
- 22 CHIEF ENGINEER HESTER: President Carter, if I
- 23 may.
- In the item, Exhibit A for Agenda Item 8P is a
- 25 letter from the Corps of Engineers. And it might be

1 helpful to read that into the record, given the discussion

- 2 regarding the willows.
- 3 On the first page of Exhibit A it reads: "Where
- 4 practicable, measures shall be taken to retard bank
- 5 erosion by planting of willows or other suitable growth on
- 6 areas riverward of the levees. Planting of native grass
- 7 is permissible as long as there is a maintenance program
- 8 in place for routine mowing or control of the grass.
- 9 Planting of willows is allowed, though it is suggested
- 10 that the Sandbar Willow variety be planted and pole
- 11 cuttings are gathered from the local area if possible. It
- 12 is not recommended that willows be allowed on the slopes
- 13 or crown of the levees."
- 14 BOARD MEMBER BROWN: Not on the slopes?
- 15 CHIEF ENGINEER HESTER: Correct. And this was a
- 16 letter dated April 11th of 2008 from the Corps's Flood
- 17 Protection and Navigation Section, signed by Kevin Knuuti.
- 18 So it was their approval letter for all of these bank
- 19 protection projects. So it underscores Member Hodgkins'
- 20 suggestion that this is really a measure to retard
- 21 erosion.
- 22 BOARD MEMBER BROWN: Let's see. If I understood
- 23 you right, it said it's not recommended to be planted on
- 24 the slopes.
- 25 CHIEF ENGINEER HESTER: That's correct, or crown.

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1 BOARD MEMBER BROWN: Well, here on 8N is an
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- 2 example. It says plant willows at the toe of the
- 3 waterside slope on the north bank levee. So I'm not sure.
- 4 CHIEF ENGINEER HESTER: I think the Corps's
- 5 letter the distinction is not to plant it on the slope or
- 6 the crown, but planting at the toe was acceptable.
- 7 BOARD MEMBER BROWN: On the waterside?
- 8 CHIEF ENGINEER HESTER: Yes.
- 9 BOARD MEMBER BROWN: Okay, Mr. Chairman. Thank
- 10 you.
- 11 PRESIDENT CARTER: What's the pleasure of the
- 12 Board on consent items 8B, C, E, F, I, J, K, L, M, N, O,
- 13 P?
- 14 BOARD MEMBER BROWN: I'll move the adoption.
- 15 VICE-PRESIDENT HODGKINS: I'll second.
- 16 PRESIDENT CARTER: We have a second.
- 17 Mr. Punia, would you call the roll.
- 18 EXECUTIVE OFFICER PUNIA: Board Member Emma
- 19 Suarez?
- 20 BOARD MEMBER SUAREZ: Aye.
- 21 EXECUTIVE OFFICER PUNIA: Board Vice-President
- 22 Butch Hodgkins?
- 23 VICE-PRESIDENT HODGKINS: Aye.
- 24 EXECUTIVE OFFICER PUNIA: Board Member John
- 25 Brown?

- 1 BOARD MEMBER BROWN: Aye.
- 2 EXECUTIVE OFFICER PUNIA: Board Member Lady Bug?
- 3 SECRETARY DOHERTY: Aye.
- 4 EXECUTIVE OFFICER PUNIA: Board President Ben
- 5 Carter?
- 6 PRESIDENT CARTER: Aye.
- 7 Motion carries unanimously.
- 8 All right. We did pull two items off of the
- 9 consent calendar for consideration as part of a hearing.
- 10 That's 8D and 8G.
- 11 We can begin that process at this point. And
- 12 we'll probably recess in the middle for lunch.
- 13 So we will start with item 8 -- excuse me. We'll
- 14 start with item 8 -- if there are no objections from the
- 15 Board, we'll go ahead and consider item 8G first, Permit
- 16 No. 18175, City of Sacramento.
- 17 Consider approval of Permit No. 18175 to remove
- 18 existing bridge and construct a 60-foot-wide,
- 19 328-foot-long bridge supported by five bents with four
- 20 supporting columns at each bent across the Natomas East
- 21 Main Drainage Canal.
- 22 So if staff could be prepared to do that.
- Just want to review with everyone a process for
- 24 the hearing. We will call the hearing to order. Board
- 25 staff will make a presentation. There will be public

1 testimony, first by the applicants, persons supporting the

- 2 application, persons opposing the application, and then
- 3 anybody else who wishes to comment. There'll be rebuttal
- 4 testimony by the applicant, and then staff will be able to
- 5 respond to that testimony. We will at that point close
- 6 all public testimony. The Board will deliberate. And
- 7 applicants may make comment on the Board deliberations.
- 8 And then the Board will vote.
- 9 Any questions?
- 10 So with that, I will call the hearing to order on
- 11 item 8G of our agenda, Permit No. 18175, City of
- 12 Sacramento.
- 13 Mr. Dawson, will you be doing the presentation on
- 14 behalf of the staff?
- 15 EXECUTIVE OFFICER PUNIA: Gary Hester will take
- 16 the lead, and then Mr. Steve Dawson will provide the
- 17 details.
- 18 PRESIDENT CARTER: Okay. Very good.
- 19 CHIEF ENGINEER HESTER: Gary Hester, Chief
- 20 Engineer.
- 21 Agenda Item No. 8G is the replacement of the
- 22 Natomas East Main Drainage Canal bridge, a very old
- 23 bridge. This is -- the reason that we had requested to
- 24 pull it off the consent agenda is that we were -- at the
- 25 time we were preparing the Board packet, we were still

- 1 awaiting the Corps approval letter. So page 2 of the
- 2 staff report mentioned -- the first bullet on the top of
- 3 page 2 says, "The U.S. Army Corps of Engineers'
- 4 endorsement has not been received and is not anticipated
- 5 to be received prior to the April 18th, 2008, Board
- 6 meeting."
- 7 Yesterday afternoon, the Board provided us a
- 8 draft of their letter of approval. They have no technical
- 9 issues remaining with this proposed project. And,
- 10 therefore, the staff recommendation, we are modifying to
- 11 say, again on page 2 down at the bottom, "Staff recommends
- 12 that the Board adopt the CEQA findings and approve the
- 13 permit" upon receipt of a formal letter of approval from
- 14 the Corps that is signed. Right now we just have a draft
- 15 approval letter.
- 16 So that is a brief summary. Steve Dawson did the
- 17 primary preparation of the staff report. So I will ask
- 18 Steve if he would like to add anything or if Board members
- 19 have any questions.
- 20 PRESIDENT CARTER: Mr. Dawson, do you have
- 21 anything to add to Mr. Hester's?
- 22 FLOODWAY PROTECTION ACTING CHIEF DAWSON: I do
- 23 not.
- 24 PRESIDENT CARTER: Mr. Punia.
- 25 EXECUTIVE OFFICER PUNIA: We have Mr. Sandner

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1 from U.S. Army Corps of Engineers. I think it may be good

- 2 that Board can hear from the U.S. Army Corps of Engineers,
- 3 their concurrence on this issue.
- 4 PRESIDENT CARTER: Mr. Sandner.
- 5 Good morning. Thank you for coming.
- 6 MR. SANDNER: Yes, thank you President Carter and
- 7 members of the Board. Jim Sandner from Sacramento
- 8 District Corps of Engineers.
- 9 We have been working the last few days with the
- 10 City of Sacramento and docket engineering to finalize our
- 11 review of this project. We had asked for some additional
- 12 information this morning on geotechnical concerns that we
- 13 had. They have provided that information to us. We will
- 14 complete that review. We do not see anything
- 15 preliminarily that creates concern for us at this point.
- 16 But we do need to review it. And we would have our
- 17 recommendations ready for the Board before the end of next
- 18 week.
- 19 We feel that it would be appropriate to allow
- 20 this project to have a kind of a preliminary approval
- 21 pending the receipt of our letter from the Corps of
- 22 Engineers.
- 23 PRESIDENT CARTER: Any questions for Mr. Sandner?
- 24 Thank you very much.
- 25 VICE-PRESIDENT HODGKINS: Yeah, I'd just like to

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1 thank the Corps for getting a draft letter over here in

- 2 time to allow the Board to take action.
- 3 I think this bridge -- Does staff know? Are they
- 4 going to put this bridge above the 200-year water surface
- 5 elevation? Because this bridge now results in about a
- 6 six-foot notch in the levee on both sides that is three
- 7 feet into 100-year water surface. And so in a flood the
- 8 city has to go out and put stop logs in place and close
- 9 the road.
- 10 Does anybody -- are they going to fix that?
- 11 SENIOR ENGINEER BUTLER: Steve might know.
- 12 CHIEF ENGINEER HESTER: It is my understanding
- 13 that it does -- it will be above the 200-year water
- 14 surface elevation, and it does correct the stop logs. It
- 15 replaces -- the stop logs will no longer be needed.
- 16 VICE-PRESIDENT HODGKINS: That's great.
- 17 CHIEF ENGINEER HESTER: And if that is incorrect,
- 18 I will defer to Steve.
- 19 FLOODWAY PROTECTION ACTING CHIEF DAWSON: Steve
- 20 Dawson, Acting Chief, Floodway Protection Section.
- 21 I believe they are designing this to be two feet
- 22 above the 100-year water surface. The stop logs will not
- 23 be necessary.
- 24 VICE-PRESIDENT HODGKINS: Okay. It may have
- 25 water up against it in a 200-year flood. Although I don't

1 think the 200-year water surface is more than about a foot

- 2 above the 100-year, but I don't remember.
- 3 But I like -- so this is a flood control
- 4 improvement in addition to a bridge, that the existing
- 5 structure is a timber bridge that has far outlived its
- 6 useful life.
- 7 PRESIDENT CARTER: Any other questions for staff?
- 8 SECRETARY DOHERTY: So what we need is a motion
- 9 then so that --
- 10 PRESIDENT CARTER: We're not there quite yet.
- 11 We're still hearing public testimony.
- 12 SECRETARY DOHERTY: I'm sorry.
- 13 PRESIDENT CARTER: Are there any persons out
- 14 there, members of the public, that would like to speak in
- 15 support of the application?
- 16 Any members of the public or persons would like
- 17 to speak in opposition to the application?
- 18 Anybody else want to talk?
- 19 (Laughter.)
- 20 PRESIDENT CARTER: Okay. Hearing no other
- 21 comments, I assume there's no rebuttal testimony by the
- 22 applicant.
- 23 And does the Board staff want to add any
- 24 additional information?
- Mr. Punia.

- 1 EXECUTIVE OFFICER PUNIA: I just want to share
- 2 with the Board the information that the contract has been
- 3 let and the contractor is waiting to start the
- 4 construction. So as soon as the permit is issued, the
- 5 contractor will go to the construction phase of this
- 6 project.
- 7 And there was a concern by the applicant, if the
- 8 Board cannot make a decision at this time, then the
- 9 contractor has to wait another month before we can bring
- 10 this project back to the Board.
- 11 So I apologize that we brought this in piecemeal,
- 12 not having the Corps final letter. But there are huge
- 13 consequences on the part of the City of Sacramento that
- 14 they have to pay standby fees to the construction
- 15 contractors. So we are seeking the Board's action on this
- 16 today.
- 17 Thank you.
- 18 PRESIDENT CARTER:
- 19 BOARD MEMBER BROWN: Are you ready for a motion,
- 20 Mr. Chairman?
- 21 PRESIDENT CARTER: At this point I'd like to
- 22 close the public testimony on this particular hearing of
- 23 Application No. 18175 for the City of Sacramento.
- 24 And if the Board members do not wish to
- 25 deliberate, the Board would entertain a motion, seeing no

1 opposition to recommend that the Board adopt the CEQA

- 2 findings, approve the permit and delegate the authority to
- 3 the General Manager to sign the permit when they have
- 4 completed Corps support for the project.
- 5 BOARD MEMBER BROWN: I'll make a motion, Mr.
- 6 Chairman, that the Board adopt the CEQA findings and
- 7 approve the permit as presented pending, if I heard you
- 8 right, the receipt of the letter of approval from the
- 9 Corps of Engineers.
- 10 SECRETARY DOHERTY: And I will second.
- 11 PRESIDENT CARTER: So we have a motion and a
- 12 second.
- 13 Any further discussion?
- 14 Mr. Punia, would you call the roll.
- 15 EXECUTIVE OFFICER PUNIA: Board Member Emma
- 16 Suarez?
- 17 BOARD MEMBER SUAREZ: Aye.
- 18 EXECUTIVE OFFICER PUNIA: Board Vice-President
- 19 Butch Hodgkins?
- 20 VICE-PRESIDENT HODGKINS: Aye.
- 21 EXECUTIVE OFFICER PUNIA: Board Member John
- 22 Brown?
- BOARD MEMBER BROWN: Aye.
- 24 EXECUTIVE OFFICER PUNIA: Board Member Lady Bug?
- 25 SECRETARY DOHERTY: Aye.

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EXECUTIVE OFFICER PUNIA: Board President Ben
 2 Carter?
 3
           PRESIDENT CARTER: Aye.
           Let the record reflect the motion carried
 5 unanimously.
6
           And we are now closing the hearing on Application
 7 No. 18175.
8
            And at this point the Board will take an hour
9 recess for lunch. We'll reconvene here at 1 o'clock to
10 continue with our second hearing of the day, which is on
11 Item 8D, Permit No. 18321, Department of Water Resources.
            Thank you very much.
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13
           (Thereupon a lunch break was taken.)
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- 1 AFTERNOON SESSION
- 2 PRESIDENT CARTER: Good afternoon, ladies and
- 3 gentlemen. Welcome back.
- 4 We are the Central Valley Flood Protection Board
- 5 continuing our meeting for today.
- 6 If I can remind you, we are on Item 8, an item
- 7 that we removed from the consent calendar. The specific
- 8 item is Item 8D, Permit No. 18321, Department of Water
- 9 Resources.
- 10 Consider approval of Permit 18321 to deliver
- 11 exploratory borings and install piezometers (monitoring
- 12 wells) in project levees throughout the Central Valley
- 13 Flood Control system.
- 14 Who in staff is going to take the lead on this
- 15 one?
- 16 EXECUTIVE OFFICER PUNIA: Gary Hester will take
- 17 the lead.
- 18 PRESIDENT CARTER: Okay. Gary.
- 19 This, as you recall, has been removed from the
- 20 consent calendar. It is going to be a hearing.
- 21 So I will now call the hearing to order on Permit
- 22 No. 18321 for the Department of Water Resources.
- Mr. Hester.
- 24 CHIEF ENGINEER HESTER: Thank you, President
- 25 Carter, members of the Board. Gary Hester, Chief

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- 1 Engineer.
- 2 This is Permit No. 18321. The applicant is the
- 3 Department of Water Resources. And this item was to
- 4 consider approval to drill exploratory borings and install
- 5 piezometers (monitoring wells) in project levees
- 6 throughout the Central Valley Flood Control system.
- 7 The author of the staff report was Steve Dawson,
- 8 who's here to answer questions if necessary.
- 9 This item was removed from the consent calendar
- 10 because there is still discussion about technical issues
- 11 related to the permit between Board staff and the Corps of
- 12 Engineers. The Board staff recommendation is to approve
- 13 the permit, but we still have those technical issues to
- 14 resolve. And, therefore, we do not have a Corps letter of
- 15 authorization that we are in agreement with.
- 16 So the recommendation to the Board would be to
- 17 allow Board staff to continue discussions with Corps staff
- 18 to resolve those technical issues. And then when we've
- 19 had satisfactory resolution to that, to delegate to
- 20 Executive Officer Punia the authority to sign the permit.
- 21 PRESIDENT CARTER: Thank you.
- 22 Before we entertain questions for staff, please
- 23 let the record reflect that Ms. Rie has joined the Board
- 24 after the noon break.
- 25 Any questions for Mr. Hester?

Okay. Does DWR have anything they'd like to add

- 2 to what staff has reported so far?
- 3 Any members of the public wish to speak in
- 4 support of the application?
- 5 Any in opposition?
- 6 All right. Does staff have anything else they
- 7 wish to add to the presentation?
- 8 No questions?
- 9 Okay. I'm going to close the public testimony
- 10 portion of the hearing.
- 11 And now this is time for Board members to
- 12 deliberate. Any issues, questions, discussions regarding
- 13 the application?
- 14 BOARD MEMBER BROWN: The diameter holes that's
- 15 drilled for the piezometers, what are they, about four
- 16 inches then with a one-inch pipe and some gravel pack
- 17 around them? Or how are they constructed?
- 18 CHIEF ENGINEER HESTER: I would like to ask Steve
- 19 Dawson of our staff to come up to give that description.
- 20 PRESIDENT CARTER: It doesn't appear that Mr.
- 21 Dawson is in the auditorium right now.
- 22 CHIEF ENGINEER HESTER: Then I will attempt to
- 23 answer it.
- 24 My understanding is that they're typically about
- 25 three inches in diameter.

1 BOARD MEMBER BROWN: And then they're packed with

- 2 a gravel or sand around it with a perforated one-inch
- 3 plastic pipe or something like that?
- 4 CHIEF ENGINEER HESTER: I believe so.
- 5 BOARD MEMBER BROWN: Okay.
- 6 SECRETARY DOHERTY: And approximately how many of
- 7 these are they going to install?
- 8 CHIEF ENGINEER HESTER: It's not determined at
- 9 this time, because part of this is a process where they
- 10 will take some initial exploratory drillings and then,
- 11 based on those results, determine where they need to go in
- 12 and find some additional detail.
- 13 BOARD MEMBER BROWN: As a comment, the
- 14 piezometers are an awfully good thing to be able to
- 15 identify the health of embankments, and I wholeheartedly
- 16 support it.
- 17 PRESIDENT CARTER: My understanding is there's
- 18 ongoing discussion between the applicant, DWR, and the
- 19 Corps as to the methods by which the piezometers are being
- 20 implemented. Can you shed any light on that?
- 21 CHIEF ENGINEER HESTER: At this point, what staff
- 22 has informed me is that the discussions are not formalized
- 23 to the point where we could actually admit that as
- 24 evidence.
- 25 PRESIDENT CARTER: So you're saying there aren't

- 1 discussions or questions with regard to that?
- 2 CHIEF ENGINEER HESTER: There are questions that
- 3 have been more informal conversations over the phone
- 4 rather than a submittal to DWR that we can actually
- 5 comment on in testimony. That's my understanding.
- I understand that Steve is back. I'll let him
- 7 answer that.
- 8 PRESIDENT CARTER: Steve, can you enlighten us
- 9 into the reason and kind of content of the discussions
- 10 between DWR and the Corps with regard to questions on
- 11 implementation of this technology and this project.
- 12 FLOODWAY PROTECTION ACTING CHIEF DAWSON: Yes.
- 13 DWR has a program where they're going to do this
- 14 exploratory drilling throughout the non-urban levee
- 15 system, about 1250 miles. The Corps letter that was
- 16 received stipulated that they may use dry auger method
- 17 only, and that tied the hands of DWR. Now, they need to
- 18 use more than just the dry auger method to do the study.
- 19 So the wording in the Corps letter was too
- 20 general. And I talked with the Corps, and there's going
- 21 to be a revision whereby they will allow for corn
- 22 penetrometers; that the dry auger method will be used only
- 23 within the levee section, not the foundation; and it will
- 24 be clarified, at which time I do believe the technical
- 25 issues will be resolved.

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1 PRESIDENT CARTER: Do we have any reason to
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- 2 suspect that the Corps is not going to support this?
- 3 FLOODWAY PROTECTION ACTING CHIEF DAWSON: No.
- 4 PRESIDENT CARTER: Are these practices any
- 5 different than what we've employed in the past?
- 6 FLOODWAY PROTECTION ACTING CHIEF DAWSON: No.
- 7 PRESIDENT CARTER: Okay. Any other questions for
- 8 staff? Any other discussion?
- 9 Okay. If not, then -- does staff have anything
- 10 else they wish to add?
- Okay. Board, what is your pleasure? We'll
- 12 introduce a motion to approve the permit.
- 13 VICE-PRESIDENT HODGKINS: Yeah, if I could, I'd
- 14 move that the Board conceptually approve the permit and
- 15 delegating execution of the permit to the General Manager
- 16 after he has incorporated whatever conditions are
- 17 requested by the Corps of Engineers.
- 18 PRESIDENT CARTER: Do we have a second on the
- 19 motion?
- 20 BOARD MEMBER BROWN: Second.
- 21 PRESIDENT CARTER: Okay. Second.
- I have a question for staff. In the staff
- 23 recommendation it asks that the Board find that this
- 24 project is exempt from CEQA. Is that --
- 25 VICE-PRESIDENT HODGKINS: I will add that to my

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- 1 motion, if I could. Thank you.
- 2 BOARD MEMBER BROWN: (Nods head.)
- 3 PRESIDENT CARTER: Is that the staff
- 4 recommendation?
- 5 SENIOR ENGINEER BUTLER: Actually the -- let me
- 6 just read -- this is Eric Butler. Let me just read the
- 7 statement. It says, "DWR as the lead agency under CEQA
- 8 determined that the project was exempt under a Class 6
- 9 categorical exemption." And that was all filed with the
- 10 clearinghouse since March 3rd, 2008. Our Board staff
- 11 concurs with that determination. And so, yeah, the
- 12 recommendation would be that you find in -- you're in
- 13 agreement with us that it is exempt from CEQA. And that
- 14 will be the final CEQA action that you would take prior to
- 15 approval of the permit.
- 16 PRESIDENT CARTER: Okay. Does the seconder agree
- 17 with the amendment?
- 18 BOARD MEMBER BROWN: I agree.
- 19 PRESIDENT CARTER: Okay. So we have a motion to
- 20 approve -- to make findings that the project is exempt
- 21 from CEQA, and to approve the permit subject to -- and
- 22 delegate to the General Manager the authority to sign the
- 23 permit, including any special conditions that the Corps
- 24 might have.
- 25 Any questions?

- 1 Further discussion?
- 2 BOARD MEMBER RIE: I was just curious. What is
- 3 the Corps concerned about? This is pretty routine.
- 4 PRESIDENT CARTER: Mr. Dawson, if you'd explain
- 5 again what the Corps's concerns are.
- 6 FLOODWAY PROTECTION ACTING CHIEF DAWSON: The
- 7 Corps's concerns are that the dry auger method be used
- 8 within the levee section. But their letter was not clear.
- 9 It said all borings of piezometers, wells, whatever, would
- 10 be done by the dry auger method. And they did not clarify
- 11 that. So DWR could not live with that, because they have
- 12 corn penetrometers and other methods that they may employ.
- 13 But they were excepted by the way the letter was written.
- 14 The Corps doesn't really have any other concerns
- 15 other than the levee section. And they're going to
- 16 rewrite the letter to clarify that, to where the dry auger
- 17 method will be the only one employed within the levee
- 18 section, and also allowing CPT testing.
- 19 BOARD MEMBER RIE: Okay. So we just need a
- 20 clarification letter from the Corps and then --
- 21 FLOODWAY PROTECTION ACTING CHIEF DAWSON: That is
- 22 correct.
- BOARD MEMBER RIE: That's it?
- 24 FLOODWAY PROTECTION ACTING CHIEF DAWSON: That's
- 25 it.

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1 BOARD MEMBER RIE: Okay.
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- 2 PRESIDENT CARTER: Any other questions?
- 3 Mr. Punia, would you call the roll.
- 4 EXECUTIVE OFFICER PUNIA: Board Member John
- 5 Brown?
- 6 BOARD MEMBER BROWN: Aye.
- 7 EXECUTIVE OFFICER PUNIA: Board Member Lady Bug?
- 8 SECRETARY DOHERTY: Aye.
- 9 EXECUTIVE OFFICER PUNIA: Board Member Emma
- 10 Suarez?
- BOARD MEMBER SUAREZ: Aye.
- 12 EXECUTIVE OFFICER PUNIA: Board Vice-President
- 13 Butch Hodgkins?
- 14 VICE-PRESIDENT HODGKINS: Aye.
- 15 EXECUTIVE OFFICER PUNIA: Board Member Teri Rie?
- BOARD MEMBER RIE: Aye.
- 17 EXECUTIVE OFFICER PUNIA: Board President Ben
- 18 Carter?
- 19 PRESIDENT CARTER: Aye.
- Thank you very much.
- 21 This concludes and closes this hearing on Permit
- 22 No. 18321, I think -- 18321. Thank you.
- We'll move on to Item 9 on our agenda for today.
- 24 This is a requested action. West Sacramento Levee
- 25 Improvement Project, West Sacramento Area Flood Control

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- 1 Agency.
- 2 Consider approval of a letter to the U.S. Army
- 3 Corps of Engineers requesting that the Corps initiate, in
- 4 coordination with West Sacramento Area Flood Control
- 5 Agency, a joint programmatic review of possible
- 6 improvements to the levees protecting the community of
- 7 West Sacramento under the National Environmental Policy
- 8 Act and the California Environmental Quality Act.
- 9 Good afternoon, Mr. Fua.
- 10 SUPERVISING ENGINEER FUA: Thank you, Mr.
- 11 President and Board members.
- 12 At our February 15 Board meeting, representatives
- 13 from the West Sacramento Area Flood Control Agency briefed
- 14 you on their levee improvement program.
- 15 (Thereupon an overhead presentation was
- 16 Presented as follows.)
- 17 SUPERVISING ENGINEER FUA: The main goal of this
- 18 program is to provide at least a minimum of -- a minimum
- 19 level of 200-year flood protection for the levees that
- 20 protect the City of West Sacramento. The agency had
- 21 conducted numerous studies so far. And that in fact
- 22 they're currently completing their problem identification
- 23 report, which identifies the levee deficiencies of the
- 24 levee that surrounds the city.
- 25 They will also conduct alternative analysis for

1 the corrective actions that were planned to implement for

- 2 the deficiencies that they have conducted, including the
- 3 associated costs for implementing these corrective
- 4 actions. Because these corrective actions may be major
- 5 alterations and modification to the levee system, these
- 6 actions will require approval from both the Board and the
- 7 U.S. Army Corps of Engineers, and also would require some
- 8 permitting actions from other resources agencies, both
- 9 state and federal.
- 10 Also, it's likely that the state and the U.S.
- 11 Army Corps of Engineers would provide some funding for
- 12 these projects. Because of this, they need to comply with
- 13 the National Environmental Policy Act and the California
- 14 Environmental Quality Act for this program.
- 15 So in order to comply with both NEPA and CEQA,
- 16 the agency is proposing to prepare a joint programmatic
- 17 environmental impact statement/environmental impact report
- 18 for the West Sacramento Levee Improvement Program in
- 19 cooperation with the U.S. Army Corps of Engineers. So I'm
- 20 here today to ask the Board to approve sending a letter to
- 21 the U.S. Army Corps of Engineers to initiate the
- 22 preparation of a joint programmatic EIS and EIR with the
- 23 agency for the West Sacramento Levee Improvement Program.
- 24 --000--
- 25 SUPERVISING ENGINEER FUA: Again, the program is

1 to evaluate the integrity of the levee system of the City

- 2 of West Sacramento and implement corrective actions on the
- 3 deficiencies that were identified.
- 4 --000--
- 5 SECRETARY DOHERTY: So you actually want two
- 6 motions?
- 7 SUPERVISING ENGINEER FUA: I do. One is to
- 8 approve the letter and, second, to delegate the authority
- 9 to send a letter to the Executive Officer.
- 10 The goal of the levee improvement -- the goals of
- 11 the levee improvement programs is to achieve a minimum
- 12 level of 200-year flood protection for the City of West
- 13 Sacramento; and, secondly, to reduce the risk to public
- 14 safety as quickly as possible. If you recall last month,
- 15 you heard the I Street Bridge project. And that is a
- 16 project that is part of the early implementation project.
- 17 And that is to meet the second goal, to reduce the risk to
- 18 public safety as quickly as possible.
- 19 --000--
- 20 SUPERVISING ENGINEER FUA: I'm sure you have seen
- 21 this map, but I'd like to show it again to you. This is
- 22 the map of the City of West Sacramento showing the levees
- 23 that surround the city. This is the Sacramento River, and
- 24 this is the west levee of the Sacramento River. This is
- 25 the deep-water ship channel, with the levees protecting

1 the city from the channel. This is the Sacramento Bypass

- 2 and the levee. And this is the Yolo Bypass and the Yolo
- 3 Bypass levees.
- 4 These are all part of the Sacramento River Flood
- 5 Control Project. So these are project levees.
- --000--
- 7 SUPERVISING ENGINEER FUA: These are the
- 8 potential projects that the agency might implement in
- 9 order to correct the deficiencies that may be identified
- 10 and also to achieve the goal of having a 200-year -- at
- 11 least a 200-year flood protection for the city of West
- 12 Sacramento. One, to be a levee raise to address freeboard
- 13 deficiency; slurry cut-up walls to address seepage and
- 14 slope stability problems; seepage berms to address
- 15 seepage; waterside blankets to address seepage slope
- 16 stability and maybe erosion problems; levee crown and
- 17 slope modifications to achieve or to meet standards --
- 18 geometry standards and also maybe for erosion control
- 19 problems; and relief wells for seepage problems.
- --000--
- 21 SUPERVISING ENGINEER FUA: So in summary, the
- 22 agency needs to prepare a joint programmatic EIS/EIR in
- 23 cooperation of -- in cooperation with the U.S. Army Corps
- 24 of Engineers. This document will provide public
- 25 disclosure and evaluate broad environmental effects of

- 1 projects. And this could also be used for federal
- 2 permitting and approvals, such as Section 408 and a
- 3 Section 404 permit. It would also -- we would also use it
- 4 to approve Board encroachment permits for future projects.
- 5 --000--
- 6 SUPERVISING ENGINEER FUA: So the staff
- 7 recommendation is to approve sending the request letter to
- 8 the U.S. Army Corps of Engineers and to delegate the
- 9 authority to the Executive Officer to sign the letter.
- 10 And I have provided you a draft letter to the Corps.
- 11 That concludes my presentation. And I'd be glad
- 12 to answer any questions you have.
- 13 PRESIDENT CARTER: Thank you.
- 14 Any questions for Mr. Fua?
- Mr. Hodgkins.
- 16 VICE-PRESIDENT HODGKINS: In some ways, Dan, the
- 17 scope of this looks like at least the alternative
- 18 evaluation of a feasibility study. I'm not sure I
- 19 understand how the Corps can do this. Has the project
- 20 applicant talked to the Corps? Are they here?
- 21 SUPERVISING ENGINEER FUA: You mean the EIS --
- 22 preparation of the EIS?
- 23 VICE-PRESIDENT HODGKINS: Yeah. I mean the Corps
- 24 does a NEPA document like we do a CEQA document because
- 25 they're making a decision that requires a NEPA document.

1 I'm not sure I -- I'm trying to understand what are we

- 2 asking the Corps to do?
- 3 SUPERVISING ENGINEER FUA: Well, first of all,
- 4 the Corps is currently preparing a general reevaluation
- 5 report for the existing West Sacramento project. So, they
- 6 would actually need this document anyway for their GRR.
- 7 Secondly -- and -- the lead agency for the EIS
- 8 would be a federal agency. It just makes sense that it
- 9 would be the U.S. Army Corps of Engineers because they're
- 10 the ones that will be approving the projects.
- 11 If the City of West Sacramento or the agency
- 12 could help me out on this. Maybe I did not answer the
- 13 question correctly.
- 14 VICE-PRESIDENT HODGKINS: I have no objection to
- 15 sending the letter. I'm just trying to understand, based
- 16 on my past experience with the Corps's process and how
- 17 they participate in projects and the fact that they got to
- 18 have funding to do this work, how this fits in to that
- 19 scheme. Or maybe that scheme doesn't exist anymore.
- 20 MR. SHAPIRO: Good afternoon, members of the
- 21 Board. Scott Shapiro, Co-Program Manager for the West
- 22 Sacramento Area Flood Control Agency Flood Improvement
- 23 Project.
- 24 Butch, the Corps definitely will need a NEPA
- 25 document associated with the GRR or a feasibility study,

1 whatever it is that the Corps ultimately does, for West

- 2 Sacramento. But this is really a step before that. This
- 3 is providing a NEPA document that the Corps can use as it
- 4 grants 408 approvals for all of the early implementation
- 5 projects that would come forward sponsored by West
- 6 Sacramento and DWR.
- 7 And so, as you'll recall on both Natomas and
- 8 Three Rivers, the Corps is currently working on an EIS
- 9 right now for each of those projects that would provide
- 10 the NEPA support for them to be able to grant various 408
- 11 approvals. This is the equivalent NEPA document. It is
- 12 very programmatic in nature because, you're right, there
- 13 isn't a feasibility study or a GRR yet that has developed
- 14 the alternatives in detail and that can recommend a
- 15 preferred alternative, for example.
- The alternatives in this document will be based
- 17 on the alternatives analysis, which is being prepared by
- 18 West Sacramento, and a draft of which will be done in
- 19 conjunction with a draft of a joint EIR/EIS. And this new
- 20 draft joint programmatic document that we're talking about
- 21 may ultimately include project-level-approval NEPA
- 22 analysis; it may be a document that the eventual Corps
- 23 NEPA approval tiers off of if a further EIS is required as
- 24 a result of a new authorized project that the Corps does.
- 25 But what we're trying to do is address dress the

1 fact that the Corps needs NEPA compliance for 408. And as

- 2 the city already has an EIR underway, and we continue to
- 3 hear this Board and the Corps say, "We want programmatic
- 4 looks of everything working together," this was the effort
- 5 to generate that.
- 6 And we would have gone directly to the Corps to
- 7 say, "Let's do it." But as you know, the Board is the
- 8 partner with the Corps. And so the Corps has said, "If
- 9 the Board requests that we do a joint document, we'll do a
- 10 joint document." We have been working with the Corps.
- 11 There's been a number of meetings already with the Corps.
- 12 And we're off and running.
- 13 VICE-PRESIDENT HODGKINS: Would this take funding
- 14 away?
- 15 How would the Corps fund their involvement in
- 16 this?
- 17 MR. SHAPIRO: My understanding is the Corps'
- 18 funding for this joint document will be handled out of the
- 19 Corps's pot of money for the West Sacramento project. So,
- 20 in essence, it can take money away from deficiency repair
- 21 sites from the preparation of a GRR. And I'll take you
- 22 back to the last 408 task force call we had, where they
- 23 talked about how 408s are being processed, and money
- 24 generally is being taken out of dedicated funds for a
- 25 particular project. So the Three Rivers EIS is being

1 funded out of Yuba Basin project money. And the EIS for

- 2 SAFCA for Natomas is being taken out of Natomas GRR money.
- 3 It's the same thing here.
- 4 VICE-PRESIDENT HODGKINS: Very good. That's my
- 5 concern, that we not take money away from one of the other
- 6 408 applications that comes out of that smaller Corps
- 7 account.
- 8 MR. SHAPIRO: Right. And this is -- Yeah, this
- 9 is not coming out of ICW. And our coordination with the
- 10 Corps has included the Corps telling us how much money
- 11 they need for each piece, and then us jointly saying
- 12 that's Corps capability, and then requesting that that
- 13 total fund be available and appropriated by Congress.
- 14 VICE-PRESIDENT HODGKINS: Very good. Thank you.
- MR. SHAPIRO: Thank you.
- 16 PRESIDENT CARTER: Any other questions for staff?
- 17 Okay. Does the applicant wish to address the
- 18 Board in any further fashion?
- 19 MR. SHAPIRO: We just wanted to state that we
- 20 really appreciate the chance to work with the Board. That
- 21 we've heard the message to other applicants at working
- 22 together and getting a joint document. We're pleased to
- 23 do so. We have Will Chow and Mike Bessette here from the
- 24 city today, who are handling issues from the city side,
- 25 which staff's the project. We also have Eric Nagy, who's

1 with HDR, that's working on the alternatives analysis.

- 2 And we also have Tanya Matson with us from Jones and
- 3 Stokes that's doing the environmental document.
- 4 So if you have any detailed questions, they're
- 5 here available to answer your question.
- 6 Thank you.
- 7 PRESIDENT CARTER: Thank you.
- 8 Ms. Suarez.
- 9 BOARD MEMBER SUAREZ: Yes, thank you. I have a
- 10 quick question for Mr. Fua.
- 11 What is our financial commitment in this process?
- 12 I mean do we help pay for the environmental document?
- 13 SUPERVISING ENGINEER FUA: No, we don't. The
- 14 lead agency is West Sacramento Area Flood Control Agency
- 15 for CEQA.
- 16 PRESIDENT CARTER: Any other questions?
- 17 What's the pleasure of the Board?
- 18 VICE-PRESIDENT HODGKINS: I'll move approval of
- 19 the letter and the delegation to sign the letter to the
- 20 General Manager.
- 21 BOARD MEMBER RIE: Second.
- 22 SECRETARY DOHERTY: Go ahead.
- BOARD MEMBER RIE: Go ahead.
- 24 SECRETARY DOHERTY: No, go ahead.
- BOARD MEMBER RIE: Second.

1 PRESIDENT CARTER: Okay. We have a motion and a

- 2 second to approve sending the letter and delegating to the
- 3 Executive Officer the authority to sign the letter on
- 4 behalf of the Board.
- 5 Any further discussion?
- 6 Mr. Punia, would you call the roll.
- 7 EXECUTIVE OFFICER PUNIA: Board Member Emma
- 8 Suarez?
- 9 BOARD MEMBER SUAREZ: Aye.
- 10 EXECUTIVE OFFICER PUNIA: Board Vice-President
- 11 Butch Hodgkins?
- 12 VICE-PRESIDENT HODGKINS: Aye.
- 13 EXECUTIVE OFFICER PUNIA: Board Member Teri Rie?
- BOARD MEMBER RIE: Aye.
- 15 EXECUTIVE OFFICER PUNIA: Board Member John
- 16 Brown?
- 17 BOARD MEMBER BROWN: Aye.
- 18 EXECUTIVE OFFICER PUNIA: Board Member Lady Bug?
- 19 SECRETARY DOHERTY: Aye.
- 20 EXECUTIVE OFFICER PUNIA: Board President Ben
- 21 Carter?
- 22 PRESIDENT CARTER: Aye.
- 23 Motion carries unanimously.
- 24 Thank you very much.
- 25 SUPERVISING ENGINEER FUA: Thank you.

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1 PRESIDENT CARTER: Item 10, American River
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- 2 Watershed, Lower American River Features, Mayhew Drain
- 3 Closure Structure.
- 4 Consider approval of Resolution 08-05, which
- 5 includes the following actions to approve the project:
- 6 Review and adoption of the findings that there's
- 7 not substantial evidence that the proposed project will
- 8 have a significant effect on the environment.
- 9 Adoption of the Mitigated Negative Declaration.
- 10 Approval of the Mitigation Monitoring Plan.
- 11 And, finally, approval of the American River
- 12 Watershed, Lower American River Features, Mayhew Drain
- 13 Closure Structure Project.
- 14 (Thereupon an overhead presentation was
- 15 Presented as follows.)
- 16 PRESIDENT CARTER: So, Mr. Scobba.
- 17 Good afternoon. Welcome.
- 18 MR. SCOBBA: Thank you, Mr. President, members of
- 19 the Board. My name's Chris Scobba and I am with the
- 20 Department of Water Resources and the Central Valley Flood
- 21 Protection Board.
- 22 I'm here before you today to present the American
- 23 River Watershed, Lower American Features, Mayhew Drain
- 24 Closure Structure initial study and mitigated Negative
- 25 Declaration for your consideration.

1 The Mayhew Closure Structure is part of the

- 2 previously approved American River Common Features
- 3 Project. An EIR for the American River Common Features
- 4 was approved in 2006 but did not include the closure
- 5 structure, as the precise location final design had not
- 6 been established at that time.
- 7 At this time, the closure structure location has
- 8 been established, the design is complete, all potential
- 9 impacts have been evaluated, and contracts are ready to be
- 10 awarded for the construction.
- 11 If Resolution 08-05 meets with your approval,
- 12 construction crews will be in a position to mobilize and
- 13 begin construction activities in the weeks following your
- 14 decision. This approval is critical to ensure that
- 15 construction can be completed prior to the end of this
- 16 year's construction season and public safety can be
- 17 enhanced due to the design level intended.
- 18 --000--
- 19 MR. SCOBBA: The purpose of the Mayhew structure
- 20 is to mitigate impacts to upstream side of the Mayhew
- 21 Drainage Canal improvements and reduce area-wide flooding
- 22 potential associated with 160,000 cfs design criteria.
- The majority of the public comments received was
- 24 related to the public access ramp location and the fact
- 25 that it was intended to be a permanent feature. For this

1 reason the ramp will be a point of focus for this

- 2 presentation.
- 3 Comments were also received from CalTrans and
- 4 Sacramento Metropolitan Air Quality Management District,
- 5 and all comments have been responded to in the initial
- 6 study within Appendix H.
- With this presentation I will be requesting
- 8 consideration and approval of Resolution 08-05.
- 9 --000--
- 10 MR. SCOBBA: This is the closure structure
- 11 location, with the white dot here. And this a plan view
- 12 of the structure itself from the Army Corps of Engineers'
- 13 plans. This is the ramp location, which is adjacent to
- 14 the closure structure on a vacant privately owned lot.
- 15 --000--
- MR. SCOBBA: Some of the elements that staff
- 17 considered for the access ramp and the recommendation to
- 18 make it a permanent ramp was that it minimizes
- 19 construction-related impacts, noise and dust to residents;
- 20 it mitigates construction costs; and the lot itself that
- 21 the permanent ramp will be located on is privately owned
- 22 and the seller's willing to work with the Army Corps of
- 23 Engineers and the state to grant the rights to construct
- 24 it and have it located there permanently.
- 25 Another consideration was maintenance and access

1 operations over time are enhanced. And public safety due

- 2 to reduced emergency response times.
- 3 Staff's recommendation to maintain the ramp as a
- 4 permanent feature is also endorsed by the Corps and the
- 5 local sponsor.
- --000--
- 7 MR. SCOBBA: This is another aerial that shows a
- 8 lower elevation location of the proposed ramp and its
- 9 proximity to the proposed closure structure location.
- 10 --000--
- 11 MR. SCOBBA: This is a picture of the lot that
- 12 the ramp will be located on and a rendering of what the
- 13 ramp will look like after construction is complete.
- 14 --000--
- 15 MR. SCOBBA: Another one of the considerations
- 16 was the fact that there aren't other access locations in
- 17 close proximity to the closure structure. So this is a
- 18 good location for maintenance and operation and life and
- 19 safety issues.
- 20 --00o--
- 21 MR. SCOBBA: The initial study mitigated Negative
- 22 Declaration found that there are no significant impacts
- 23 identified. Mitigation measures are proposed. Mitigation
- 24 monitoring plans are included in the Negative Declaration.
- 25 Comments to the draft documents have been

1 received, and the response to those comments have been

- 2 provided in the final document.
- 3 --000--
- 4 MR. SCOBBA: I'd like to now open up this
- 5 presentation for discussion and public comments.
- 6 PRESIDENT CARTER: Any questions for Mr. Scobba?
- 7 BOARD MEMBER BROWN: Is that closing structure
- 8 manually or automatic?
- 9 MR. SCOBBA: It's actually operated in both
- 10 conditions. It's a remote operated and it can be opened
- 11 manually.
- 12 PRESIDENT CARTER: Any other questions for Mr.
- 13 Scobba?
- 14 SECRETARY DOHERTY: Are the estimates for
- 15 engineering and design and easements, are they falling in
- 16 line with the projected amounts?
- 17 MR. SCOBBA: That's a good question. I'd have to
- 18 get back to you on that. I recently took this project
- 19 over, so I'm still catching up with the history and the
- 20 details of it.
- 21 SECRETARY DOHERTY: All right. I just noticed,
- 22 because a lot of things have gone down. I just thought
- 23 perhaps that had gone down too.
- 24 MR. SCOBBA: I do know that the certification is
- 25 pending this approval.

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1 MR. HOGE: I'm John Hoge, Corps of Engineers
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- 2 Project Manager for the closure structure and levee raise.
- 3 Base of the options has already been awarded --
- 4 or it's already been bid. So we already have a price on
- 5 the option. We're just waiting to exercise the option.
- 6 SECRETARY DOHERTY: So there's no chance to
- 7 dicker?
- 8 MR. HOGE: No, that's correct.
- 9 SECRETARY DOHERTY: Okay. That's what I wanted
- 10 to know.
- 11 MR. HOGE: Okay. Thanks.
- 12 PRESIDENT CARTER: Ms. Rie.
- BOARD MEMBER RIE: Where was this document
- 14 finalized? Because I just got it today.
- 15 MR. SCOBBA: I believe it was sent out within the
- 16 last couple of weeks, the final document.
- 17 Annalena Bronson was originally supposed to do
- 18 this presentation. And she was the one that coordinated
- 19 the routing of all the reports. And she's actually out of
- 20 the country right now.
- 21 EXECUTIVE OFFICER PUNIA: My understanding, it
- 22 was sent with the mailing to the Board members. I will
- 23 check why it was not included in your package.
- 24 PRESIDENT CARTER: Yeah, I can testify that I
- 25 received it in the original mailing of the Board packets

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- 1 that arrived I believe last Friday, a week ago.
- 2 SECRETARY DOHERTY: I did too.
- 3 MR. SCOBBA: Mr. Hoge says it was finalized last
- 4 Tuesday, the document itself.
- 5 BOARD MEMBER RIE: Okay. Considering it was just
- 6 finalized in the last week and a half, have the residents
- 7 who have submitted letters and Emails, have they received
- 8 responses?
- 9 MR. SCOBBA: Yes, that's in Appendix H of that
- 10 report of the final document.
- BOARD MEMBER RIE: Okay. Because I'm having
- 12 trouble finding the responses.
- 13 Are you guys putting the ramp in a park?
- MR. SCOBBA: Actually there's a lot adjacent to
- 15 the ramp location that serves as access to the levee and
- 16 is a homeowners' -- it's a homeowners' association lot and
- 17 homeowners' association park. But the physical location
- 18 of the ramp will be put in a privately owned lot that's
- 19 adjacent to that HOA lot.
- 20 BOARD MEMBER RIE: So is there any impacts to the
- 21 park?
- MR. SCOBBA: No, there isn't. There's I think
- 23 one tree that's going to be removed. But it wasn't
- 24 considered habitat and it wasn't considered an impact.
- 25 BOARD MEMBER RIE: Are there any mitigation

- 1 measures proposed for this ramp?
- 2 SECRETARY DOHERTY: Elderberries.
- 3 MR. SCOBBA: Yeah. I'm sorry, this is Annalena
- 4 Bronson's document, and she'd probably better to answer
- 5 those questions. But she couldn't be here today. So I
- 6 can definitely get back to you on that. But it is
- 7 contained in the --
- 8 BOARD MEMBER RIE: Well, should we wait until
- 9 next month?
- 10 MR. SCOBBA: I don't think so.
- 11 PRESIDENT CARTER: I was very pleased to see that
- 12 the elderberry mitigation was being located -- was being
- 13 located outside the designated floodway. That is I think
- 14 taking the beetles out of risk and out of harm's way as
- 15 well as the flood control system.
- 16 SECRETARY DOHERTY: Ms. Rie, I don't know. Did
- 17 you go with us on that tour out to the Mayhew -- oh,
- 18 because that was one of the very, very first tours that we
- 19 took as a board, and we all had a chance to view it at
- 20 that time.
- BOARD MEMBER RIE: No, I'm sorry.
- 22 PRESIDENT CARTER: Okay. Any other questions for
- 23 Mr. Scobba?
- 24 All right. Ms. Suarez.
- 25 BOARD MEMBER SUAREZ: I'm actually kind of

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- 1 following up on Rie's question.
- 2 So the ramp is going to be next to a park; is
- 3 that correct?
- 4 MR. SCOBBA: Yeah, it's a quasi-park. I mean
- 5 it's a --
- 6 BOARD MEMBER SUAREZ: -- an open space?
- 7 MR. SCOBBA: Yeah, kind -- it does have an access
- 8 route to the levee. But there's not like playground
- 9 equipment or -- I think that the -- this picture kind of
- 10 shows the area where -- to the left where the park is. I
- 11 mean it's got grass but it's not like an established --
- 12 BOARD MEMBER SUAREZ: And there is currently
- 13 access to the water from here?
- MR. SCOBBA: Yes.
- 15 BOARD MEMBER SUAREZ: So you wouldn't be
- 16 increasing the possibility of an attractive nuisance for a
- 17 child by --
- 18 MR. SCOBBA: No. And I think that that's -- all
- 19 that access was via -- was historically via stairs, but
- 20 those stairs were subsequently taken out. As far as
- 21 promoting access for children, I think that that's what
- 22 the fences intend to do.
- 23 Could I have SAFCA come up here and comment on
- 24 the ramp and --
- 25 PRESIDENT CARTER: Absolutely.

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1 MR. GHELFI: Good afternoon. Pete Ghelfi,
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- 2 Director of Engineering for SAFCA.
- 3 What Chris is laying out -- if I could go back
- 4 one slide here. What this is on the -- if you're looking
- 5 at the picture, on your left-hand side is roughly a
- 6 homeowners' association's open space area. And you'll
- 7 notice in the picture there the fence is knocked down in
- 8 the back of the picture.
- 9 And what happens to the area to the left is that
- 10 they had a concrete walkway up to the levee and they had
- 11 stairs that went up to the levee to access the parkway.
- 12 As part of an earlier Corps project, that encroachment,
- 13 stairs on a levee, was removed. So there's a concrete
- 14 walkway that kind of provides neighborhood access to the
- 15 river system. But there is no stairs taking people up to
- 16 the levee, so they just walk up the face.
- 17 So it's kind of an open space area that's got a
- 18 concrete walkway that provided access for the neighborhood
- 19 to make it into the parkway.
- The adjacent lot where we're going to put the
- 21 ramp -- where we're proposing to put the permanent ramp is
- 22 actually owned by a well company, a water company that
- 23 has -- I think it's had the property for a long, long
- 24 time. We haven't checked on how long they've owned it.
- But, in essence, instead of having them have a

- 1 weed-filled lot, they've kind of worked with the
- 2 community, just say, "Okay, if you mow it and take care of
- 3 it, " it's kind of open for the folks to use.
- We are proposing to put the ramp on that
- 5 privately held property by the well company. They are
- 6 willing to work with us to do that. And so that's where
- 7 this rendering is showing that the ramp is located there,
- 8 not actually affecting any of the land on the homeowners'
- 9 association property.
- 10 Now, the community in some of their letters, as
- 11 shown in their appendix, has indicated that people use
- 12 that space for either recreation or letting their dogs run
- 13 or their kids play. But we felt that there was a
- 14 significant need to put a permanent ramp here for the
- 15 reasons that Chris listed, for better flood fighting
- 16 capability, access to the levee for construction, and
- 17 actually can be used by emergency folks for fire or
- 18 injuries within the parkway.
- 19 We do have a meeting -- the homeowners'
- 20 association has invited SAFCA and the state and DWR. And
- 21 the Corps will be there as well. The homeowners want to
- 22 talk to us about this ramp -- and we're willing to sit
- 23 down with them -- if there is something prettier in the
- 24 form of gates or trying to limit access to vehicles and
- 25 motorcycles or bicycles and that type of stuff. We want

- 1 to hear what their concerns are.
- 2 So hopefully that gives you a perspective of what
- 3 that land is being used for.
- 4 BOARD MEMBER RIE: Is there any possibility of
- 5 removing the gate and putting bollards so people can have
- 6 access to the river?
- 7 MR. GHELFI: Whatever the community wants. I
- 8 mean we could have a pipe be across, we could have
- 9 bollards so somebody can wield their bicycle.
- 10 We are finding that ramps in communities are not
- 11 necessarily something they desire. And so we're willing
- 12 to sit down with them to meet their needs, if they wanted
- 13 something -- if they wanted bollards, if they wanted the
- 14 pipe gate, they want some other type of gate system.
- 15 American River Flood Control District is the levee
- 16 maintainer, and they've expressed willingness to work with
- 17 a configuration that's satisfactory to the homeowners.
- 18 BOARD MEMBER RIE: Do you think after the meeting
- 19 there's a possibility that the ramp will move?
- 20 MR. GHELFI: We don't want it to move. That's
- 21 one of the reasons why I have a permanent ramp. There are
- 22 some very strong reasons for the need for a ramp in this
- 23 location. It's about at the midpoint between ramps on
- 24 each side. There isn't a ramp in this area. We've got a
- 25 closure structure, we've got a levee. And For flood

- 1 fighting purposes it fits very well. And there aren't
- 2 very many open space -- potential spots for a ramp nearby.
- 3 There is a public park maybe a thousand feet or so
- 4 downstream that could provide that as an option. But
- 5 we're not willing to go to that direction yet because
- 6 there's folks that would resist a ramp in the park.
- 7 BOARD MEMBER RIE: So are you guys going to
- 8 replace the stairs at the end of the walkway?
- 9 MR. GHELFI: No. And I think the ramp could
- 10 serve as an easier access point up to the top of the levee
- 11 than stairs would.
- 12 BOARD MEMBER RIE: I don't know. It just -- it
- 13 seems like -- they have a nice park here and it's a pretty
- 14 big open space. It seems like there's some flexibility to
- 15 accommodate the residents and provide access.
- MR. GHELFI: I think collectively from our group,
- 17 we're willing to let people use the ramp to get up to the
- 18 top of the levee.
- 19 BOARD MEMBER RIE: Okay.
- 20 PRESIDENT CARTER: Any other questions?
- 21 For staff?
- Does Staff have anything to add?
- MR. SCOBBA: No, thank you.
- 24 PRESIDENT CARTER: Are there any members of the
- 25 audience that wish to speak out in opposition to this

- 1 project?
- Okay. Mr. Punia.
- 3 EXECUTIVE OFFICER PUNIA: I just want to make a
- 4 comment.
- 5 Chris Scobba is our new staff who replaced Tim
- 6 Kerr. I think you've had interaction with Tim before.
- 7 And Tim is coming here in his new role as the general
- 8 manager of the American River Flood Control District. And
- 9 Tim took Gary Hester's old position.
- 10 (Laughter.)
- 11 PRESIDENT CARTER: Okay. Excellent.
- 12 Okay. Ladies and gentlemen, what's the pleasure
- 13 of the Board?
- 14 We'll entertain a motion to adopt the Resolution
- 15 08-05.
- 16 SECRETARY DOHERTY: I make a motion that we adopt
- 17 Resolution No. 08-05, the American River Watershed, Lower
- 18 American River Features, Mayhew Drain Closure Structure.
- 19 PRESIDENT CARTER: Okay. We have a motion.
- Is there a second?
- 21 VICE-PRESIDENT HODGKINS: I'll second.
- 22 PRESIDENT CARTER: We have a second.
- 23 Any further discussion?
- Mr. Punia, would you call the roll.
- 25 EXECUTIVE OFFICER PUNIA: Board Member Emma

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1 Suarez?
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- 2 BOARD MEMBER SUAREZ: Aye.
- 3 EXECUTIVE OFFICER PUNIA: Board Vice-President
- 4 Butch Hodgkins?
- 5 VICE-PRESIDENT HODGKINS: Aye.
- 6 EXECUTIVE OFFICER PUNIA: Board Member Teri Rie?
- 7 BOARD MEMBER RIE: No.
- 8 EXECUTIVE OFFICER PUNIA: Board Member John
- 9 Brown?
- 10 BOARD MEMBER BROWN: Aye.
- 11 EXECUTIVE OFFICER PUNIA: Board Member Lady Bug?
- 12 SECRETARY DOHERTY: Aye.
- 13 EXECUTIVE OFFICER PUNIA: Board President Ben
- 14 Carter?
- 15 PRESIDENT CARTER: Aye.
- 16 Very good. Motion carries.
- 17 Thank you very much, Mr. Scobba.
- 18 VICE-PRESIDENT HODGKINS: I do have a question.
- 19 Why is it that the certification of the
- 20 environmental document by the Reclamation Board has come
- 21 to us this late in the game? Has it been us that's
- 22 holding it up, or did it not get over here in time?
- I mean to have us adopting a resolution like this
- 24 when you've already awarded the contract is not the way I
- 25 think we generally like to do business. We'd like to, you

1 know, have the homeowners show up, we'd like to have the

- 2 time to take care of this. And I'm just trying to
- 3 understand whether this permit's been one that's been in
- 4 our backlog or DWR and the Corps's backlog.
- 5 MR. SCOBBA: A clarification on the contract.
- 6 The contract is actually for the levee raise and
- 7 slurry wall in the Mayhew levees. This is an option to
- 8 the contract. The contract was awarded for the other
- 9 stuff. This is an option to that contract.
- 10 VICE-PRESIDENT HODGKINS: Okay.
- 11 MR. SCOBBA: And, again, the closure structure
- 12 was proposed as part of the original American River Common
- 13 Features Project. But due to the lack of the design and
- 14 location, they couldn't include it in the original
- 15 project.
- 16 PRESIDENT CARTER: Mr. Hodgkins still has a point
- 17 though. It was not included in the original document
- 18 because a location was undetermined and there were design
- 19 issues. However, still it seems like the environmental
- 20 documentation is coming at the 11th hour or maybe the 13th
- 21 hour in this case.
- MR. HOGE: John Hoge again. Thank you.
- 23 With the closure structure there were issues that
- 24 we had with the county with interior drainage; have since
- 25 been solved. What we wanted to do was award the base of

- 1 this contract to get the levee work started, which has
- 2 already happened. And, in fact, we're going to do a
- 3 slurry installment next week. But at the same time have
- 4 this as an option. And now that we've completed the
- 5 interior drainage study and the real estate stuff, we can
- 6 exercise this option. That's why it was delayed.
- 7 PRESIDENT CARTER: Okay. Thank you very much.
- 8 We'll move on. Item 11, Maintenance Area
- 9 Budgets. Consider approval of DWR's proposed fiscal year
- 10 2008-2009 maintenance area budgets pursuant to Water Code
- 11 Section 12878.
- 12 Good afternoon, Mr. Swanson.
- 13 DWR FLOOD MAINTENANCE OFFICE CHIEF SWANSON: Good
- 14 afternoon. Keith Swanson, Chief of the Flood Maintenance
- 15 Office in Department of Water Resources' Division of Flood
- 16 Management.
- 17 I'm here before you today to present the proposed
- 18 2008-2009 maintenance area budget. As always with these
- 19 presentations, at the end of the formal portion I'm
- 20 available for comments. And I'll ask you to officially
- 21 approve the budget.
- Just some general background. Maintenance areas
- 23 are formed in accordance with Water Code Section 12878,
- 24 like you said. They're formed when locals don't want to
- 25 step up and operate and maintain an area. In accordance

1 with the Water Code, the state then takes over the

- 2 operation and maintenance responsibilities, with
- 3 reimbursement from properties that receive a direct flood
- 4 benefit.
- 5 As part of the process, the Department proposes
- 6 the budget for the upcoming fiscal year. We present it to
- 7 the Board for your consideration and hopefully approval.
- 8 When the budgets are approved, the Department
- 9 forwards the costs to the individual counties, the
- 10 counties' proportion costs to the parcel level. They
- 11 collect the money, reimburse the Department. And while
- 12 this is occurring, the Department is conducting the work.
- 13 And at the end of the year there's a reconciliation and
- 14 either surpluses or deficits are rolled into the next
- 15 year's budget.
- 16 There is a public notification process required
- 17 by the Water Code. And I want to assure you that we have
- 18 met our obligations for that.
- 19 And then last year I gave you a projection of our
- 20 closure for the 2006-2007 budget. At the time we thought
- 21 that maybe we would be 8 percent under budget. In
- 22 actuality, we were 22 percent under budget. We had some
- 23 additional savings in our Maintenance Area 9 down in the
- 24 Pocket Area, which is one of our largest maintenance
- 25 areas. We weren't able to acquire a new mower that we

- 1 were trying to purchase. And we had some work that got
- 2 deferred into the summer on some of our roadway work. So
- 3 there was some material costs that were rolled into this
- 4 year and then some vegetation control work that was rolled
- 5 into this year's activities.
- 6 There were two maintenance areas where we had
- 7 some over-expenditures. One was Maintenance Area 3, that
- 8 has a \$66,000 budget. And we had a \$600 over-expenditure.
- 9 So pretty close to being on budget.
- 10 We did have a \$4,000 over-expenditure in our
- 11 Maintenance Area 16. That's a \$56,000 approved budget.
- 12 And so it's a little bit more significant. We did some
- 13 additional mowing. We were trying to fight some Johnson
- 14 grass and get it changed out. And so we mowed it twice.
- 15 Plus that's an area in the Live Oak -- it's in the Live
- 16 Oak area. And we have a lot of encroachment problems in
- 17 there, and so it's a never-ending battle. And we
- 18 overspent that particular budget item a little bit.
- 19 As far as this year, we're thinking that we're
- 20 going to be about 20 percent under the approved budget.
- 21 We're anticipating surpluses in nine of the ten
- 22 maintenance areas. And this really is a reflection of the
- 23 mild winter that we've had. We had very low patrolling
- 24 costs. And we're really not anticipating any major
- 25 restoration activities necessary.

- 1 We did again have an over-expenditure in
- 2 Maintenance Area 16, which is again the Live Oak area. We
- 3 were working with one of the local property owners that
- 4 was having a lot of vandalism in his waterside orchards.
- 5 There were a lot of people that were crashing through some
- 6 of our gates. And so we ended up having to do a lot of
- 7 gate repair. And then we finally ended up putting in some
- 8 more substantial gates that we hope will hold up better to
- 9 vehicular traffic. We also are continuing to deal with
- 10 encroachment issues in the area.
- 11 As far as this proposed budget, we are proposing
- 12 an overall budget of \$2,411,246. The details are in the
- 13 package. In general, it reflects a 1 percent decrease
- 14 relative to the approved 2007-2008 budget. In nine of the
- 15 ten maintenance areas we're proposing either equal funding
- 16 or cuts up to 3 percent. So slight cuts in some of the
- 17 areas.
- 18 In Maintenance Area 16, where we've had, you
- 19 know, ongoing encroachment issues, we're proposing a 2
- 20 percent increase, raising it up to \$58,000.
- 21 With that, I would request formal approval of the
- 22 proposed 2008-2009 budget in the amount of \$2,411,246, as
- 23 detailed in the Board package.
- 24 And I would be open to any questions or yield the
- 25 podium.

1 SECRETARY DOHERTY: I have a question, Mr.

- 2 Swanson.
- 3 On that Area 16, is that an orchard where you
- 4 have the access gates that they're breaking?
- 5 DWR FLOOD MAINTENANCE OFFICE CHIEF SWANSON:
- 6 Where we had problems and where we had
- 7 complaints, it was an orchard area. And the owner was
- 8 suffering a lot of vandalism. A lot of motorcyclists and
- 9 off-road vehicles were going in and tearing up his
- 10 orchard. And so we were working with him to close the
- 11 area off. And so, yeah, that's a waterside orchard.
- 12 SECRETARY DOHERTY: So there are levees adjoining
- 13 this orchard, is that correct, and they wanted to go on
- 14 the levees? I don't --
- DWR FLOOD MAINTENANCE OFFICE CHIEF SWANSON:
- 16 They're going over the top of the levees into the
- 17 area between the levees. And there's a wide bench there
- 18 that is in orchard property.
- 19 SECRETARY DOHERTY: I see. Okay.
- 20 PRESIDENT CARTER: Mr. Swanson, is there a table
- 21 in here that summarizes much the same way you have for
- 22 each maintenance area but summarizes for all the
- 23 maintenance areas so we know how much -- what the total
- 24 bill is for the proposed budget for vegetation control or
- 25 encroachment removal or --

DWR FLOOD MAINTENANCE OFFICE CHIEF SWANSON: No.

- 2 I mean I'd be open to other presentations. You know, one
- 3 of the things is certainly in each maintenance area we
- 4 track the costs under all those various categories. And I
- 5 had never thought of aggregating it up, if I'm
- 6 understanding you -- for the ten maintenance areas are you
- 7 talking about, how much we spend for vegetation control or
- 8 something like that?
- 9 PRESIDENT CARTER: Right, of the proposed
- 10 \$2,411,000 how much is --
- 11 DWR FLOOD MAINTENANCE OFFICE CHIEF SWANSON: You
- 12 know, certainly we could do that if you were interested in
- 13 that kind of information.
- 14 PRESIDENT CARTER: Are you contemplating
- 15 any -- is this like routine vegetation control? Or what
- 16 kind of a contingency plan do you have should the Corps
- 17 decide they are going to disqualify areas from PL 84-99
- 18 due to vegetation?
- 19 DWR FLOOD MAINTENANCE OFFICE CHIEF SWANSON:
- 20 We're moving forward and have been moving forward
- 21 the last couple of years to come in compliance with our
- 22 interim goals of managing vegetation for accessibility and
- 23 visibility. And we really focused in on that on the top
- 24 20 feet of the waterside, which is the area that we would
- 25 potentially have to flood fight during high water event

1 and we would need to spread visquine. And then of course

- 2 the crown where we have our all-weather roads. And then
- 3 on the land side so that we can see any potential seepage
- 4 and we can get crews down there to respond to any kind of
- 5 situation that occurs. We think we're in pretty good
- 6 shape and we think we can meet that standard.
- Now, if the Corps is successful and they
- 8 basically turn our levees into a putting green and they
- 9 remove all large vegetation, then we're going to have
- 10 significant challenges. And this budget does not reflect
- 11 those types of potential costs. Because really it would
- 12 be very hard to even put a dollar figure on that
- 13 because -- you know, very likely there would be a jeopardy
- 14 opinion with the resource agencies as you try to mitigate
- 15 and reestablish a riverine aquatic habitat. Yeah, I mean,
- 16 you know -- I don't know that we could even do it. And
- 17 so, you know, if we're going to -- to mitigate in kind
- 18 you'd have to build a new river system. And so I don't
- 19 think you're going to do that. And so it's very hard to
- 20 contemplate what the costs might be for that.
- 21 PRESIDENT CARTER: I notice that there's --
- 22 again, another reason for my question for the summary is
- 23 that there's -- each maintenance area has a specified
- 24 levee maintenance and there's a category for vegetation
- 25 control levees. But there's also a category for levee

1 vegetation control channels. I don't see where that's

- 2 captured anywhere here.
- 3 DWR FLOOD MAINTENANCE OFFICE CHIEF SWANSON:
- 4 That's only in Maintenance Area 5, I do believe.
- 5 And that's because we have an obligation -- a maintenance
- 6 area obligation on Little Chico Creek on the channel,
- 7 because that work was -- well, that's not part -- what is
- 8 it? It's something like it's not part of the Sacramento
- 9 River Flood Control Project. It's not something that we
- 10 were obligated to maintain in accordance with Water Code
- 11 Section 8361 at the expense of the -- as a General Fund
- 12 expense. That's something that is defined as part of the
- 13 maintenance area. And so that's the only maintenance area
- 14 that has channel maintenance responsibilities.
- 15 PRESIDENT CARTER: So the channel maintenance in
- 16 the bypasses, the Colusa, Tisdale, Fremont, is in another
- 17 bucket of money with the General Fund --
- 18 DWR FLOOD MAINTENANCE OFFICE CHIEF SWANSON:
- 19 That's a General Fund obligation.
- 20 PRESIDENT CARTER: Okay. And we don't have any
- 21 visibility into that?
- DWR FLOOD MAINTENANCE OFFICE CHIEF SWANSON: No.
- 23 no. Now, there --
- 24 PRESIDENT CARTER: Can we get visibility into
- 25 that?

- 1 DWR FLOOD MAINTENANCE OFFICE CHIEF SWANSON:
- 2 There will be reports prepared in the legislative
- 3 obligations that George Qualley reported on today. There
- 4 is a requirement for -- well, for overall levee
- 5 maintenance.
- 6 Well, we'd be more than happy to work with you if
- 7 you have a subcommittee group. I mean it's not something
- 8 that is part of your jurisdiction. But if you're
- 9 interested, we'd be more than willing to share with you
- 10 and discuss what our overall maintenance area budget is --
- 11 or what our overall maintenance budget is and how we spend
- 12 that money. And, you know, we report in the
- 13 November-December timeframe on the things that we
- 14 accomplish. We could try to put some costs to that also,
- 15 if that would be helpful. Or if you want to see more
- 16 detail, we'll work with you off-line if that's what you
- 17 want.
- 18 PRESIDENT CARTER: Okay. Well, I think
- 19 if you're -- for the record, if you're referring to
- 20 jurisdiction as approval of the budget, you're right. But
- 21 with regard to public safety and the Sacramento Valley
- 22 flood control system, it is our jurisdiction.
- 23 DWR FLOOD MAINTENANCE OFFICE CHIEF SWANSON: Yes,
- 24 no question about it. And I'll be happy to work with you.
- 25 I mean, you tell me how you want to work with my group,

- 1 and we'll be more than happy to do that.
- 2 PRESIDENT CARTER: What I'd like to see is on
- 3 this piece that you're asking us to approve, that we get
- 4 kind of a summary so we know overall what we're spending
- 5 in each of these category. And I'd also like to see what
- 6 the total bucket is for maintenance that comes out of the
- 7 General Fund as well that we don't approve, but just to
- 8 get a snapshot of what the big picture is. It would help
- 9 us put these things in perspective.
- 10 DWR FLOOD MAINTENANCE OFFICE CHIEF SWANSON:
- 11 Okay. And just kind of as a high level, we have
- 12 about a \$21 million General Fund appropriation currently.
- 13 Although that's going to drop next year because we went
- 14 through some budget cuts. But our overall budget was
- 15 about \$7 million about four years ago, and we've got it up
- 16 to \$21 million, well, General Fund and the maintenance
- 17 area budget together. So it was 19 million General Fund.
- 18 So there were substantial increases. Now it's dropping.
- 19 And we can show you the types of things that we're
- 20 spending money on and --
- 21 PRESIDENT CARTER: Well, yeah. And our interest
- 22 is to be sure that we're continuing to stay after this and
- 23 we don't get into situations where we're way beyond
- 24 what -- letting things go well beyond what they should be
- 25 let go at. We want to stay ahead of the power curve on

- 1 this.
- DWR FLOOD MAINTENANCE OFFICE CHIEF SWANSON: Yes.
- 3 And we're -- I mean I think our track record over the past
- 4 seven years is that we are making progress. And, you
- 5 know, we'd like to make more, no question about it. But
- 6 we're getting into areas that as a department we haven't
- 7 gotten into in, you know, 15, 20 years, and we're trying
- 8 to --
- 9 PRESIDENT CARTER: We just don't want that to
- 10 happen again, you know, at least on our watch.
- 11 DWR FLOOD MAINTENANCE OFFICE CHIEF SWANSON:
- 12 Yeah, I agree.
- 13 PRESIDENT CARTER: Ms. Suarez.
- 14 BOARD MEMBER SUAREZ: Thank you, Mr. President.
- 15 Mr. Swanson, I have a question for you on your
- 16 explanation of proposed maintenance area budgets.
- 17 You write that expenditures are expected to be
- 18 less than the approved budget in all but one of ten
- 19 maintenance areas.
- 20 Could you explain why the expenditures are
- 21 expected to be less than what was approved in the budget?
- DWR FLOOD MAINTENANCE OFFICE CHIEF SWANSON:
- 23 Yeah. Generally this year we had very mild
- 24 conditions. And so if you look through the individual
- 25 expenditures on the various maintenance areas, you'll see

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1 that we spent very little on patrolling. And then if
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- 2 you'll look -- just in general, if you look at the
- 3 restoration item, we're proposing that -- or we're
- 4 anticipating spending very little on restoration work.
- 5 And so that's kind of the -- you know, on a high level.
- 6 Now, you know, individual categories with
- 7 individual maintenance areas will vary a little bit. And
- 8 I didn't get into that much specifics. But, you know, the
- 9 big money is associated with the mild winter.
- 10 BOARD MEMBER SUAREZ: And those savings, what
- 11 happens to them? Do they go back to the General Fund?
- 12 DWR FLOOD MAINTENANCE OFFICE CHIEF SWANSON: No,
- 13 they go back -- they're credited -- or they're used as
- 14 credit for the next year's budget. And so at the end of
- 15 the year, there's a truing up. Any money left over is
- 16 credited to the maintenance area, and the amount of money
- 17 that needs to be raised for the next year is lowered.
- 18 BOARD MEMBER SUAREZ: Okay. Thank you.
- 19 PRESIDENT CARTER: Mr. Hodgkins.
- 20 VICE-PRESIDENT HODGKINS: Just to be sure I
- 21 understand.
- 22 Each of these maintenance areas is funded by
- 23 money that comes from an assessment levied by -- and each
- 24 assessment for each area is different, whatever it needs
- 25 to be to make up the budget for that area? Or is it a

- 1 common amount for all?
- DWR FLOOD MAINTENANCE OFFICE CHIEF SWANSON: No,
- 3 it's a maintenance area by maintenance area assessment.
- 4 VICE-PRESIDENT HODGKINS: Okay. Thank you.
- 5 PRESIDENT CARTER: Any other questions for Mr.
- 6 Swanson?
- 7 Hearing none.
- 8 No public comment?
- 9 Very good. We will entertain a motion to
- 10 consider approval of DWR's proposed Fiscal Year 2008-2009
- 11 Maintenance Area Budgets pursuant to Water Code 12878.
- BOARD MEMBER RIE: Move to approve.
- 13 PRESIDENT CARTER: We have a motion.
- 14 Is there a second?
- 15 BOARD MEMBER BROWN: Second.
- 16 PRESIDENT CARTER: We have a second.
- 17 Any discussion?
- 18 Mr. Punia, would you call the roll please.
- 19 EXECUTIVE OFFICER PUNIA: Board Member Emma
- 20 Suarez?
- 21 BOARD MEMBER SUAREZ: Aye.
- 22 EXECUTIVE OFFICER PUNIA: Board Vice-President
- 23 Butch Hodgkins?
- 24 VICE-PRESIDENT HODGKINS: Aye.
- 25 EXECUTIVE OFFICER PUNIA: Board Member Teri Rie?

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1 BOARD MEMBER RIE: Aye.
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- 2 EXECUTIVE OFFICER PUNIA: Board Member John
- 3 Brown?
- 4 BOARD MEMBER BROWN: Aye.
- 5 EXECUTIVE OFFICER PUNIA: Board Member Lady Bug?
- 6 SECRETARY DOHERTY: Aye.
- 7 EXECUTIVE OFFICER PUNIA: Board President Ben
- 8 Carter?
- 9 PRESIDENT CARTER: Aye.
- 10 Motion carries unanimously.
- 11 Thank very much.
- 12 Okay. As you recall, Item 12 was removed from
- 13 our agenda today for future consideration. So we're
- 14 moving on to an informational briefing.
- We're a little ahead of schedule here. So -- In
- 16 fact, we're way ahead of schedule. An hour ahead. Can
- 17 you believe it?
- 18 (Laughter.)
- 19 PRESIDENT CARTER: So let's see. What we can do
- 20 is -- let's see.
- 21 Do we have any Board comments, task leader
- 22 reports?
- BOARD MEMBER SUAREZ: Mr. President?
- 24 PRESIDENT CARTER: Yes.
- 25 BOARD MEMBER SUAREZ: Counsel can help with this

- 1 one.
- 2 Informational hearings. They're just
- 3 informational. Couldn't we just proceed with those?
- 4 LEGAL COUNSEL CAHILL: I've never had to face
- 5 that question before.
- 6 We'll consider time items as close as possible to
- 7 whatever the time specified.
- 8 Unfortunately, the way we put it, we don't accept
- 9 informational. You know, we don't --
- 10 PRESIDENT CARTER: We can probably fill the time
- 11 though. We've got closed session to do --
- 12 EXECUTIVE OFFICER PUNIA: Future agenda.
- 13 PRESIDENT CARTER: -- and we've got future agenda
- 14 and Board comments/task leader reports. So I think we can
- 15 fill the time and maybe have a little recess.
- 16 Okay. So any Board comments or task leader
- 17 reports?
- 18 BOARD MEMBER BROWN: Talking about Board member
- 19 activities?
- 20 PRESIDENT CARTER: Yes.
- 21 BOARD MEMBER BROWN: I have a few, Mr. Chairman,
- 22 if you'd like.
- 23 PRESIDENT CARTER: Please.
- 24 BOARD MEMBER BROWN: Let's see. On March the
- 25 25th traveled to San Luis -- or to Los Banos to meet with

1 Reggie Hill of the Lower San Joaquin Levee District, along

- 2 with Gary Hester and I.
- 3 And prior to that meeting I met with Jean
- 4 Sagouspe of the Westlands Water District. He's Chairman
- 5 of the Board. And we mentioned to him our interest in
- 6 trying to come up with some preventive measures, at least
- 7 the consideration of them, for flood control, particularly
- 8 in some of those canyons up around, oh, Sulfur Creek and
- 9 Arroyo Pasajero and Orestimba and such. And he indicated
- 10 back to me that they would be very much interested in our
- 11 looking into that or having the Department of Water
- 12 Resources look into it; but their need for water
- 13 conservation practices and some of the heavy erosion
- 14 that's taken place out of those canyons down along the
- 15 California Aqueduct and even into the City of Mendota and
- 16 things like that.
- 17 Next day we had a good meeting with Reggie Hill
- 18 of the Lower San Joaquin Levee District, Gary Hester and
- 19 I. And very informative as to what that district's doing;
- 20 and also their interest in the same conservation measures.
- On April 7th I talked with Jon Rubin, a local
- 22 attorney here, who is the attorney for Westlands Water
- 23 District. And he just reaffirmed what the chairman of the
- 24 board said.
- 25 And I also met with Neal Shield with Montgomery

1 Engineers on April 8th. And we talked in generalities

- 2 about flood control and conservation measures on the
- 3 westside and up in the Sacramento Valley also.
- 4 That's my report, Mr. Chairman.
- 5 PRESIDENT CARTER: Thank you.
- 6 Any questions for Mr. Brown?
- 7 Anybody else have anything they want to share
- 8 with the Board?
- 9 Mr. Hodgkins.
- 10 VICE-PRESIDENT HODGKINS: Back in February I
- 11 attended a levee safety conference in St. Louis. And it
- 12 was an interesting conference. I think rather than try
- 13 and describe to you what took place at the conference and
- 14 what was discussed, what I would prefer to do is prepare a
- 15 little -- a written summary. Because in effect part of
- 16 the conference was polling in a way the 500 people who
- 17 attended on various matters related either to FEMA and the
- 18 Corps and their approach to flood management. And so I
- 19 think without giving you the questions that were put up
- 20 for discussions and the results -- the summary of the
- 21 audience responses, it's a bit misleading.
- One of the things I will say about the conference
- 23 was it was hard to understand exactly what the purpose of
- 24 the conference was. I mean it was good discussion. There
- 25 were some great papers presented by some of the leaders:

1 General Galloway; a fella who used to be an attorney for

- 2 FEMA who now is working for Michael Baker. Really good
- 3 presentations. A discussion by the Corps of the Levee
- 4 Safety Act, I believe it's called.
- 5 But the overall focus and sort of the discussion
- 6 and polling of people who were there is pretty difficult
- 7 to understand.
- 8 I do think that one thing that it is probably
- 9 important to at least think about is the definition of
- 10 flood risk now is the product, if you will, of the
- 11 probability of the event happening, and the damages or the
- 12 results from the event. Now, maybe it's always been that
- 13 way. But for me it has primarily been focused on the
- 14 probability of the event happening, which is the 100-,
- 15 200-year flood protection kind of thing.
- 16 When you begin to incorporate the damages in
- 17 here, what that does is significantly expand the areas
- 18 that are important to flood management and reducing
- 19 damages, because it gets into areas like floodplain
- 20 management, land-use decision making, emergency response,
- 21 and those kinds of areas. And it's going to be
- 22 interesting to see how that kind of a definition fits
- 23 into, for instance, the strategic plan for FloodSAFE that
- 24 we saw today. But I will provide you some more
- 25 information in my written summary.

1 Now, I don't want to make paper copies here, so I

- 2 probably will do it electronically. That raises the
- 3 question of -- I guess if I send a copy to Lorraine, and
- 4 you post it on the website, that takes care of making it
- 5 available to the public?
- 6 LEGAL COUNSEL CAHILL: (Nods head.)
- 7 VICE-PRESIDENT HODGKINS: Okay. Very good.
- 8 That's what I will do.
- 9 It may or may not be worth the time digging
- 10 through it. If you're curious about what other people are
- 11 thinking about and concerned about, it's worth going
- 12 through.
- 13 BOARD MEMBER RIE: Quick question?
- 14 VICE-PRESIDENT HODGKINS: Yes.
- 15 BOARD MEMBER RIE: Who has a new definition? Is
- 16 that FEMA's coming out with a new definition?
- 17 VICE-PRESIDENT HODGKINS: This is
- 18 everybody -- wait a minute.
- 19 Let's start with General Galloway, okay. And as
- 20 near as I could tell, the concept is one that is
- 21 wholeheartedly subscribed to and embraced by the Corps of
- 22 Engineers and FEMA.
- 23 And part of the subject of the conference was
- 24 this whole federal initiative to get the Corps and FEMA
- 25 working together. FEMA is really only concerned with

- 1 urban levees that provide about a hundred-year level of
- 2 flood protection or greater. The Corps is concerned with
- 3 a much broader spectrum of levees. But the idea is to get
- 4 the two of them working together and using the same kinds
- 5 of techniques and definitions so that there's consistency
- 6 in what the federal government does.
- Now, it's a little scary in some ways. Because
- 8 there's this technique the Corps has called the risk and
- 9 uncertainty, where in effect they use a computer model to
- 10 analyze based on staff's definitions the overall
- 11 probability of the storm of a given size occurring, which
- 12 is typical hydrology. But then they add into that a
- 13 statistical representation of the uncertainty of the
- 14 geotechnical properties of the levee, a statistical
- 15 definition of the probability that the roughness of the
- 16 channel, which affects how deep the water is, will be
- 17 different than what they have assumed it is, and the
- 18 probability that the system may not be operated exactly
- 19 the way it was designed and/or that natural events may
- 20 occur differently than they were assumed to occur. It's a
- 21 very scary tool because it produces statements like
- 22 there's a 90 percent chance you can safely pass a
- 23 hundred-year flood and a 65 percent chance you can pass a
- 24 two-hundred-year flood. And that's based on a bunch of
- 25 uncertainties that prior to using risk and uncertainty,

1 which the Corps's had in its arsenal since 1996, we didn't

- 2 deal with any of the uncertainties other than the
- 3 hydrologic uncertainty. And so this is a change, in my
- 4 opinion, in the standard that we are using.
- Now, the Corps was saying that they have studies
- 6 that show when you analyze projects under risk and
- 7 uncertainty, they're not significantly different than when
- 8 you do it the old way. The experience around here is
- 9 50-50. I mean the American River when you do it by risk
- 10 and uncertainty the 200-year flood is bigger than the
- 11 spillway-designed flood. It's a huge flood. When you get
- 12 on to the Sacramento it's not so bad.
- 13 So it's an issue that keeps coming up. There was
- 14 a big meeting in Davis tying to get to an agreement
- 15 between the state and the Corps on how we use risk and
- 16 uncertainty. It's probably going to become part of the
- 17 requirements for 408. So you'll hear more about it. And
- 18 it won't make any more sense when somebody else explains
- 19 it.
- 20 (Laughter.)
- 21 PRESIDENT CARTER: Thank you, Butch.
- 22 Anything else to report?
- 23 SECRETARY DOHERTY: Yeah. I went to Folsom to
- 24 the Rotary, which I enjoyed very much, and gave them a
- 25 talk on the Folsom Dam. And the biggest surprise to me --

- 1 and I want to thank the staff for sending me the
- 2 information I requested -- was that they didn't realize
- 3 they have Folsom Dam but it's all part of the system.
- 4 "Oh, what they release from Shasta and what they release
- 5 from Oroville and what they release from Folsom are all
- 6 something, " you know. And that surprised me. They were
- 7 just thinking it's Folsom Dam, that's it. So that came as
- 8 a surprise to me.
- 9 But thank you, staff.
- 10 PRESIDENT CARTER: Okay. Mr. Brown.
- 11 BOARD MEMBER BROWN: Yes, Mr. Chairman. I had
- 12 two other meetings I forgot. Mr. Ken Payne requested a
- 13 meeting with me on the 16th of this month. He's with the
- 14 Auburn Dam Council. And I expect that they're going to
- 15 ask me to address the Auburn Dam Council on the California
- 16 water issues, supply and flood control, as it may affect
- 17 Auburn Dam and the possible future status of that, if any.
- 18 And a follow-up to that meeting was with Brenda
- 19 Washington the next day, who is a local attorney in the
- 20 area, who was formerly with the California Farm Bureau and
- 21 is now working on her own with a new firm on the same
- 22 issue.
- 23 Should I have the opportunity to present that
- 24 presentation and talk on the Auburn Dam, I'm kind of
- 25 anxious to hear it myself.

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1 (Laughter.)
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- 2 PRESIDENT CARTER: Okay. Anything else?
- Wery good.
- 4 Let's take a five-minute recess. And then let's
- 5 spend some time on Item No. 18 on the closed session, see
- 6 if we can knock that out before our next item, which is
- 7 due to come before us at 3:15, Item 13.
- 8 Okay. So what we'd like to do is excuse
- 9 everyone, take a break until 3:15. And the Board will
- 10 work on the closed session item.
- 11 (Thereupon a recess was taken.)
- 12 (Thereupon the meeting recessed
- 13 Into closed session.)
- 14 PRESIDENT CARTER: Okay, ladies and gentlemen.
- 15 Thank you for your patience.
- 16 Let the record reflect that the Board did meet in
- 17 closed session as agendized under Item 18. The Board
- 18 recessed and continued that discussion. We will continue
- 19 that at the conclusion of today's meeting later on this
- 20 afternoon.
- 21 So at this time, we will go ahead and start with
- 22 Item 13, City of Sacramento Docks Area Riverfront
- 23 Promenade Design.
- Mr. Hester.
- Mr. Punia, do you have something to add?

1 EXECUTIVE OFFICER PUNIA: Yeah. Gary, before we

- 2 start, there were a lot of city folks outside. We want to
- 3 let them know that we are starting and so that they can
- 4 join us here too.
- 5 PRESIDENT CARTER: We're starting right on time.
- 6 CHIEF ENGINEER HESTER: Good afternoon. Gary
- 7 Hester, the Chief Engineer.
- 8 I would like to introduce Leslie Fritzsche. She
- 9 is the Downtown Division Manager for the City of
- 10 Sacramento. And while the city staff and the consulting
- 11 team is filing in, I will allow Leslie to make some
- 12 introductions.
- 13 MS. FRITZSCHE: Good afternoon, ladies and
- 14 gentlemen. Per usual, the podium is a little bit higher
- 15 than I am. So I will try and stand on my tiptoes and you
- 16 can see me as I'm giving my introductory remarks.
- 17 As introduced, I work here for the City of
- 18 Sacramento in the Economic Development Department, and I'm
- 19 in charge of downtown development and downtown
- 20 redevelopment activities.
- 21 And we're here today with our consultants, Mike
- 22 Zilis from Walker Macy and Ken Rood from NHC to present an
- 23 overview of the Docks projects, both the Promenade
- 24 project and the Development project. This presentation is
- 25 provided to you in advance of our permit application. And

1 we anticipate providing an application to you in June for

- 2 the Promenade.
- 3 I want to give you an overview of the
- 4 Docks-specific plan project to provide context to you to
- 5 help understand the development as we're contemplating the
- 6 area adjacent to the Promenade.
- 7 (Thereupon an overhead presentation was
- 8 Presented as follows.)
- 9 MS. FRITZSCHE: For those of you who are
- 10 unfamiliar with the site, the Docks area is located north
- 11 of the I-80/50 corridor west of I-5, and contains
- 12 approximately 30 acres of land.
- 13 The Docks Promenade will extend from O Street,
- 14 where it exists today, next to Embassy Suites, and will
- 15 extend down to Miller Park. The Promenade will contain
- 16 about 14 acres of parks and public facilities.
- 17 Both projects will be developed in phases, which
- 18 we'll talk about in a minute.
- 19 The initial study and mitigated Neg Dec for the
- 20 Promenade was circulated for public review in February.
- 21 And the public review period has ended, and we anticipate
- 22 adopting mitigation plans and a monitoring plan along with
- 23 final design for Phase 1 in August of 2008.
- 24 The adoption of the Docks-specific plan will
- 25 represent the final planning phase of the Sacramento

1 Riverfront Master Plan, which identified the Docks area as

- 2 an opportunity site and one of the few opportunities on
- 3 this side of the Sacramento for development along the
- 4 river.
- 5 The master plan sets forth the following
- 6 objectives for the Docks area: To create a new high
- 7 density pedestrian-oriented riverfront neighborhood; to
- 8 strengthen the riverfront promenade connections; and to
- 9 revitalize an under-utilized part of our waterfront into
- 10 an area that generates jobs and transforms the waterfront
- 11 into a place where many can live, work, dine, shop and of
- 12 course, as we're looking forward to the weekend, play.
- 13 We hope to animate the waterfront and create
- 14 linkages to adjacent neighborhoods and to West Sacramento.
- 15 There are very few sites in Sacramento where we can have
- 16 development opportunities along the river.
- --o0o--
- 18 MS. FRITZSCHE: The site has several constraints
- 19 that were considered in part of the design. Pioneer
- 20 Reservoir, which is just adjacent to the freeway, is part
- 21 of the city's combined sewer and storm drain system. The
- 22 city will be making a decision whether to keep the Pioneer
- 23 Reservoir in place and cap it or to relocate it to another
- 24 area of downtown.
- There's a PG&E gas lamp facility -- perhaps I

- 1 should back up. As part of the -- let me -- there's a
- 2 PG&E facility right in the center. That used to be an old
- 3 gas lamp plant. And it's been capped, and there's a
- 4 monitoring plan that's been established.
- 5 The excursion train that goes from old Sacramento
- 6 down the river is along the waterfront in that area. And
- 7 we've been working very closely with State Parks to
- 8 consolidate that into a main line so that we can begin
- 9 development and begin the Promenade.
- 10 A major component of this plan is to strengthen
- 11 the levee and to provide mitigation for the contamination
- 12 issues, and to allow for views of the river by adding fill
- 13 to the site from the levee to Front Street.
- 14 The draft specific plan, which I mentioned,
- 15 related to the development is available for public review
- 16 on our website, WWW dot City of Sacramento dot Org. And
- 17 I'd kind of like to outline some of the elements of the
- 18 specific plan.
- 19 First, it really talks about developing a vibrant
- 20 mixed-use neighborhood, with about 1155 residential units,
- 21 including town homes, mid-rise and high-rise development;
- 22 about 500,000 square feet of offices; four acres of open
- 23 space; and 40,000, give or take, commercial uses to
- 24 support the residential development.
- We do anticipate continuing the grid pattern from

- 1 downtown to correct -- to make sure there's direct
- 2 pedestrian-vehicular access to the waterfront. There will
- 3 be linkages to adjacent downtown neighborhoods, like south
- 4 Sacramento, Broadway, Old Sac, and hopefully in the future
- 5 to West Sac.
- 6 It's our intent that both the Promenade and
- 7 Docks-specific plan projects will be phased to coincide
- 8 with funding, and that separate permits for each phase
- 9 will be obtained from your Board.
- 10 The development of the specific plan and the
- 11 Promenade will occur in phases from north to south:
- 12 Phase 1 from R Street to T Street; Phrase 2 from
- 13 T Street to U; Phase 3, U to V; and final phase, V Street
- 14 to W street. And the last phase is a stand-alone
- 15 component depending upon how our market conditions survive
- 16 and how they can support office development.
- 17 The next steps for our project is:
- 18 To get a decision about Pioneer Reservoir. That
- 19 really dictates what our footprint is in the development
- 20 opportunities for the entire site.
- 21 To develop a financing plan.
- To proceed with an environmental documentation
- 23 for the development side.
- 24 And to come forward to your Board for a permit
- 25 application. We do anticipate submitting a permit for the

1 Promenade in June of this year, and hope to have a

- 2 construction schedule that begins in 2009.
- 3 We have been working in very close cooperation
- 4 with the Army Corps and with SAFCA. And there's
- 5 representatives from SAFCA that would like to add a few
- 6 words as we go forward with our presentation.
- 7 I think it's Pete.
- 8 MR. GHELFI: Good afternoon again. Pete Ghelfi,
- 9 Director of Engineering for SAFCA. I'd like to at least
- 10 offer our words of support on this project. We have been
- 11 working closely with the city on this, so this does not
- 12 catch us as a surprise. We have been working with them
- 13 about our needs for flood protection along the river, and
- 14 that their project needs to incorporate our requirements.
- We've also talked to them about providing
- 16 200-year level of protection; and whatever they have
- 17 proposed, to incorporate that feature with the new urban
- 18 levee standards that we are developing with the state.
- 19 But, also, that whatever they propose can be expanded to
- 20 meet whatever the 200-year water surface is in the
- 21 Sacramento River with the appropriate freeboard.
- In addition, as you may be aware, that there is a
- 23 common features general reevaluation report that is being
- 24 prepared by the Corps of Engineers in partnership with the
- 25 State of California and SAFCA. And this stretch is going

1 to be included into that general reevaluation report. And

- 2 so anything that they will be doing will be done
- 3 consistent with what we're finding out of that study.
- 4 So we have an open line of communication with the
- 5 city. We plan to continue to push forward our thoughts
- 6 and our concerns with this development. They are
- 7 incorporating those into their options. And I just want
- 8 to say that this is not being done in the dark from a
- 9 flood control standpoint.
- 10 Thank you.
- 11 PRESIDENT CARTER: Thank you.
- 12 MS. FRITZSCHE: And then to continue on with a
- 13 little bit more of the specifics, I'd like to introduce
- 14 Ken Rood, who will walk you through some of the parameters
- 15 of the Promenade.
- 16 MR. ROOD: Thank you and good afternoon. I'm Ken
- 17 Rood, Northwest Hydraulic Consultants. And the portion
- 18 I'm going to talk about right now is just the relation of
- 19 the existing conditions and for this proposed work on the
- 20 Promenade to the flood protection in the area.
- 21 I'll just keep this same slide up, just to give
- 22 you an idea of where we're talking about.
- 23 But the section that I'm going to consider goes
- 24 from O Street all the way down and kind of underneath the
- 25 Pioneer Bridge and into Miller Park. It's about roughly

- 1 5,000 feet of the federal project levee through there.
- 2 And the levee itself right now through most of that sits
- 3 very close to on top of the bank. Though as you go
- 4 further down and underneath the bridge it starts to pull
- 5 away from the bank as you get close to Miller Park.
- 6 The levee's been there a long time. If you look
- 7 at the old maps, from 1908 there was certainly a levee
- 8 there then. And right at the top end of the section we're
- 9 looking at, about the upper 1,000 feet or so, is a
- 10 concrete wall that's part of the flood protection system
- 11 there right now.
- Do I just push one of these buttons?
- --000--
- MR. ROOD: So just what the project has done, is
- 15 they've done new surveys and surveyed the top of the levee
- 16 from O street essentially down underneath the bridge. And
- 17 this drawing here is very hard to see, but the top end of
- 18 it starts up at O Street and then kind of carries down.
- 19 And what I guess is of interest here is that in
- 20 the section where the wall is the typical ground
- 21 elevations behind the wall, they're about 32 or 33 feet,
- 22 and then further down the ground elevations rise up over
- 23 about 36 1/2 feet. These are significant. Right now
- 24 we're looking at the -- for here for the design water
- 25 levels, the 1957 water level would be about 34 feet

1 roughly with the freeboard included. And the 200-year

- 2 water level that we'd be -- is looking at right now, but
- 3 may or may not be the one that's used in the future, it
- 4 would be about 36 1/2 feet.
- 5 --000--
- 6 MR. ROOD: This is just showing a section through
- 7 the wall here. And what we have is ground levels around
- 8 about $32 \frac{1}{2}$ feet. And the top of the wall is about $2 \frac{1}{2}$
- 9 feet higher than that. So the flood protection from the
- 10 wall is to about 35 feet over the '57 design plane, less
- 11 than what people think is probably the 100-year -- or the
- 12 200-year water surface right now. So the design will
- 13 eventually need to be done in such a way that it could
- 14 accommodate increased flood protection in this area.
- 15 --000--
- 16 MR. ROOD: This just shows the -- again down
- 17 through the lower half of the project, extending from
- 18 about T Street down into Miller Park. And through here
- 19 the ground elevations are all pretty much over 36 1/2
- 20 feet. So right now the existing top of levee, or the
- 21 highest point on the levee crown, is higher than what we
- 22 think the 200-year water level plus freeboard is.
- --000--
- MR. ROOD: And this is just again a bit of an
- 25 example from one of the sections right around V Street,

1 showing that the elevations of the crown are right about

- 2 37 -- just a little over 37 feet, about a half a foot
- 3 higher than the 200-year water level plus freeboard.
- 4 --000--
- 5 MR. ROOD: This is again a plan. And I just
- 6 marked on here two sections, A and B, because we'll talk
- 7 now -- instead of talking about the elevations along the
- 8 levee, we'll spend a few minutes and just talk about a
- 9 cross section here.
- 10 The Section A is near the kind of narrowest point
- 11 of the area that's being developed right now. And the
- 12 next presentation will talk about that a bit more. B is
- 13 just an area that's further downstream that was just
- 14 chosen as being fairly typical.
- 15 --000--
- 16 MR. ROOD: This is the cross section at A. And
- 17 what it shows is the concrete wall, you know, the existing
- 18 railway tracks, and the front street behind that and a
- 19 freeway ramp. Right now it shows the wall slightly higher
- 20 than the 1957 design plane. And then the elevation's
- 21 dropping in behind that.
- --000--
- MR. ROOD: This just shows the 200-year water
- 24 level. And it sits about a foot and a half higher than
- 25 the top of the wall.

1 So the plan I think -- and this will be discussed

- 2 a bit more later -- is to raise ground levels behind the
- 3 wall up to about the elevation of the top of the wall.
- 4 But it will still leave about a foot and a half to reach
- 5 the 200-year water level. And Mike will talk a little bit
- 6 about how they're going to accommodate that in his
- 7 presentation on the design.
- 8 --000--
- 9 MR. ROOD: This is just the section that's
- 10 further downstream. And I think we mentioned here these
- 11 ground elevations, which are about where the railway
- 12 tracks are, are already over the 200-year water level.
- 13 The Promenade is planned for where the existing
- 14 bike trail is right now. And the elevations there are a
- 15 little bit lower. So on the very -- if you like, the
- 16 waterside of the crown of the levee, that area will
- 17 probably be raised as part of the Promenade, smoothed out
- 18 and leveled.
- 19 Right now the slope here is a little steeper than
- 20 3 to 1. It's closer to 2 to 1. Along much of this
- 21 section there is a revetment right now. Some of it's
- 22 rock, some of its concrete rubble protecting the bank.
- 23 And there are also -- and it's shown here --
- 24 there are existing trees down around the high water level.
- 25 Those would be left as part of the project.

1 There's also a plan for putting some trees for

- 2 shade along the Promenade on top of the levee. And these
- 3 ones would be above the elevation of the 200-year water
- 4 level.
- 5 --000--
- 6 MR. ROOD: This just shows the longer term idea
- 7 here at this same site. The Promenade is developed. The
- 8 rail line is still in place. And that part of the
- 9 long-term development when that occurs, there's going to
- 10 be a fill that will sit behind the levee, starting -- the
- 11 fill will be up about the 200-year water level and then
- 12 slope backwards towards Front Street.
- --000--
- MR. ROOD: And I shall pass it on to Mike now.
- 15 MR. ZILIS: Good afternoon. I am Mike Zilis with
- 16 Walker & Macy. We're leading the design team through the
- 17 effort of designing the Promenade. As Leslie indicated,
- 18 there are two parallel projects underway. Our project is
- 19 building the Promenade improvements along the waterfront.
- 20 There's a second project which is planning the development
- 21 behind the levee.
- 22 What we'd like to do is briefly walk you through
- 23 our proposal and then come back to the first two phases of
- 24 our project. As Leslie indicated, we'd like to submit
- 25 permits for those first two phases in June of this year.

- 1 So it would be the northern portions of our project.
- We also would like to focus your attention on a
- 3 couple of questions that we have, first of all, related to
- 4 the phasing of the permit; this issue of accommodating
- 5 future flood elevations, which we know will be coming; and
- 6 in the northern area, our engineering solution for
- 7 providing not only the walkway but the flood fighting
- 8 component.
- 9 So the overall project you see on the screen
- 10 right now goes from O street on the right side, under the
- 11 Pioneer Bridge, to Miller Park on the left side of the
- 12 screen downstream.
- --000--
- 14 MR. ZILIS: And what I'd like to do now is focus
- 15 as we walk down the proposal and describe the
- 16 improvements.
- 17 The concept is to extend the existing Promenade,
- 18 which exists in front of the Embassy Suites, south,
- 19 providing pedestrian and bicycle access along the edge of
- 20 the river, and also adding flood fighting protection,
- 21 thereby building it to accommodate emergency flood
- 22 fighting and other vehicles.
- There's a historic rail that is along that area.
- 24 It extends through the whole project. That will still
- 25 continue to operate behind the Promenade. Some of the

1 rail will be adjusted to accommodate the walkway. And

- 2 then further to the east is Front Avenue. It's the white
- 3 area below that Ken just mentioned.
- --000--
- 5 MR. ZILIS: This is a photograph of the flood
- 6 wall. We're looking downstream. The flood wall's been
- 7 there since the early 1900s. The Corps did some work in
- 8 '96, both tiebacks and other structural work to it. And
- 9 this is the area that we'll come back to in a moment to
- 10 talk about the first phase of construction.
- 11 --000--
- 12 MR. ZILIS: The basic concept is to provide a
- 13 broad walkway that's available for pedestrians and
- 14 bicycles, and is also available for flood fighting as well
- 15 as emergency vehicles. The concept being a broad walkway.
- 16 In this area it would be 15-feet wide clear with
- 17 occasional overlooks.
- 18 --000--
- 19 MR. ZILIS: Further down the walkway will get
- 20 broader as we have more available room, and it will go to
- 21 a 17 1/2 foot wide clear zone.
- 22 I should also mention that there are regular
- 23 intervals whereby maintenance and flood fight vehicles can
- 24 come to the Promenade at that future block grid that
- 25 Leslie mentioned.

1 --000--

- 2 MR. ZILIS: Further downstream there is a
- 3 proposal, which I believe many of you have been -- you've
- 4 seen in the master plan, is a future pedestrian bridge
- 5 that will connect Sacramento to West Sacramento. We will
- 6 accommodate that. We're not building it now, nor are we
- 7 building the infrastructure for it. But we are providing
- 8 room for it.
- 9 Also, in the future there could be potential
- 10 piers and docks extending the people's connection to the
- 11 river, but will not be part of our proposal today.
- --000--
- 13 MR. ZILIS: This is a view of an overlook.
- 14 --000--
- 15 MR. ZILIS: Further down, as Ken mentioned, the
- 16 flood wall ends and we have a sloped bank with the
- 17 existing bike trail -- the location of the bike trails
- 18 where we're proposing the new Promenade.
- 19 --000--
- 20 MR. ZILIS: You can see it in plan view here.
- 21 The Promenade continues at 17 1/2 feet wide clear. And
- 22 once we get adjacent to the future development area, there
- 23 is a proposed frontage road and buildings.
- 24 --000--
- MR. ZILIS: A cross section through that area

1 shows the Promenade on the left. The grade is rising as

- 2 we move south. So we're up near and above the 200-year --
- 3 potential 200-year elevation. The train continues
- 4 through, a frontage road, and buildings beyond. And,
- 5 again, I should mention that that frontage road and the
- 6 buildings are part of future discussion application.
- 7 --000--
- 8 MR. ZILIS: Moving further south, the plan
- 9 continues along the top of bank.
- 10 --000--
- 11 MR. ZILIS: Until we reach an area downstream of
- 12 the Pioneer Bridge whereby the levee pulls away from the
- 13 edge of the river and we have a broad lowland area that
- 14 gently slopes to the river. We'd like to use this for
- 15 recreation. And it also provides flood storage.
- 16 --000--
- 17 MR. ZILIS: The area in this diagram, that angle
- 18 on the right side of the screen is the Pioneer Bridge.
- 19 Crossing under it the Promenade pulls away from the levee
- 20 top, which is indicated by the rail line there, and moves
- 21 through the lowland park to a future and improved
- 22 connection to Miller Park on the south.
- --000--
- 24 MR. ZILIS: This is a cross section through that
- 25 area. The top of -- the flood protection is where the

- 1 train is. It's about 37. The Promenade when it's
- 2 adjacent to it would be close to that elevation, about 36.
- 3 And then the lowland park could be available for
- 4 recreation in the summer.
- 5 --000--
- 6 MR. ZILIS: So that's the overall scheme from O
- 7 Street to Miller Park. Now, what I'd like to do is focus
- 8 on the first phases, which is the -- which are the areas
- 9 that we propose -- will be proposing in our application.
- 10 --000--
- 11 MR. ZILIS: At O Street to R Street, we refer to
- 12 it as the pinch point. It's the area where we're trying
- 13 to accommodate a variety of circulation for the
- 14 pedestrians, bicyclists, train, and automobiles. And it's
- 15 an area where the flood wall exists.
- 16 --000--
- 17 MR. ZILIS: On the plan you see there, we have a
- 18 zone in orange which indicates the area of Front Avenue,
- 19 which will be modified; the blue being the railway; and
- 20 the green indicating the walkway. We're proposing to
- 21 extend the walkway to the river side of the wall. And we
- 22 have two potential options for that.
- --000--
- 24 MR. ZILIS: One would be a cantilevered walk,
- 25 thereby creating 15 feet of clear zone, a cantilever being

1 an extended zone in front of the wall. It would be

- 2 structured for emergency vehicles, flood fighting
- 3 vehicles, so that it could be readily available for those
- 4 uses. But it primarily will provide pedestrian and
- 5 bicycle circulation.
- --000--
- 7 MR. ZILIS: In the future when the flood
- 8 elevation protection rises, we will be able to retrofit
- 9 the system in the area that's indicated with the red dash
- 10 next to the edge of the walkway. As Ken indicated, it's
- 11 about an 18-inch rise right now from what we understand
- 12 about where the future 200-year protection would be. So
- 13 it would be retrofitted -- could be retrofitted in the
- 14 future.
- 15 --00o--
- 16 MR. ZILIS: Another option which provide
- 17 additional support for that would be a pile-supported
- 18 walkway rather than a cantilevered system. That system
- 19 would also be able to be retrofitted in the future as
- 20 flood protection levels increase.
- 21 --000--
- 22 MR. ZILIS: Further downstream where we have the
- 23 Promenade on grade downstream of the flood wall, we also
- 24 have an interesting condition whereby the railroad is
- 25 actually the high point or the crest of the levee. It's

- 1 about 36 1/2. And as Ken indicated, that's where we're
- 2 understanding the potential 200-year protection may be in
- 3 the future.
- 4 What we propose is to level out the Promenade,
- 5 which would on the river side of that, to the same
- 6 elevation, thereby providing flood protection -- or flood
- 7 fighting access, paved access right at the edge of the
- 8 river, at a slightly higher elevation than it is today.
- 9 It's more of a leveling system than it is a major fill.
- The fill behind the levee on the right side of
- 11 the screen would be brought in as part of the development
- 12 project.
- --000--
- 14 MR. ZILIS: And that again 200-year protection
- 15 would be provided.
- 16 --000--
- 17 MR. ZILIS: So that is our proposal. We would --
- 18 our plan is to work with staff both from this Board as
- 19 well as with the Corps. We have been in consultation with
- 20 the Corps. And we will ideally be bringing in an
- 21 application in June. And the city looks forward to
- 22 construction as early as next year.
- So with that, we'd like to discuss it with you.
- 24 Thank you.
- 25 SECRETARY DOHERTY: Mr. Chairman?

- 1 I have a question for you, sir.
- 2 You are putting fill-in on this side of the levee
- 3 to a certain elevation. What is going to be the elevation
- 4 on the other side of the river? Do you know that?
- 5 Because they're also putting in a Promenade.
- 6 MR. ZILIS: The existing grade over there is --
- 7 well, again, it's an averaging. I believe it's about 35
- 8 today. From what I understand, they're also planning on
- 9 the ability to increase flood protection on that side in
- 10 the future.
- 11 SECRETARY DOHERTY: All right. Thank you.
- 12 And so what's your final elevation planning on?
- 13 MR. ZILIS: Well, it adjusts. Along the flood
- 14 wall, if we build the cantilever to the top of wall, the
- 15 average is about 35 today. And then we propose to just
- 16 follow the grade -- our grade rises as it moves south and
- 17 it goes up to 37 today. And we would follow that grade.
- 18 The leveling I talked about is just a matter of extending
- 19 the existing height in front of the railroad.
- 20 BOARD MEMBER RIE: Question.
- 21 On your diagrams it shows rail right of way.
- 22 Does the railroad own that 20 feet?
- MR. ZILIS: Yes.
- 24 BOARD MEMBER RIE: They do own --
- 25 MR. ZILIS: Right now it's State Lands -- or

1 State Parks own quite a bit of property. Leslie might be

- 2 able to add some more detail to it. But, yes, it is under
- 3 state ownership.
- 4 BOARD MEMBER RIE: Not state ownership. Railroad
- 5 ownership.
- 6 MR. ZILIS: No, state ownership. State Parks
- 7 operate the railroad.
- 8 VICE-PRESIDENT HODGKINS: Yeah, this is a skunk
- 9 train.
- 10 BOARD MEMBER RIE: Okay. So this is --
- 11 MR. ZILIS: Oh, I'm sorry. Yeah, this is
- 12 strictly an excursion train.
- 13 BOARD MEMBER RIE: This isn't a Southern Pacific
- 14 right of way or anything like that?
- 15 MR. ZILIS: No, no, no. I'm sorry. No, it's an
- 16 excursion train that runs for the tourists in the summer.
- 17 It runs I think April through October. It's operated by
- 18 State Parks. And they start in old Sacramento and go
- 19 along this riverfront, down I-5 essentially, and stop and
- 20 come back.
- 21 BOARD MEMBER RIE: Does it go really slow?
- 22 MR. ZILIS: Very slow, very slow.
- BOARD MEMBER RIE: Okay.
- 24 MR. ZILIS: And we're working with the PUC also
- 25 in our crossing design to ensure the safety of pedestrians

- 1 and others.
- BOARD MEMBER RIE: Okay.
- BOARD MEMBER SUAREZ: Mr. President?
- 4 PRESIDENT CARTER: Ms. Suarez.
- 5 BOARD MEMBER SUAREZ: Thank you.
- I have a couple of questions.
- 7 You mentioned that you would be bringing an
- 8 application before this Board in June -- as early as June
- 9 of this year --
- 10 MR. ZILIS: Um-hmm.
- BOARD MEMBER SUAREZ: -- for part 1 or --
- 12 MR. ZILIS: For the first two phases of the
- 13 Promenade.
- 14 BOARD MEMBER SUAREZ: Okay. The 1 and 2?
- 15 MR. ZILIS: Just the 1 and 2. And just the
- 16 Promenade, not the development.
- 17 BOARD MEMBER SUAREZ: And do you have an
- 18 environmental document for the whole project or just for
- 19 those sections?
- 20 MR. ZILIS: Yes, there's an environmental
- 21 document that is underway for the entire project.
- 22 BOARD MEMBER SUAREZ: For the entire project. So
- 23 when you come before us in two months, you're going to
- 24 have that environmental documentation?
- MR. ZILIS: Yes.

1 BOARD MEMBER SUAREZ: And it won't -- it will be

- 2 for the impact of the whole project --
- 3 MR. ZILIS: That's -- I believe that's correct.
- 4 BOARD MEMBER SUAREZ: -- on the environment?
- 5 MR. ZILIS: Greg, is that -- Leslie?
- 6 MS. FRITZSCHE: For the Promenade we have
- 7 completed the environmental work. We do anticipate that
- 8 that will go forward for approval in July the, mitigated
- 9 Neg Dec.
- 10 For the entire development project, which I
- 11 outlined, we're in the process of an EIR now. And we do
- 12 anticipate that being approved by the end of July or into
- 13 August as well.
- 14 BOARD MEMBER SUAREZ: Because the question I
- 15 asked is -- and I offer as just some information -- is
- 16 that we increasingly hear from the public, they raise
- 17 concerns of us approving projects in a piecemeal fashion.
- 18 MS. FRITZSCHE: Right.
- 19 BOARD MEMBER SUAREZ: And certainly I'm not
- 20 suggesting this is piecemeal, as in CEQA, big words and
- 21 get everybody nervous. But we will be asked, I'm sure, to
- 22 consider one approval as it relates to everything else
- 23 that's occurring out there. So I would hope that when you
- 24 come to us in a couple of months, that's something that
- 25 you can address.

1 MS. FRITZSCHE: We'll be very sensitive to that,

- 2 yes.
- BOARD MEMBER SUAREZ: Okay. Thank you.
- 4 PRESIDENT CARTER: Any other questions?
- 5 VICE-PRESIDENT HODGKINS: Who's the local
- 6 maintaining agency here?
- 7 SENIOR ENGINEER BUTLER: The city.
- 8 MR. ZILIS: The City of Sacramento.
- 9 VICE-PRESIDENT HODGKINS: The City of Sacramento?
- 10 SENIOR ENGINEER BUTLER: Correct.
- 11 VICE-PRESIDENT HODGKINS: Okay. And when the
- 12 development in the gray area goes in, are those buildings
- 13 likely to go below grade significantly. Are they going to
- 14 have underground parking or basements?
- 15 MR. ZILIS: I would say that's likely. Is there
- 16 a specific plan for the depth?
- 17 MS. FRITZSCHE: The plan as it's envisioned now
- 18 actually -- I hope that I can explain it so it's clear.
- 19 We are looking at fill that's provided from the existing
- 20 levee down to Front Street. So there will be -- what's
- 21 envisioned is that level would be parking, and then the
- 22 residential or the office above that. So it will be as
- 23 part of the fill that's provided for the project.
- 24 VICE-PRESIDENT HODGKINS: Okay. So you're not
- 25 talking about basement parking, whatever, below existing

- 1 grade?
- MS. FRITZSCHE: Right, that's correct.
- 3 VICE-PRESIDENT HODGKINS: Okay.
- 4 MS. FRITZSCHE: Yeah, we're not envisioning
- 5 making a hole or going deeper than existing.
- 6 VICE-PRESIDENT HODGKINS: That's fine.
- 7 BOARD MEMBER RIE: Your first permit, what is
- 8 that going to include?
- 9 MS. FRITZSCHE: The first permits are the
- 10 Promenade. It goes from 0 -- get my letter right -- to
- 11 T -- O to T Street. And then the next phase is from T to
- 12 V.
- BOARD MEMBER RIE: Is it to actually construct
- 14 the Promenade?
- 15 MS. FRITZSCHE: It is to construct the Promenade,
- 16 yes.
- 17 BOARD MEMBER RIE: Okay. So just the trail part
- 18 of it or --
- 19 MS. FRITZSCHE: Just the trail part of it. The
- 20 Promenade and parkway, yes. That's what we're considering
- 21 to be Phase 1 and Phase 2 of our project.
- 22 BOARD MEMBER RIE: Are you adding new walls? Are
- 23 you going to be asking for permits for new flood walls --
- MS. FRITZSCHE: Do you want to speak to that or
- 25 not?

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1 BOARD MEMBER RIE: -- or cantilever --
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- MR. ZILIS: Yes, presently that is one of our
- 3 questions. The cantilevers that we showed a moment ago --
- 4 see if I can bring that up.
- 5 This system is likely going to be the approach
- 6 that we'll take, which will be a cantilevered portion in
- 7 the pinch point, about 700 feet of it. It's about a
- 8 four-foot cantilever in front of the wall.
- 9 The rest of the system would be on grade up on
- 10 the levee.
- 11 BOARD MEMBER RIE: Okay.
- 12 BOARD MEMBER SUAREZ: So that's your preferred
- 13 alternative?
- MR. ZILIS: That's the one we're looking at right
- 15 now, yeah, yeah. There's a lot of engineering obviously
- 16 that -- or discussion about engineering that has to occur
- 17 with the Army Corps based on the wall and tiebacks and
- 18 that sort of thing. So we're trying to come up with the
- 19 best solution for everyone involved.
- 20 PRESIDENT CARTER: Any other questions?
- 21 One general comment or word of caution. In terms
- 22 of -- I see in the existing pictures and the existing
- 23 situation there's lots of vegetation along the levee slope
- 24 and whatnot. You may or may not be aware of the Corps's
- 25 policy on vegetation, and that's somewhat in flux. You

1 need to be sure that you coordinate with them and be sure

- 2 that any landscaping plans certainly allow for appropriate
- 3 inspection, maintenance, flood fighting for that section
- 4 of the project.
- 5 It appears to me that much of this vegetation is
- 6 probably not going to be acceptable to the Corps. Some of
- 7 it will be. But you certainly need to touch bases with
- 8 them.
- 9 MR. ZILIS: Yes, and I -- we're fully aware of
- 10 that. We have had a number of -- this project's been
- 11 going on for a while. We've had a number of conservations
- 12 as the guidelines have changed. So we plan on having a
- 13 definitive conversation with them soon.
- 14 PRESIDENT CARTER: Okay. Good.
- 15 VICE-PRESIDENT HODGKINS: One other thing to at
- 16 least think about from my viewpoint: When you're
- 17 constructing the kinds of facilities that you're going to
- 18 be constructing here that in effect are -- I haven't
- 19 figured it out for sure -- but are right over what may be
- 20 the critical element for flood protection in terms of a
- 21 levee, the Board might want to ask the city to agree if at
- 22 any point it becomes from a flood control standpoint
- 23 necessary to move or reconstruct those facilities, that
- 24 the city would agree to do that at its own expense.
- MR. ZILIS: Moved to reconstruct based on flood

- 1 elevation or --
- 2 VICE-PRESIDENT HODGKINS: Yeah, yeah. I think
- 3 the idea that we know what the flood elevation is going to
- 4 be forever here is, as you can see just by looking at the
- 5 difference between '57 and today, naive. And it will
- 6 change at some point in the future. Maybe it will go
- 7 down, maybe it'll go up. I don't know. But when you
- 8 start to encumber it where there's a loss of flexibility
- 9 and potential additional costs there, that's of concern I
- 10 think to the state. And so that could be an issue.
- 11 MR. ZILIS: And I'm glad you bring that up,
- 12 because that was one of our questions and the reason we
- 13 show these sections where we're anticipating the potential
- 14 height, which we don't know right now.
- 15 What's your opinion of, for example, the slide
- 16 that's up right now where we have the cantilever at 35,
- 17 with the ability to build a flood wall or some other flood
- 18 device to give us the additional freeboard? Is that in
- 19 part of your thinking or --
- 20 VICE-PRESIDENT HODGKINS: You know, I'm the
- 21 engineer who believes, you know, given money you can do
- 22 anything. So I'm not sure I would, you know, fall on my
- 23 sword over the nature of the design as long as I'm
- 24 confident that if and when the need comes to alter this,
- 25 we can get it done. Okay?

1 MR. ZILIS: Okay. That was our intent, so I

- 2 wanted to understand that.
- 3 Thank you.
- 4 VICE-PRESIDENT HODGKINS: I'm not crazy about the
- 5 cantilever. But it's just because I've not seen it
- 6 proposed before now. And I think of it as earth
- 7 embankment, and it's not. It's concrete.
- 8 I am also curious. Pete, you said there's a GRR
- 9 going forward here?
- 10 What's the timing of the GRR with respect to the
- 11 Corps's assessment of the facilities in this area and the
- 12 city's plan?
- 13 MR. GHELFI: The joint -- the cost-shared GRR is
- 14 scheduled to go in front of Congress in 2010. This
- 15 project obviously is trying to move faster than that.
- 16 But, you know, like I said, we are keeping them plugged
- 17 into the process and they're keeping us plugged in.
- 18 I think within the Corps there's two branches,
- 19 the folks that do the planning that I'm working with and
- 20 the folks that do the permitting that they're working
- 21 with. But we will encourage them to discuss how this ties
- 22 in with the GRR efforts.
- 23 VICE-PRESIDENT HODGKINS: Yeah, okay. Because
- 24 I'm not sure what the conclusion is going to be about the
- 25 need to reconstruct any of that existing wall. And I do

1 think -- from my standpoint at least, before you come back

- 2 for a permit, maybe a week or two before if we could
- 3 schedule a walk-through to refresh in my memory what that
- 4 area looks like. I haven't walked down it for a while.
- 5 MR. ZILIS: Sure. We'd be happy to. Absolutely.
- 6 PRESIDENT CARTER: Any other questions?
- 7 Okay. Thank you very much.
- 8 MR. ZILIS: Yeah, thank you very much. I
- 9 appreciate it.
- 10 PRESIDENT CARTER: Mr. Hester, did you have
- 11 anything else you wanted to add?
- 12 CHIEF ENGINEER HESTER: Only the question about
- 13 the levee maintaining agency being the City of Sacramento.
- 14 That is a key here, that the city staff that is actually
- 15 responsible for flood fight and maintenance has been
- 16 engaged in this process. And so Board staff will continue
- 17 to coordinate with them in terms of what they need to
- 18 actually maintain this moving forward.
- 19 VICE-PRESIDENT HODGKINS: I think it would be
- 20 interesting to find the PCA -- maybe you have done that,
- 21 Pete -- that says the city is responsible for maintenance
- 22 of this in the O&M manual. Is that available?
- MR. GHELFI: Not to make anybody look bad. But
- 24 unfortunately the Corps of Engineers has not updated any
- 25 of their O&M manuals since 1950.

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1 But we will -- as part of the GRR one of the
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- 2 things we want to do is get this whole thing taken care
- 3 of. Any vegetation on levees, what type of maintenance is
- 4 allowed, unique structures such as flood walls and
- 5 tiebacks, get all that incorporated into a modern document
- 6 to reflect what's going on out there.
- 7 So I can carry back through my element on the GRR
- 8 side to incorporate some type of O&M update. Associated
- 9 with that, I think as Mr. Hester mentioned, his
- 10 coordination with the city staff that does the O&M, they
- 11 just want it written down how they're supposed to O&M, you
- 12 know, either the cantilever or the flood wall in those
- 13 features so that everybody's on the same page.
- 14 VICE-PRESIDENT HODGKINS: Well, I also think
- 15 there might be a desire -- if we don't have a cooperative
- 16 agreement or whatever we call them that identifies that
- 17 the city is the maintenance agency, we might want to get
- 18 that in place as part of the encroachment permit.
- 19 MR. GHELFI: Yeah, this -- this Promenade project
- 20 is not tied into the GRR. So they're not going to be
- 21 linked into any type of O&M associated with the GRR. I
- 22 think your suggestion about making sure the permit is
- 23 adequately conditioned to identify maintenance
- 24 responsibility and the standards that they must meet for
- 25 this criteria is the appropriate avenue to condition them.

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1 VICE-PRESIDENT HODGKINS: Yeah, I just -- I'd
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- 2 like to know that we think the city is the designated
- 3 maintenance agency for this region, that they have signed
- 4 off on their responsibility to indemnify and hold harmless
- 5 and all of that. That would -- and indemnification from
- 6 the city would be meaningful. They have lots of money.
- 7 (Laughter.)
- 8 PRESIDENT CARTER: Anything else?
- 9 MS. FRITZSCHE: I would just like to thank you
- 10 very much for giving us the opportunity for this early
- 11 look at our project. It's an important project for
- 12 Sacramento, and thank you for taking the time.
- 13 PRESIDENT CARTER: Thank you. And it's not too
- 14 early. So appreciate you coming. Thank you very much.
- 15 All right. Ladies and gentlemen, let's take a
- 16 five-minute recess. Please be back in your seats in five
- 17 minutes and we'll continue with Item 14.
- 18 (Thereupon a recess was taken.)
- 19 PRESIDENT CARTER: All right. Ladies and
- 20 gentlemen, please take your seats.
- We're moving on to Item 14, Status of the
- 22 Proposed Changes to Title 23 of the California Code of
- 23 Regulations. This is something that our legal counsel has
- 24 been working on for some time. So we're looking forward
- 25 to much progress on the status.

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1 So with that, Debra, good afternoon. Welcome.
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- 2 MS. SMITH: Good afternoon.
- 3 PRESIDENT CARTER: Nancy, welcome.
- 4 DWR STAFF COUNSEL FINCH: Thank you.
- 5 PRESIDENT CARTER: Please, dazzle us.
- 6 MS. SMITH: Well, since the last update in
- 7 February, we have been meeting along with Board Member
- 8 Suarez with staff to systematically go through the
- 9 regulations and identify those that we could -- that may
- 10 need some changes. And as you can see from the handout
- 11 that we've passed out to, we've decided to divide the
- 12 changes up into a three-tiered approach, Tier 1 being the
- 13 ones that we'll take on this year and follow the general
- 14 timeline that I presented at the last meeting in February.
- 15 And so the Tier 1 changes will include all of
- 16 those that involve -- that are prompted by the AB 5
- 17 legislation, which would include evidentiary hearings, ex
- 18 parte communications. And delegations I believe falls
- 19 under that categories as well.
- 20 And then also under Tier 1 will be changes
- 21 related to easements, which include amendments to Code
- 22 Section 120(a)(5) and a new section, 138, which Ms. Finch
- 23 has already presented to the Board in the past and has
- 24 been working on that for some time.
- 25 Also in Tier 1 will be clean-up ledge -- or

1 cleanup and minor technical changes. And we've provided

- 2 you a list of what we believe those to be.
- 3 And for Tier 1, we are planning to hold an
- 4 interested-party meeting for stakeholders and members of
- 5 the public in late May or early June. And we believe
- 6 we're still on a timeframe to bring them back the final
- 7 versions of the language for your consideration at the
- 8 July meeting or possibly in August, depending on what kind
- 9 of comments and response we get, and other issues that may
- 10 come up in the meantime. And I'll let Ms. Finch discuss
- 11 and elaborate on the Tier 2 and Tier 3.
- 12 PRESIDENT CARTER: So just run the timeline by me
- 13 again. You're talking about doing a stakeholder review in
- 14 late May, early June?
- MS. SMITH: Correct.
- 16 PRESIDENT CARTER: And assuming there aren't any
- 17 substantial comments, you'd be able to bring final
- 18 recommendations before the Board in July?
- 19 MS. SMITH: That's what we're shooting for. As I
- 20 said, it may be pushed into August, depending on what
- 21 types of issues we run into. But we believe we're still
- 22 on that timeframe. And then that -- after the Board
- 23 considers the language, I'm sure you'll have
- 24 recommendations and changes. We'll incorporate those and
- 25 then we'll post the notice, and that will trigger the

- 1 45-day comment period for the public.
- 2 PRESIDENT CARTER: Okay. And will the public be
- 3 invited to the early stakeholder meetings in May, June?
- 4 MS. SMITH: Yes.
- 5 PRESIDENT CARTER: So they'll have at least two
- 6 opportunities to comment?
- 7 MS. SMITH: At least two. And there'll actually
- 8 be a public hearing within that 45-day public comment
- 9 period.
- 10 PRESIDENT CARTER: Okay. Thank you.
- 11 I'm sorry. Ms. Finch.
- 12 DWR STAFF COUNSEL FINCH: First I want to mention
- 13 the difference between what we're calling the Tier 1 minor
- 14 technical issues and Tier 2 major technical issues. And
- 15 Tier 1 doesn't mean it's nonsubstantive. It means we're
- 16 ready to go on it, that staff has addressed all the issues
- 17 and it's ready to go even though they could be substantive
- 18 changes. And the Tier 2 major are technical changes where
- 19 staff still needs to work through some issues and consider
- 20 it and continue holding meetings and it's not quite ready
- 21 to go.
- 22 So the Tier 2 major technical changes, if you
- 23 noticed, staff has identified about 14 different
- 24 regulatory sections that could be changed. An example of
- 25 that is the definition of berm, where -- and currently the

1 regulations only talk about waterside berm. And in recent

- 2 years, landside berms have become an issue, where people
- 3 are engineering landside berms. And it would be nice when
- 4 people come to the Board and want to talk to the Board
- 5 about landside berms -- we're telling them, "This is what
- 6 we think landside berms are: " So those are the type of
- 7 issues that we're addressing in the second tier. And some
- 8 could be more or less complex. But that's what we're
- 9 going through to look at.
- 10 And so then Tier 3, what we have called obsolete
- 11 tools, is a bit in the exploration stage at this time.
- 12 Because we're looking at what is an our regs that no
- 13 longer works, that they're cumbersome, out of date. And
- 14 the process we're using to identify potential revisions is
- 15 first we're going to look at the current permit
- 16 application in the appendix and also other information in
- 17 the appendix that needs to be updated. And we just
- 18 haven't gotten to that yet, even to see at what tier we
- 19 could address it.
- 20 And another issue that's coming up is applicants
- 21 are asking if they could use their own forms in lieu of
- 22 our form. And I think that's occurring with work that
- 23 entities want to do in the Delta. And staff is open to
- 24 that. And that could be addressed in the stage.
- 25 And then another issue we want to look into is

- 1 new technology that isn't addressed in the regulations,
- 2 where the regulations might say you have to use a certain
- 3 type of pipe or something just because when the
- 4 regulations were written, this other technology didn't
- 5 exist. But we don't want to preclude the use of that
- 6 technology. So that will be another type of issue we
- 7 address in this third tier under obsolete tools.
- 8 And then the other issue I wanted to mention is,
- 9 even though we haven't had a stakeholder meeting yet, we
- 10 have had stakeholders who've heard we're going to revise
- 11 the regulations approaches. And one person has mentioned
- 12 how the current regulations were written in an era where
- 13 the permit process really doesn't fit what's going on
- 14 today, that the permit process is based on encroachments,
- 15 not on levee improvements or repairs. So if an entity
- 16 wants to come forward and improve a levee or repair a
- 17 levee, they have to do it by means of this encroachment
- 18 permit. And sometimes the standard permit conditions
- 19 don't apply. I mean they just don't make sense. And so
- 20 we want to go through and look at that issue as well; and
- 21 revise our regulations to perhaps include two permits, one
- 22 for two encroachments and the other for levee improvements
- 23 or repairs. Because at this point it's very confusing for
- 24 applicants.
- 25 And I think that's about it at this time. I just

- 1 want to say one last thing, that when we're considering
- 2 these revisions, they're really long past due. I've
- 3 spoken to the people in DWR who originally drafted these
- 4 regulations, and they assumed they would be updated and
- 5 revised soon after they were drafted or on a regular
- 6 basis.
- 7 And it's not a stagnant document. And the way
- 8 we're approaching it, we believe that we're narrowing it
- 9 down to workable chunks. That it can appear to be a big
- 10 project, but if we just keep going in our process, that
- 11 it's doable.
- 12 And that's it unless you have questions.
- MS. SMITH: We'd certainly invite any discussion
- 14 or comment or questions about any of what we've presented.
- 15 But, as Nancy said, the approach is to take it in
- 16 digestible chunks and this is the approach we're
- 17 suggesting at this time.
- 18 VICE-PRESIDENT HODGKINS: Is it possible to get
- 19 an electronic copy of the regs as they exist now? I mean
- 20 I have a website that'll let me get them one page at a
- 21 time. But that's sort of cumbersome to try and read
- 22 through and make any sense out of.
- DWR STAFF COUNSEL FINCH: Is it possible to scan
- 24 it and Email, like that?
- 25 SENIOR ENGINEER BUTLER: You could do that.

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1 SECRETARY DOHERTY: How many pages?
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- DWR STAFF COUNSEL FINCH: Does someone have a
- 3 copy of it?
- 4 SUPERVISING ENGINEER FUA: This is the --
- 5 SENIOR ENGINEER BUTLER: It's probably about a
- 6 hundred pages --
- 7 SECRETARY DOHERTY: So that's what you're working
- 8 with?
- 9 MS. SMITH: Yeah. There are legal websites where
- 10 you can look them up. But I don't know that we have -- I
- 11 think there is one state website that does have a link.
- 12 And I'm not sure if it's on our website or not. But I
- 13 know there is a website where you can reach them.
- DWR STAFF COUNSEL FINCH: But they're a challenge
- 15 to find.
- 16 VICE-PRESIDENT HODGKINS: Okay.
- 17 DWR STAFF COUNSEL FINCH: We can help you with
- 18 that. Or I'll help you with that.
- 19 VICE-PRESIDENT HODGKINS: Don't scan me a set,
- 20 please. Because I mean I want to be able to manipulate it
- 21 in a word processor.
- DWR STAFF COUNSEL FINCH: Oh, okay.
- 23 SENIOR ENGINEER BUTLER: I do have some
- 24 electronic version that I discovered on one of our
- 25 servers. I haven't looked at it enough yet to determine

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1 whether it's an early draft or whether it's current. And

- 2 it's not a download off that government code website. But
- 3 I would be happy to send it to you guys, and you guys can
- 4 determine if it's current or not. But it's somewhat
- 5 unwieldy and difficult to read. But I think it would
- 6 work.
- 7 MS. SMITH: Okay.
- 8 PRESIDENT CARTER: Ms. Rie.
- 9 BOARD MEMBER RIE: I was wondering if you -- in
- 10 this draft that you gave us it has definitions and it
- 11 says, "Clarify the boundary lines are one in the same."
- 12 Could you the next time you come before us take the
- 13 existing language from the regulations and do a red line
- 14 strike-out of exactly -- the exact word that you want to
- 15 change?
- MS. SMITH: That is exactly what we will do.
- 17 BOARD MEMBER RIE: Okay. That'd be great.
- 18 PRESIDENT CARTER: Any other questions?
- 19 Comments?
- 20 BOARD MEMBER SUAREZ: If I may, Mr. President.
- 21 I just wanted to say I've had the opportunity to
- 22 sit through a number of the conference calls between the
- 23 attorneys and staff as they were working through --
- 24 thinking through this issue and its problem and developing
- 25 a three-tier process. And I felt after all those

- 1 discussions very comfortable that the approach was the
- 2 right approach. And in recognition that, yes, some of
- 3 these things might go away if we get legislation that
- 4 cleans up the latest version of -- with the latest
- 5 legislation. But we work under the assumption that the
- 6 Legislature will not likely act on it. So we might as
- 7 well be prepared. And this approach gives us that
- 8 flexibility. So I wanted to take an opportunity to thank
- 9 staff and the attorneys for the work they've done so far.
- 10 MS. SMITH: Thank you.
- 11 PRESIDENT CARTER: I'd like to echo that. I
- 12 think that -- I'm very encouraged, heartened by the fact
- 13 that we're finally getting around to doing some of this
- 14 and cleaning up some of this old staff that has caused us
- 15 problems recently. So that's great. It looks wonderful.
- 16 Thank you.
- 17 MS. SMITH: Thank you.
- 18 DWR STAFF COUNSEL FINCH: Thank you.
- 19 PRESIDENT CARTER: Anything else?
- Okay. Item 17, Future Agenda.
- 21 I believe that Lorraine passed out a copy of a
- 22 draft future agenda for our meeting on May 16th, 2008. As
- 23 you can see, it has a lot of placeholders in there for
- 24 consent items to keep Steve Dawson very, very busy for the
- 25 next several months.

- 1 (Laughter.)
- 2 PRESIDENT CARTER: Is there -- yeah, the front
- 3 page is pretty much boilerplate. The second page is
- 4 consent. We have a property management issue that's also
- 5 a bypass grazing lease, which we postponed.
- 6 Let's see. Resolution on Cherokee Canal. I'm
- 7 not exactly sure what that is.
- 8 EXECUTIVE OFFICER PUNIA: I can elaborate a
- 9 little maybe.
- 10 PRESIDENT CARTER: Okay.
- 11 EXECUTIVE OFFICER PUNIA: The Department of Water
- 12 Resources is planning to coordinate with U.S. Army Corps
- 13 of Engineers for a restoration -- habitat restoration
- 14 project in the watershed at the Cherokee Canal. And in
- 15 fact they're asking me to send a letter to the Corps just
- 16 informing the Corps that I'm bringing this item for the
- 17 Board's consideration.
- 18 So I hope that's acceptable to the Board that I
- 19 will to keep the process going at the Corps level, they
- 20 want an intent letter from the Board that we are willing
- 21 to participate as a non-federal sponsor in this
- 22 restoration project. And based upon the initial
- 23 conceptual product, that it will have multiple effects,
- 24 that it will reduce the sediment load into the Cherokee
- 25 Canal and it will also generate a habitat for endangered

- 1 species.
- 2 So we will be providing you much more detail
- 3 obviously during the next Board meeting. I want a little
- 4 bit of feedback from the Board that it's -- is it okay to
- 5 send the letter to the Corps providing that the staff is
- 6 supporting this project but we will take this project for
- 7 the Board's consideration in the next Board meeting?
- 8 BOARD MEMBER RIE: Does it involve elderberry
- 9 bushes?
- 10 (Laughter.)
- 11 EXECUTIVE OFFICER PUNIA: I think the initial
- 12 feedback I got from the staff, yes, there may be
- 13 elderberries in the mix.
- 14 SECRETARY DOHERTY: God forbid.
- 15 BOARD MEMBER RIE: You may not want to just send
- 16 a letter. You may want to come back and talk about it.
- 17 PRESIDENT CARTER: I think you probably can send
- 18 a letter saying that you're going to be bringing the issue
- 19 before the Board. But whether or not the Board's going to
- 20 support the project and act as a state sponsor is a big
- 21 question mark, depending on what the plan is.
- 22 EXECUTIVE OFFICER PUNIA: Gary or Steve maybe can
- 23 elaborate a little detail.
- 24 Gary, do you have any idea whether the
- 25 elderberries are in the mix or not?

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1 CHIEF ENGINEER HESTER: No, I do not.
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- 2 EXECUTIVE OFFICER PUNIA: Well, I think my
- 3 perception is that they are. But we'll verify it. And so
- 4 we'll just -- let's see. I want to make sure. So the
- 5 direction from the Board is not to send a letter or I can
- 6 just send the letter that we will be bringing it to the
- 7 Board in the month of May?
- 8 PRESIDENT CARTER: I would tell them that we're
- 9 agendizing it for May and the Board will consider it.
- 10 EXECUTIVE OFFICER PUNIA: Okay.
- 11 PRESIDENT CARTER: Nothing under Hearings and
- 12 Decisions at this point.
- 13 We have an informational briefing on the River
- 14 Islands, I guess, Phase 2 and Paradise Cut.
- 15 EXECUTIVE OFFICER PUNIA: I think the intent here
- 16 is -- we were not able to put the language correctly. We
- 17 will brief the rest of the Board -- some of the Board
- 18 members are familiar with the settlement details and some
- 19 of the Board members may not be familiar with the
- 20 settlement details. So we'll brief the Board what this
- 21 settlement is, what the proposal is for the Paradise Cut
- 22 Bypass, and then we will also brief the Board about the
- 23 next permit for the River Islands.
- 24 PRESIDENT CARTER: Okay. And then the balance,
- 25 Board reports and whatnot, is basically the same.

1 Is there anything that Board members would like

- 2 to add to the agenda?
- BOARD MEMBER SUAREZ: Mr. President, if I may.
- 4 This week there was a key legislative deadline on
- 5 bills getting out of their first committee. And I would
- 6 like to invite Mr. Schimke to come and update us next
- 7 month on where we are on the bills that would be of
- 8 interest to us.
- 9 SECRETARY DOHERTY: Who?
- 10 PRESIDENT CARTER: Mr. Schimke -- Casey Schimke?
- BOARD MEMBER SUAREZ: Yes.
- 12 PRESIDENT CARTER: Okay.
- BOARD MEMBER SUAREZ: So if we can add it as part
- 14 of the DWR report.
- 15 PRESIDENT CARTER: When was the deadline?
- BOARD MEMBER SUAREZ: This week. They had to get
- 17 out of the first committee, the committee of origin.
- 18 PRESIDENT CARTER: Okay. Very good. So we'll
- 19 ask for a ledge update under Item 5.
- 20 Anything else?
- 21 Mr. Butler.
- 22 SENIOR ENGINEER BUTLER: Point of clarification.
- 23 Back on the consent calendar proposed for the May
- 24 meeting, items -- what was it, 7? -- yeah, 7C and J, those
- 25 are actually items that will have to be hearings in the

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1 future. They're not consent items. So for now let's -- I

- 2 would suggest that we strike them from this calendar. I
- 3 just confirmed that with Steve.
- 4 EXECUTIVE OFFICER PUNIA: Item --
- 5 SENIOR ENGINEER BUTLER: -- 7C, it's Permit
- 6 18191; and 7J, Permit 18336.
- 7 PRESIDENT CARTER: So are you saying that they
- 8 are potentially hearings for the May meeting or --
- 9 SENIOR ENGINEER BUTLER: No. There will be
- 10 hearings. They probably won't be ready for the May
- 11 meeting.
- 12 PRESIDENT CARTER: Okay.
- 13 SENIOR ENGINEER BUTLER: So at this point our
- 14 best guidance to you would be to not have them in this
- 15 agenda.
- 16 PRESIDENT CARTER: Okay.
- 17 BOARD MEMBER RIE: I have a request for the
- 18 General Manager.
- 19 Could you check in with the Corps and find out
- 20 where we are on the 104 credit request and the 408
- 21 request? You know, we have a lot of requests into the
- 22 Corps. And if you can just get a briefing on where
- 23 they're at next month, that would be great.
- 24 EXECUTIVE OFFICER PUNIA: Yes, we can provide the
- 25 briefing.

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1 PRESIDENT CARTER: That we can do under the
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- 2 report of the activities of the Executive Officer.
- 3 VICE-PRESIDENT HODGKINS: And, Jay, you told us
- 4 earlier about delegation of 408. Could you bring Teri up
- 5 to speed. She's probably very --
- 6 BOARD MEMBER RIE: I know.
- 7 VICE-PRESIDENT HODGKINS: Oh, you know. Okay.
- 8 EXECUTIVE OFFICER PUNIA: You want a briefing now
- 9 or some --
- 10 VICE-PRESIDENT HODGKINS: It's okay.
- 11 EXECUTIVE OFFICER PUNIA: Yeah, I'll share a copy
- 12 with you and give you a call.
- 13 PRESIDENT CARTER: Very good.
- 14 Anything else?
- 15 All right. We'll work towards that.
- 16 Thank you for your input.
- 17 At this point we are going to reconvene closed
- 18 session under Item 18 to consider the annual performance
- 19 of the Executive Officer pursuant to Government Code
- 20 Section 11126(a)(1).
- 21 So everyone is excused. And we're going to chat
- 22 a little more.
- 23 (Thereupon the meeting recessed
- 24 Into closed session.)
- 25 /////

1	(Thereupon the Central Valley Flood
2	Protection Board open session meeting
3	adjourned at 5:00 p.m.)
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1	CERTIFICATE OF REPORTER
2	I, JAMES F. PETERS, a Certified Shorthand
3	Reporter of the State of California, and Registered
4	Professional Reporter, do hereby certify:
5	That I am a disinterested person herein; that the
6	foregoing Central Valley Flood Protection Board open
7	session meeting was reported in shorthand by me, James F.
8	Peters, a Certified Shorthand Reporter of the State of
9	California, and thereafter transcribed into typewriting.
10	I further certify that I am not of counsel or
11	attorney for any of the parties to said meeting nor in any
12	way interested in the outcome of said meeting.
13	IN WITNESS WHEREOF, I have hereunto set my hand
14	this 1st day of May, 2008.
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21	
22	JAMES F. PETERS, CSR, RPR
23	Certified Shorthand Reporter
24	License No. 10063
25	